

POL

27-9

BIAFRA-NIGERIA

7/24/69

Systematic declassification review of material in this folder  
was completed by the Department of State on:

3/19/96 *RSR*  
(Date and Reviewer's Initials)

The remaining material was declassified as of that date.

0 1 4 5

DECLASSIFIED  
Authority: IND 959503  
By: NARA Date: 10/3/05

48

## OUTGOING TELEGRAM Department of State

INDICATE:  COLLECT  
 CHARGE TO

SECRET

Classification

Ref 27-9 Biapre - Niger

124555

FOR OFFICE USE ONLY

26 Jul 69 14 47z

555-481

Origin ACTION: Amembassy LAGOS IMMEDIATE

Info: Amembassy LONDON  
Amembassy PARIS  
USMission USUN NY  
Amembassy ADDIS ABABA  
USMission GENEVA

STATE

SUBJECT LSM MEETING OF EXPERTS IN GENEVA

REFERENCE: STATE 124074

~~FOR XAMBASSADOR XFROM XAMERICAN SECRETARY~~

Para 4 ref tel incorrectly transmitted. Should read QUOTE

4. Regarding African considerations cited Para 3 ref tel,  
would not great bulk of African countries find Geneva venue  
unobjectionable, repeat unobjectionable, particularly for a  
technical meeting, if FMG itself were agreeable. UNQUOTE

RICHARDSON

(6)

Drafted by: AF: CRM: N: CF: SC: Tel. Ext. 22530 Telegraphic transmission and classification approved by: AF - Ambassador Newsom

Clearances:

XXXXXXXXXXXXXX

XXXXXXXXXXXXXX

XXXXXXXXXXXXXX

FORM DS-322  
8-65

Classification

0146

DECLASSIFIED  
Authority: NID 950563  
By: MNARA Date: 10/5/01

66  
POL 27-9 BIAFRA-NIGERIA  
124607

OUTGOING TELEGRAM Department of State

INDICATE:  COLLECT  
 CHARGE TO

SECRET  
Classification

FOR OFFICIAL USE ONLY

26 JUL 69 17 427

124607

Origin ACTION: Amembassy LAGOS

Info: INFO: USMission GENEVA  
USUN  
Amembassy ADDIS ABABA  
Amembassy LONDON  
Amembassy PARIS

STATE

L I M D I S

REF LAGOS 6719

For Charge

1. Department appreciates Ambassador's and your prompt and effective representations to Gowon and Arikpo.
2. When opportunity permits, request you express Department's appreciation to Gowon for his willingness reconsider earlier decision on Geneva meeting and his consequent agreement to send representative.

GP-3

END

RICHARDSON

Drafted by: AF:AmbCR (initials) 7-26-69 | Tel. Ext. 5208 | Telegraphic transmission and classification approved by: AF - Ambassador C. Robert Moore

Clearances:

AF/W - Mr. Sherry  
U/CF - Mr. Schott (initials)  
(draft)

SECRET  
Classification

FORM DS-322  
8-65

0147

DECLASSIFIED  
Authority: 110-959503  
By: MNARA Date: 10/5/01

75-  
**OUTGOING TELEGRAM Department of State**

INDICATE:  COLLECT  
 CHARGE TO

**SECRET**  
*Classification*

Origin	ACTION: USMission GENEVA	IMMEDIATE
Info:	INFO Amembassy ABIDJAN " LAGOS " PARIS	

26 JUL 69 16 47 7

A  
 FOR OFFICE USE ONLY

NIGERIA

07

1  
 857181

STATE \_\_\_\_\_

LIMDIS

GENEVA FOR AMBASSADOR FERGUSON.

For ~~xx~~ Delivery

Subject: Nigerian Relief

Ref: Paris 11270

1. Appreciate your thorough report on conversation with Houphouet.
2. Assume that if proposed meeting takes place you will not repeat not encourage Houphouet in direction playing official role. Such a role would distort neutral nature of auspices. If he planned appear on Biafran side it might well be offensive to Biafrans as much as to Nigerians.
3. You may wish, however, offer to keep Houphouet informed during course of meeting, since he could prove helpful in background in efforts make Biafrans more amenable.
4. We note report of your conversation with Schumann

Drafted by:  
 AF/W: DSSpangler: vcs: 7/25/69  
 Clearances:

Tel. Ext.  
 2724

Telegraphic transmission and  
 classification approved by:  
 AF: Ambassador Moore

U/CF: SSchott

U - Mr. Ruse (draft)

**SECRET**  
*Classification*

FORM DS-322  
 8-65

0148

DECLASSIFIED  
 Authority VND 959563  
 By MMARA Date 10/5/01

# OUTGOING TELEGRAM Department of State

INDICATE:  COLLECT  
 CHARGE TO

PAGE 2

SECRET  
*Classification*

Origin	ACTION: A	USMission GENEVA
Info:	_____	

(Paris 11259) indicated you concurred in latter's suggestion of separate bilateral meetings Geneva. Department assumes such approach would be understood as preliminary step aimed at finding common ground for negotiations between two parties.

END

RICHARDSON

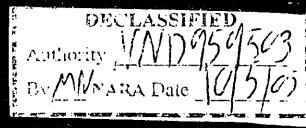
Drafted by:	Tel. Ext.	Telegraphic transmission and classification approved by:
Clearances:		

SECRET

*Classification*

FORM DS-322  
8-65

0 1 4 9





INDICATE:  
 COLLECT  
 CHARGE TO

SECRET  
Classification

PCL 27-9 BIARRA -  
Department of State NIGERIA  
124625

TELEGRAM

4/23

DISTRIBUTION	ACTION: US MISSION GENEVA <u>PRIORITY</u>			26 JUL 69 18 38Z
	<p>State <u>LIMDIS</u> FOR GUTMAN. REF Geneva 2633. 1. Suggest you check with Tubby or US Mission conference officer responsible, and advise current source of funding, and / magnitude of additional funds needed, <del>if any</del> if any.</p>			
	END			
	RICHARDSON.			
DRAFTED BY: U/CF:HBShishkin	DRAFTING DATE 7/26/69	TEL. EXT. 29524	APPROVED BY: Stephen S. Scott	
CLEARANCES:				

SECRET LIMDIS

SECRET

Classification

FORM DS-322  
4-68

0150

DECLASSIFIED  
Authority 1410569563  
By MNARA Date 10/5/01

66  
**OUTGOING TELEGRAM Department of State**

INDICATE:  COLLECT  
 CHARGE TO

**CONFIDENTIAL**  
*Classification*

POL 27-9 BIAFRA - NIGERIA

TR POL 15-1 N2

124503

64

FOR OFFICE USE ONLY

26 JUL 69 02 00 Z

64  
124503  
Cochrane

Origin ACTION: Amembassy LAGOS

Info: Amembassy ADDIS ABABA  
Amembassy LONDON  
Amembassy PARIS  
Amembassy WELLINGTON  
USUN  
USMission GENEVA (faxxEngages)

STATE

SUBJECT: Nigeria: New Zealand Prime Minister's Letters

1. Prime Minister of New Zealand has sent personal letters to General Gowon, General Ojukwu and UN Secretary General U Thant re Nigerian relief crisis, according NZ Emboff here. Letters may be made public when answers received. Texts not yet available.

2. Letter to Gowon reportedly reiterates New Zealand support for Nigerian unity but points out difficulty in reconciling relief impasse with FMG intentions re reconciliation of easterners after war. Letter calls on FMG for more flexible attitude in light world & concern over needless deprivation. Letter to Ojukwu, which delivered to Biafran rep in London, makes similar appeal for concessions designed to promote adequate supply of relief to needy civilians. Prime Minister made "special appeal" in U Thant message asking that SecGen use personal influence to help resolve relief stalemate. SecGen also urged to express

8  
\_\_\_\_\_  
Drafted by:  
AF/W:RJWach:nb 7/25/69

Tel. Ext.  
2946

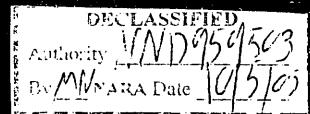
Telegraphic transmission and  
classification approved by:  
AF/W:DSSpigler

Clearances:

AF - Amb. Moore  
EA/ANZ - Mr. Browne

FORM DS-322  
8-65

**CONFIDENTIAL**  
*Classification*



# OUTGOING TELEGRAM Department of State

INDICATE:  COLLECT  
 CHARGE TO

**CONFIDENTIAL**

*Classification*

FOR OC/IT USE ONLY

Origin ACTION: Amembassy LAGOS

Page 2 of 2

Info:

to belligerents concern of international community/ re relief problem.

3. New Zealand Emboff foresees no real likelihood of success this effort, which essentially a response to domestic public opinion.

END

ACTING

RICHARDSON

Drafted by:

Tel. Ext.

Telegraphic transmission and  
classification approved by:

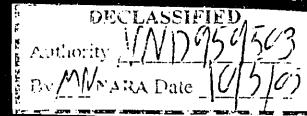
Clearances:

**CONFIDENTIAL**

*Classification*

FORM DS-322  
8-65

0152



66  
POL 279 BIAFRA NIGERIA  
124645  
31-B  
26 JUL 69 21 28Z  
[REDACTED]  
RICHARDSON

## OUTGOING TELEGRAM Department of State

INDICATE:  COLLECT  
 CHARGE TO

SECRET  
Classification

Origin ACTION: Amembassy ADDIS ABABA IMMEDIATE

Info: INFO: USMission GENEVA  
USUN  
Amembassy LAGOS  
Amembassy LONDON  
Amembassy PARIS

STATE \_\_\_\_\_

L I M D I S

REF ADDIS 3281

In view Lagos 6719, Ethiopian Government assistance in getting FMG to Geneva  
appears  
meeting no longer/necessary. Suggest, however, you give Ketema general back-  
ground on Geneva meeting, stressing need for secrecy. Necessary background  
cables have been sent. (State 124517, State 120425, State 124091).  
GP-3

END

RICHARDSON

6  
Drafted by: AF:AmbCRMoor:dal 7-26-69 Tel. Ext. 5208 Telegraphic transmission and classification approved by: AF - Ambassador Robert Moore  
Clearances: AF/W - Mr. Sherman  
U/CF - Mr. Schott (draft)

SECRET  
Classification

FORM DS-322  
8-65

0 1 5 3

DECLASSIFIED  
Authority VND 950503  
By MMNARA Date 10/5/01

75

POL 27-9 BIAFRA-NIGERIA  
124613

OUTGOING TELEGRAM Department of State

INDICATE:  COLLECT  
 CHARGE TO

CONFIDENTIAL

*Classification*

FOR OFFICIAL USE ONLY

26 JUL 69 17 477

114613

Origin ACTION: USMission GENEVA

Info:

INFO: Amembassy LIBREVILLE

STATE

SUBJECT: BIAFRAN RELIEF

REFERENCE: STATE 123795

Reftel should be read in conjunction with STATE 114939.

Drafted by: AF/CW - Mr. Schaufele Tel. Ext. Telegraphic transmission and classification approved by: AF/CW - Mr. Schaufele

Clearances:

U/CF - Mr. Dewey (sub)

CONFIDENTIAL

*Classification*

FORM DS-322  
8-65

0154

DECLASSIFIED  
Authority 11ND959503  
By MN NARA Date 10/5/05

71

POL 27-9 BIAFRA NIGERIA  
124646

OUTGOING TELEGRAM Department of State *16 POL 7 BIAFRA*

INDICATE:  COLLECT  
 CHARGE TO

SECRET

Classification

FOR OFFICE USE ONLY

26 JUL 69 21 28Z

31-3

Origin: ACTION: USMission GENEVA IMMEDIATE

Info: INFO: Amembassy LAGOS IMMEDIATE  
Amembassy PARIS  
Amembassy LONDON

Amembassy ADDIS ABABA

USUN NEW YORK

STATE

1. Phonecon from Biafran delegation New York at 4:00 P.M. EDT  
today announced that Biafran representatives would be  
present for meeting in Geneva. Advised that due travel  
difficulties might be a day or two late in arriving.

2. U/CF will have full text Biafran acceptance by 4:00 P.M.  
July 27. Will transmit as soon as received.

124646

Drafted by:

AF: AEDewey

Tel. Ext.

29624

Telegraphic transmission and  
classification approved by:

AF: AEDewey

Clearances:

AF: RCMoore *Chm*

RICHARDSON

SECRET

Classification

FORM DS-322  
8-65

0155

DECLASSIFIED  
Authority *VND 950503*  
By *MNARA* Date *10/5/03*

ORIGIN/ACTION

RM/R	REP	AF
1		
ARA	EUR	FE
NEA	CU	INR
E	PK	IO
L	FBO	AID
		30
		SP
AGR	COM	FRB
INT	LAB	TAR
TR	XMB	AIR
ARMY	CIA	NAVY
OSD	USIA	NSA
	10	32
		NS

JUL 28 AM 11 32

COPY FLD-PBR

# DEPARTMENT OF STATE

# AIRGRAM

1. This document is for official use only.

POL 27-9 BIAFRA  
NIGERIA  
FOR RM USE ONLY

A-351

UNCLASSIFIED

HANDLING INDICATOR

TO : Department of State (w/enclosure) *RECEIVED*  
INFO : USMISSION GENEVA, IBADAN, KADUNA, LONDON

JUL 26 1969

FROM : AmEmbassy Lagos *RECEIVED*  
SUBJECT : Muslim Relief Organization Statement

JUL 26 1969

REF :

At the meeting of relief agencies called by the FMG on June 30-July 1, 1969 in Lagos, the Muslim International Relief Organization (MIRO) made a statement, the text of which is enclosed.

The gist of the statement is that the Nigerian civil war has been falsely portrayed in the international press as a religious war between Muslims and Christians. MIRO refutes this charge at length, and records its wish to be recognized as a relief organization which can contribute a great deal to the mitigation of suffering on both sides, pointing out that a large portion of the Nigerian population is Muslim.

COMMENT. MIRO, founded last year, is apparently a small organization without much logistical capability or financial backing, but its desire to refute the "religious war" charge is understandable. The Morning Post of July 25 carried an ad soliciting donations to MIRO, the first overt sign of any activity since its announcement at the voluntary relief agencies' meeting.

Enclosure  
as stated

MATHEWS *M*

FORM 4-62 DS-323

UNCLASSIFIED

FOR DEPT. USE ONLY

 In  Out

Drafted by:

POL:FPidard:kr 7/25/69

Contents and Classification Approved by:

POL:ERamsaur *SM*

Clearances:

EXCOMM ECON: Mr. Kuchel *SM*

0 1 5 b

DECLASSIFIED  
Authority: VND 950503  
By: MNARA Date: 0/3/03

THROUGH: HON. CHIEF ANTHONY ENAGORO,  
FEDERAL COMMISSIONER FOR INFORMATION AND LABOUR  
and

CHAIRMAN,  
ALL RELIEF AGENCIES OPERATING IN NIGERIA  
MEETING AT THE SENATE CHAMBERS, PARLIAMENT BUILDING,  
LAGOS - 30/6/69 and 1/7/69

TO: THE FEDERAL MILITARY GOVERNMENT OF NIGERIA

DELIVERED AT THE MEETING BY

ALHAJI JA' USMAN, DIRECTOR-GENERAL, MIRO AND  
LEADER OF THE MIRO'S REPRESENTATIVES AT THE MEETING

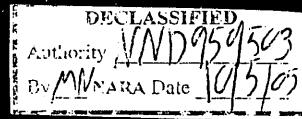
Chairman Sir,

P R O T E S T

1. IN VIEW OF THE FACT: that the National Rehabilitation Commission, now called National Commission for Rehabilitation, (an arm of the Military Federal Government of Nigeria) has long been aware of the existence of THE MUSLIM INTERNATIONAL RELIEF ORGANISATION, MIRO, and has also duly recognised the Organisation.
2. BRANCH IN NIGERIA: That the National Commission for Rehabilitation is aware of the fact that in accordance with the constitution of the MIRO, the Organisation has since established its Branch in Nigeria, with Alhaji Abubakar Gumi, the Grand Kadi, as the President, all the Emirs and Muslim Obas in Nigeria as Patrons and Muslim Personalities drawn from all over the Federation, as Vice Patrons and Vice-Chairmen of the MIRO, and
3. That the National Commission for Rehabilitation is also aware of the fact that all the above Hon. Officers of the Organisation have pledged their support, financially and morally, for the MIRO's plans to help give adequate relief practically to our Ibo brothers and sisters affected by the current, civil war in the country.
4. APPLAUD PLANS: That the National Commission for Rehabilitation is also aware that in pursuance of their avowed policy to encourage and do all that lie in their powers to promote peace-ful co-existence, real National Unity

..../2

0 1 5 7

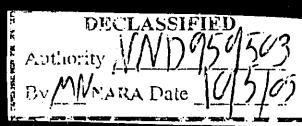


and love for one another in the Federation of Nigeria, presently under their rule, the Head of the Federal Military Government of Nigeria, and Commander -in-Chief of the Nigeria Armed Forces, Major-General Yakubu Gowon and many other State Military Governors have applauded the plans of the Muslims of this country to take active part and, if possible, the lead, in sending relief materials, foodstuff, drugs, clothings building materials etc. to their fellow Nigerian kiths and kins directly affected by the current civil war in the country, in order:-

- (a) To help in returning the country quickly to a state of normalcy;
- (b) To demonstrate, practically in a most appropriate manner, to the world in general and the Ibos in particular that Muslims are in no way against the Ibos, and that on the contrary the Muslims are longing and working hard to receive them back to the Federation with great joy and happiness;
- (c) To remove the wicked hood of odium from Nigerian Muslim corporate-body, with which the vicious and unfounded propaganda abroad by certain elements has for long now cloaked, unwarrantedly, Nigerian Muslims in the eyes of the uninformed outside world that Nigerian Muslims are against the Ibos, thereby falsely calling the present civil war a religious war with a view to fishing in troubled waters and
- (d) To assure the Ibos that practically all Nigerian Muslims, like their counterpart non-Muslims, from all parts of <sup>the country</sup> and in all walks of life in Government Service including the Armed Forces - Judiciary Police, Executive and Administration; Commercial Houses, Labour and Social Organisations, are all prepared to welcome them back to their folds and help solve any problems that may from time to time confront them as a result of the present unfortunate national calamity

..../3

0158



3.  
ASSURANCE OF CO-OPERATION

which affects the people of Nigeria, in general and in so far as the Military leaders have also assured the MIRG of their cooperation in its endeavour in respect of which the Organisation has earmarked a target of donations of £3,000,000 (three million pounds) for the Organisation's first phase Relief and Rehabilitation work in the civil war affected zones in Nigeria;

5. SLANDERED AND LIBELED

I therefore humbly submit that the National Commission for Rehabilitation should give the representative of the Nigerian Muslims who have been so much grossly slandered over radio network and libelled in various printing publicity media abroad, without any justification /opportunities akin to those accorded to the Nigerian Red Cross for such malicious propaganda/ and bearing in mind that the Muslims form a greater percentage of the population of Nigeria and also that the Federal Military Government is for the encouragement of and fair deal with all irrespective of their class, religion or creed in its efforts to find a peaceful means of refuting such concocted, unwarranted and ungodly accusations against any of the religious bodies.

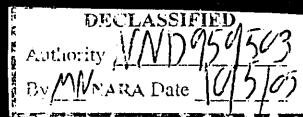
6. SUCCOUR FROM CHRISTIANITY "CROSS"

It is a notorious fact that the "Cross", be it white, red or black, is associated with the salvation which Christians believe was bequeathed to them as a result of the crucifixion; this cardinal belief means that whatever contributions Muslims may make through the Nigerian Red Cross, will be, and has always been, regarded by the victims as succour from the Christian "Cross", consequently, the uninformed as they are many there believe that it is only the Christians who are always caring for, and coming to, the aid of the victims of the current civil war.

7. In view of the above facts, it would have been very embarrassing to all Nigerians, and to the Nigerian Muslims in particular if during the current meeting of all relief

.../4

0 1 5 9



agencies, which are 18 in number, there was no organization like the MIRO to fill the vacuum in the relief service in Nigeria where Muslims form an overwhelming majority.

7. ENTIRE MUSLIMS

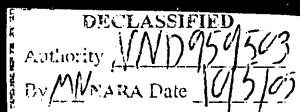
Furthermore, by the Muslims religious principles, teaching and practices it should be recalled that Muslims are more than any religious body mostly interested in charitable and humanitarian services and if the Federal Military Government as is getting obvious, wants to get the entire muslims populace to be interested in contributing generously - money, cattles, foodstuff etc., which are mostly needed by the victims of the current civil war, equal recognition, opportunity, share, encouragement and assistance should be given to the MIRO as is being given to the Nigerian Red Cross which is the MIRO's counter-part.

8. It should also be borne in mind that the MIRO is in a unique position to attract part and full-time voluntary workers; materials from both man-power and material resources quite different from those the Nigerian Red Cross could attract; and if such a position is reached, the country as a whole would enjoy more support from within and without, and it would also increase the nation's ability to handle the large volume of relief materials revealed at the current meeting yesterday June 30, 1969, to be piling unused in the country.

9. The National Commission for Rehabilitation will better help translate the co-operation and support (which Military Rulers have already assured the MIRO) into an open reality by also publicly assuring the organization of equal co-operation, recognition, share, opportunity and assistance which Government has already openly assured only the Nigerian Red Cross.

..../5

0 1 b 0



I hereby, on behalf of the President of the MIRO, Alhaji Abubakar Gumi (the Grand Kadi) our respected Patrons, other members of the Executive, and the entire Muslims of Nigeria, register a very strong and serious protest against the seeming attitude to discourage Muslims from:-

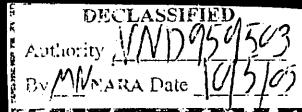
- (a) making the Ibos to realise that it is far from the truth that Muslims are against them;
- (b) demonstrating to the world at large that here in Nigeria, there is nothing like Religious conflict, and that we have always lived in harmony and shall continue to do so in peace and tranquility after the war, and
- (c) proving that there is an atmosphere of fairness, justice, equity, suspicion-free, malice-free and hatred-free abiding in this country now than ever, side by side with love for one another, irrespective of tribes or religions.

I now humbly call upon the Federal Military Government to consider the case and the cause of the MIRO and at its earliest convenience, make a public statement about the MIRO and its participation in the Relief and Rehabilitation work in the Federation; the organization also wishes the world to know whether it will be accorded equal opportunity etc., as the Nigerian Red Cross in such matters as seconding government trained administrators, allocating premises and subventions in cash, and in kind, to the MIRO which in addition to the normal humanitarian services it shouldered, with the task of refuting by action and other means the lies of certain mischievous elements and their foreign agents that Muslims are against the Ibos, and that the current national calamity is a religious war between the Christians and the Muslims in Nigeria.

Lagos July 1st, 1969.



0 1 b 1



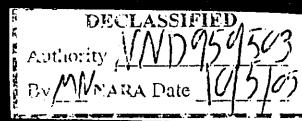
Copy to:-

The Head of the Federal Military Government of Nigeria.  
All the State Military Governors.  
The President of the MIRO.  
All the Patrons of the MIRO.  
All the Vice-Patrons and Vice-Presidents of the MIRO.  
The Muslim World League, Mecca.  
The Muslim World Congress, Pakistan.  
The Afro Asian Central Islamic Organization, Indonesia.  
The Red Crescent, Algiers.  
All the Relief Agencies in Nigeria.  
All the Foreign Embassies in Nigeria.

'SAL'

'SAL'

0 1 b 2





W  
POL 27-9 BIAFRA-NIGERIA

Department of State **TELEGRAM**

SECRET 949

PAGE 01 LAGOS 06719 261246Z

43  
ACTION SS 70

INFO OCT 010000 000830 000NSCE 000D00E 000C1AE 0001071 W  
0 261200Z JUL 69 ZPF DEPY GENEVA ADDIS ABABA  
FM AMEMBASSY LAGOS  
TO SECSTATE WASHDC IMMEDIATE 7986  
INFO DIPLOMATIC GENEVA IMMEDIATE  
AMEMBASSY LONDON  
AMEMBASSY PARIS  
USMISSION USUN  
AMEMBASSY ADDIS ABABA

089983

SECRET LAGOS 0719

RECORDED IMMEDIATE ACKNOWLEDGMENT

LIMDIS

GENEVA FOR FERGUSON

SUBJECT: LSN MEETING OF EXPERTS IN GENEVA

REF: A) STATE 1246740 B) GENEVA 26170 C) STATE 1204251  
D) STATE 1246951

1. AMBASSADOR AND I SAW GOUNON WITH ARIKPO ON WAY TO AIRPORT THIS MORNING AND MADE POINTS AS INSTRUCTED  
REF A. GOUNON DEMONSTRATED UNDERSTANDING OF SITUATION CREATED AND AGREED TO PHC REPRESENTATIVES ATTENDING TECHNICAL MEETING GENEVA, ADDING ONLY SLIGHTLY FACETIOUSLY "AS FAREWELL PRESENT TO AMBASSADOR." HE INSISTED, HOWEVER, UPON OBSERVANCE STRICTEST SECRECY FOR MEETING AS PROMISED PARA B) FERGUSON LEFTED (REF C). HE INSTRUCTED ARIKPO TO WORK OUT DETAILS CONCERNING GIVEN PRESSURE OF TIME WOULD PROBABLY HAVE TO USE PEOPLE ALREADY IN GENEVA.  
AMBASSADOR SUGGESTED USEFULNESS OF HAVING AT LEAST ONE REPRESENTATIVE FAMILIAR WITH RIVER STATE RIVERS.  
HOPE WE WILL BE PROVIDED FURTHER DETAILS BEFORE JULY 26TH.  
GP-B

01b3  
SECRET

01b3

DECLASSIFIED	VND959503
Authority	MMARA Date 05/05
By MMARA Date 05/05	

L I M D I S

TOP SECRET

I N C O M I N G

Screener 111POST LagosSERIAL 6719

(Time Received)

129 JUL 23 PM 12 13

## DISTRIBUTION

## MONTHLY COUNT

## Secretariat

## Geographic

## Other

S/S-S 1  
 S/S-O  
 S/S-Screener 3  
 S/S-EX  
 S/S-CMS  
 S/S-O DIR  
 MilRep  
 Digest  
 Task Force

AF 5  
 ARA 9  
 EA 11  
 EUR 10  
 NEA 8

ACDA 5  
 AID/EXSEC 3  
 AA/AFR 2  
 AA/VN 2  
 AA/EA 3  
 AA/NESA 2

Principals and  
"S" Area

## Functional

CU  
 E 2  
 H  
 INR 6  
 IO 4  
 L 2  
 O 3  
 OPR  
 OC  
 SY  
 WLG

TRSY 6  
 FRB  
 EXIM  
 BOB  
 CEA  
 COM 2  
 STR  
 TAR  
 WHRE

ES  
 S  
 U  
 J  
 D  
 C  
 USC

P  
 SCA  
 VO  
 SCS  
 SCI

AGR 3  
 LAB

S/CPR  
 S/FW  
 S/GOV  
 S/IL  
 S/P 1  
 S/PM  
 S/R  
 U/CF ~~1~~  
 U/FW  
 J/PM  
 J/WP

## Other

HEW  
 INT

WH 10  
 VP  
 DOD  
 CIA  
 USIA 4  
 PC

TRANS  
 CAB

AEC 3  
 NASA

JUS  
 FBI  
 NIC  
 NSA  
 File

Burned 2/10/69

2/10/69

0 1 b 4

DECLASSIFIED

Authority VND 950/503  
 By MN NARA Date 10/5/05



POL 27-9 BIAFRA-NIGERIA

*Department of State* **TELEGRAM**

SECRET 953

PAGE 01 LAGOS 06721 261305Z

43  
ACTION SS 70

O 261230Z JUL 69 ZFP-6  
FM AMEMBASSY LAGOS

TO SECSTATE IMMEDIATE 7988  
INFO USMISSION GENEVA IMMEDIATE  
AMEMBASSY LONDON  
AMEMBASSY PARIS  
USMISSION USUN  
AMEMBASSY ADDIS ABABA

SEC 28 LT LAGOS 6724

GENEVA FOR FERGUSON

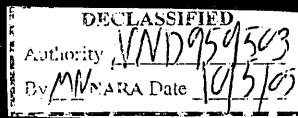
SUBJ: LSM MEETING OF EXPERTS IN GENEVA

REF. # LAGGS-6719

1. SINCE POSSIBLE FMG MAY DECIDE SEND TECHNICAL  
EXPERTS FROM LAGOS, CONSIDER UNLIKELY FMG CAN  
FIELD DELEGATION IN GENEVA IN TIME FOR MEETING  
ON 28TH. GP-3.  
BLSON

SECRET

0 165



## L I M D I S

TOP SECRET

I N C O M I N G

Screener

POST Large  
SERIAL 6721

(Time Received)

60 00 AM EST 10

## DISTRIBUTION

## MONTHLY COUNT

SecretariatGeographicOther

S/S-S 1  
 S/S-0 1  
 S/S-Screener 3  
 S/S-EX 1  
 S/S-CMS 1  
 S/S-0 DIR 1  
 MilRep 1  
 Digest 1

AF 5  
 ARA 9  
 EA 11  
 EUR 10  
 NEA 8

ACDA 5  
 AID/EXSEC 3  
 AA/AFR 2  
 AA/VN 2  
 AA/EA 3  
 AA/NESA 2

Task Force 1FunctionalTRSY 6Principals and  
"S" Area

ES 1  
 S 5  
 U 1  
 J 1  
 D 1  
 C 1  
 USC 1

CU 1  
 E 2  
 H 1  
 INR 6  
 IO 4  
 L 2  
 O 3  
 OPR 1  
 OC 1  
 SY 1  
 WLG 1

FRB 1  
 EXIM 1  
 BOB 1  
 CEA 1  
 COM 2  
 STR 1  
 TAR 1  
 WHRE 1

S/CPR 1  
 S/FW 1  
 S/GOV 1  
 S/IL 1  
 S/P 1  
 S/PM 1  
 S/R 1  
 U/CF 1  
 U/FW 1  
 J/PM 1  
 J/WP 1

SCA 1  
 VO 1  
 SCS 1  
 SCI 1

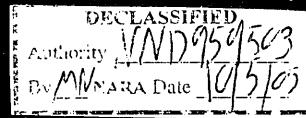
AGR 3  
 LAB 1  
 HEW 1

Other  
 WH 10  
 VP 1  
 DOD 1  
 CIA 1  
 USIA 4  
 PC 1

INT 1  
 TRANS 1  
 CAB 1  
 AEC 3  
 NASA 1  
 JUS 1  
 FBI 1  
 NIC 1  
 NSA 1  
 File 1  
 Burned 1

2/10/69

0 1 b b





POL 7 ETH  
Department of State

**TELEGRAM**

Addis Ababa 3281

7-26-69

SECRET 928

PAGE 01 ADDIS 03281 261156Z

54  
ACTION SS 70

INFO OCT 01, CCO 00, SSO 00, NSCE 00, CIAE 00, USIE 00, 1071 W  
089769

O. P. 261110Z JUL 69  
FM AMEMBASSY ADDIS ABABA  
TO SECSTATE WASHDC IMMEDIATE 284  
INFO USMISSION GENEVA PRIORITY  
AMEMBASSY LAGOS  
AMEMBASSY LONDON  
AMEMBASSY PARIS  
USUN NEW YORK 568

S E C R E T ADDIS ABABA 3281

L T M D I S

REF: STATE 124095

SEPTEL PROVIDING BACKGROUND INITIATIVE PROPOSED REFTEL  
NOT RECEIVED, POSSIBLY BECAUSE OF ATMOSPHERIC  
CONDITIONS PRESENTLY AFFECTING COMMUNICATIONS. SINCE  
BOTH HIM AND FONMIN KETEMA WILL BE OUT OF TOWN THIS  
WEEKEND, I PROBABLY WILL BE UNABLE MEET WITH THEM AS  
INSTRUCTED UNTIL SOMETIME MONDAY, JULY 28.  
HALL

(1)

SECRET

0 1 b 7

DECLASSIFIED

Authority	VND950503
By	MN NARA Date
10/5/05	

## L I M D I S

TOP SECRET IN COMING Screener *jm*  
 POST ADDIS ABABA (Time Received)  
 SERIAL 3281 1951

DISTRIBUTION		MONTHLY COUNT
<u>Secretariat</u>	<u>Geographic</u>	<u>Other</u>
S/S-S <u>1</u>	AF <u>5</u>	ACDA <u>5</u>
S/S-O <u>1</u>	ARA <u>9</u>	AID/EXSEC <u>3</u>
S/S-Screener <u>3</u>	EA <u>11</u>	AA/AFR <u>2</u>
S/S-EX	EUR <u>10</u>	AA/VN <u>2</u>
S/S-CMS	NEA <u>8</u>	AA/EA <u>3</u>
S/S-O DIR		AA/NESA <u>2</u>
MilRep		
Digest		
Task Force	CU	TRSY <u>6</u>
<u>Principals and</u> <u>"S" Area</u>	E <u>2</u>	FRB
ES <u>27</u>	H <u>6</u>	EXIM
S <u>27</u>	INR <u>6</u>	BOB
U <u>27</u>	IO <u>4</u>	CEA
J	L <u>2</u>	COM <u>2</u>
D	O <u>3</u>	STR
C	OPR	TAR
USC	OC	WHRE
S/CPR	SY	
S/FW	WLG	AGR <u>3</u>
S/GOV	P <u>1</u>	LAB
S/IL	SCA	HEW
S/P <u>1</u>	VO	INT
S/PM	SCS	TRANS
S/R	SCI	CAB
U/CF <u>X</u>		AEC <u>3</u>
U/PW	Other	NASA
J/PM	WH <u>10</u>	JUS
J/WP	VP	FBI
	DOD	NIC
	CIA	NSA
	USIA <u>4</u>	File
	PC	Burned

0168  
 DECLASSIFIED  
 Authority VND 950/503  
 By MN NARA Date 10/5/05



75  
POL 27-9 BIAFRA-NIGERIA  
Department of State **TELEGRAM**

SECRET 066

PAGE 01 GENEVA 02633 261522Z

54  
ACTION SS 70

INFO OCT 01,000 001500 001NSCE 001DODE 001CIAE 001USIE 001071 W  
0 261455Z JUL 69  
FM USMISSION GENEVA  
TO SECSTATE WASHDC IMMEDIATE 2602

SECRET GENEVA 02633

LIMDIS

FOR UNCF

SCHWARTZ FROM FERGUSON

SUBJECT: LSM MEETING

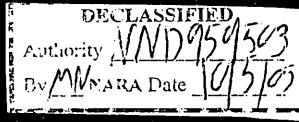
PLEASE ASSURE THAT NECESSARY FUNDS AVAILABLE AND DISBURSEMENT  
AUTHORIZED IN CONNECTION MEETING.  
TUBBY

7-26 69  
GENEVA-2633

①

SECRET

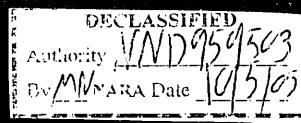
0 1 b 9



L I M D I S

<u>DISTRIBUTION</u>		<u>MONTHLY COUNT</u>
<u>Secretariat</u>	<u>Geographic</u>	<u>Other</u>
S/S-S /	AF 5 5	ACDA 5
S/S-O /	ARA 9	AID/EXSEC 3
S/S-Screener (3)	EA 11	AA/AFR 2
S/S-EX	EUR 10	AA/VN 2
S/S-CMS	NEA 8	AA/EA 3
S/S-O DIR		AA/NESA 2
MilRep		
Digest		
Task Force		
<u>Principals and</u> <u>"S" Area</u>		
ES	CU	TRSY 6
S	E 2	FRB
U	H	EXIM
J	INR 6 6	BOB
D	IO 4 4726 69	CEA
C	L 2	COM 2
USC	O 3	STR
	OPR	TAR
	OC	WHRE
	SY	
	WLG	
	P	AGR 3
	SCA	LAB
	VO	
	SCS	HEW
	SCI	
		INT
		TRANS
		CAB
	<u>Other</u>	
U/CF X 1	WH 10	AEC 3
U/PW	VP	NASA
J/PM	DOD P	
J/JP	CIA P	
	USIA 4 P	
	PC	
		JUS
		FBI
		NIC
		NSA
		File
		Burned

0 170



75



Department of State <sup>POL 27-9</sup> BIADRA-NIGERIA  
**TELEGRAM**

SECRET 067

PAGE 01 GENEVA 02634 261523Z

54  
ACTION SS 76

INFO OCT 01 271 W

090658

O R 261500Z JUL 68  
FM USMISSION GENEVA  
TO AMEMBASSY LAGOS IMMEDIATE  
INFO SECSTATE WASHDC 0634

SECRET GENEVA 2634

LIMDIS

STATE FOR UICP

LAGOS FOR OLSON FROM FERGUSON

SUBJECT: LSM MEETING

REFI LAGOS 6719

APPRECIATE THAT 2 - 3 DAYS DELAY MAY BE UNAVOIDABLE.  
TURBY

GENEVA-2634  
7-26 69

SECRET

0 1 7 1

DECLASSIFIED

Authority	VND959503
By	MM
NARA Date 05/05	

## L I M D I S

TOP SECRET

I N C O M I N G

Screener

POST GENWA

(Time Received)

SERIAL 2634

130 10 12 53

## DISTRIBUTION

## MONTHLY COUNT

SecretariatGeographicOther

S/S-S 1  
 S/S-O 1  
 S/S-Screener 3  
 S/S-EX  
 S/S-CMS  
 S/S-O DIR  
 MilRep  
 Digest

Task Force

AF 5  
 ARA 9  
 EA 11  
 EUR 10  
 NEA 8

Functional

ACDA 5  
 AID/EXSEC 3  
 AA/AFR 2  
 AA/VN 2  
 AA/EA 3  
 AA/NESA 2

Principals and  
"S" Area

CU  
 E 2  
 H  
 INR 6  
 IO 4  
 L 2  
 O 3  
 OPR  
 OC  
 SY  
 WLG

TRSY 6  
 FRB  
 EXIM  
 BOB  
 CEA  
 COM 2  
 STR  
 TAR  
 WHRE

ES  
 S  
 U  
 J  
 D  
 C  
 USC

P  
 SCA  
 VO  
 SCS  
 SCI

AGR 3

S/CPR  
 S/FW  
 S/GOV  
 S/IL  
 S/P  
 S/PM  
 S/R  
 U/CF X  
 U/PW  
 J/PM  
 J/WP

Other

LAB

WH 10  
 VP  
 DOD  
 CIA  
 USIA 4  
 PC

HEW

INT

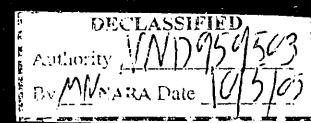
TRANS  
CABAEC 3  
NASA

JUS  
 FBI  
 NIC  
 NSA

File

Burned 2/10/69

0172





POL 27-9 Biafra - Nigeria  
XR POL 27-14 Biafra - Nigeria  
Department of State **TELEGRAM**

SECRET 098

PAGE 01 LAGOS 06720 261419Z

52  
ACTION AF 18

INFO OCT 01, EUR 17, IO 13, CIAE 00, DODE 00, JPM 04, H 02, INR 07, L 03,

NSAE 00, NSC 10, P 04, RSC 01, SP 02, SS 20, USIA 12, SR 01, ORM 03,

AID 28, UCF 05, UPW 01, SCA 01, SCS 04, RSR 01, /158 W

090374

R 261218Z JUL 69  
FM AMEMBASSY LAGOS  
TO SECSTATE WASHDC 7987  
INFO AMEMBASSY LONDON  
USMISSION GENEVA  
USMISSION USUN  
AMEMBASSY ADDIS ABABA

SECRET LAGOS 6720

SUBJECT: PROPOSED BRITISH MISSION TO OJUKWU

1. UK HIGH COMMISSIONER HAS BEEN INSTRUCTED TO ADVISE GOWON THAT HMG IS THINKING OF SENDING MACDONALD AND LORD HUNT, ACCCOMPANIED BY AN OFFICIAL, ON VISIT TO BIAFRA "TO EXPLORE OJUKWU'S THINKING ON POLITICAL ISSUES AS WELL AS ON THE RELIEF PROBLEM." BRITISH CONSIDER IT IMPORTANT OBTAIN OJUKWU'S DIRECT VIEWS ON ATTITUDE TOWARD NEGOTIATIONS AND A POSSIBLE SETTLEMENT.

2. HMG INSTRUCTIONS STRESS THAT MISSION WOULD NOT REPRESENT ANY CHANGE IN POLICY SUPPORT FMG, NOR IS THERE INTENTION UNDERCUT ANY MOVE WHICH EMPEROR AND OTHER AFRICAN LEADERS MAY MAKE WHEN THEY MEET POPE IN KAMPALA. ALTHOUGH HMG WISHES BE FREE REFER PUBLICLY TO IDEA OF A VISIT BY MACDONALD AND LORD HUNT IN NEAR FUTURE, THERE NO REPEAT NO FIRM PLANS OR PROPOSALS ON A DATE FOR SUCH MISSION AT THIS TIME.

3. GOWON WILL BE ASKED UNDERSTAND HMG BELIEVES MEETING WITH OJUKWU NECESSARY IN ORDER DEFEND UK NIGERIAN POLICY "AGAINST ATTACK FROM PRO-BIAFRAN ELEMENTS, MANY OF WHOM

(2)

SECRET

0173

DECLASSIFIED  
Authority VND959503  
By MNARA Date 10/5/05



*Department of State* **TELEGRAM**

SECRET

PAGE 02 LAGOS 06720 261419Z

ARE CLAIMING TO SPEAK WITH AUTHORITY BECAUSE OF VISITS  
THEY HAVE MADE TO THE REBEL AREAS."

GGP-3  
OLSON

SECRET

0174

DECLASSIFIED  
Authority VND 950503  
By MVN NARA Date 10/5/05

75



75  
POL 27-9 BIA PRA - NIGERIA  
Department of State **TELEGRAM**

CONFIDENTIAL 978

PAGE 01 GENEVA 02631 261252Z

GENEVA - 2631  
1-26 69

52  
ACTION UCF 05

INFO OCT 01, 10 13, AF 12, CIAE 00, DODDE 00, JPM 04, H 02, INR 07, L 03, NSAE 00, NSC 10, P 04, RSC 01, RSP 02, SS 20, USIA 12, AID 28, SR 01, ORM 03, UPW 01, SCA 01, SCS 04, EUR 17, RSR 01, 152 W  
R 261235Z JUL 69  
FM USMISSION GENEVA  
TO SECSTATE WASHDC 2301

090003

C O N F I D E N T I A L GENEVA 2631

SUBJECT: NIGERIA

FOR U/CF

REF: STATE 123795

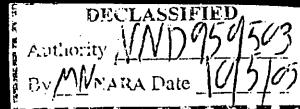
1. SEE GENEVA 2450 PARA 9. SEVERAL OTHER ICRC OFFICIALS  
WERE PRESENT AT THIS MEETING.

2. FREYMOND RESTATED IDEA YESTERDAY IN COURSE GENERAL  
DISCUSSION WITH FERGUSON. FYI MEETING DID NOT RPT NOT PRODUCE  
ANY NEW INFO BUT AGAIN INDICATED EXISTENCE OF FRICTION BETWEEN  
FREYMOND AND NAVILLE AS ALREADY APPARENT WHEN FREYMOND CALLED  
ON U/CF ON JULY 16. HE SEEKS FEEL NAVILLE SHOULD HAVE TAKEN  
TOUGHER LINE IN LAGOS AND ICRC SHOULD NOW USE FULL LEVERAGE ITS  
CUSTODIANSHP OF SUPPLIES ETC. IN PRESENT ROUND TURN-  
OVER TALKS TO OBTAIN CONCESSIONS FROM FMG.

TUBBY

CONFIDENTIAL

0175





Department of State **TELEGRAM**

31

Pol 27-9 Biafra - Nigeria

CONFIDENTIAL 965

PAGE 01 ROME 04685 261230Z

Mr Pol 7 QV Cdt

43  
ACTION AFT 18

INFO OCT 01, EUR 17, IO 13, UCF 05, UPW 01, SCA 01, SCS 04, SR 01, ORM 03,

AID 28, CIAE 00, DODE 00, JPM 04, H 02, INR 07, L 03, NSE 00, NSC 10,

P 04, RSC 01, SP 02, SS 20, USIA 12, RSR 01/158 W  
089918

R 260930Z JUL 69  
FM AMEMBASSY ROME  
TO SECSTATE WASHDC 1724  
INFO AMEMBASSY ABIDJAN  
AMEMBASSY ADDIS ABABA  
AMEMBASSY LAGOS  
AMEMBASSY PARIS  
USMISSION GENEVA.

CONFIDENTIAL ROME 4685

SUBJECT: BIAFRA/NIGERIA

REF: ROME 4650 - 300787

1. DIPLOMATIC ADVISOR TO SARAGAT INFORMED EMBOFF JULY 26 THAT DURING MEETING BETWEEN TWO PRESIDENTS AT QUIRINALE JULY 21, HOUPHOUET-BOIGNY HAD SPOKEN AT LENGTH ON BIAFRAN SITUATION AND OF HIS DEEPENING CONCERN OVER HUMANITARIAN ASPECTS. HOUPHOUET-BOIGNY HAD EXPRESSED HIS FEAR THAT PARTLY AS RESULT OF THIS PROBLEM AFRICA WAS NOW BEING DIVIDED BETWEEN MOSLEM AND NON-MOSLEM CHRISTIAN STATES, WITH FORMER BEING SUPPORTED BY RUSSIA AND LATTER BY VARIOUS WESTERN POWERS, PARTICULARLY FRANCE AND UK. REGARDING PROSPECTS FOR SETTLEMENT OF BIAFRAN QUESTION, HOUPHOUET DOUBTED THAT HAILE SELASSIE WOULD BE ABLE TO CONTRIBUTE VERY MUCH. HOUPHOUET HAD SAID THAT IVORY COAST AND SEVERAL OTHER AFRICAN COUNTRIES, WHICH HAD BEEN MUCH DISILLUSIONED BY UNTANTH'S REFUSAL TO INVOLVE UN IN QUESTION, WOULD SEEK TO INSCRIBE BIAFRA ON GENERAL ASSEMBLY AGENDA THIS FALL. HOUPHOUET REQUESTED ITALIAN SUPPORT FOR THIS MOVE.

2. ACCORDING TO SARAGAT'S DIPLOMATIC ADVISOR, FOREIGN MINISTER NENNI

CONFIDENTIAL

0176

DECLASSIFIED  
Authority: VND959503  
By: MNARA Date: 05/05



*Department of State* **TELEGRAM**

~~CONFIDENTIAL~~

PAGE 02 ROME 04685 261230Z

HAD MADE GENERAL REPLY TO HOUPHOUET'S STATEMENT, INDICATING THAT LACK OF ITALIAN GOVERNMENT AT THIS TIME MADE IT IMPOSSIBLE FOR GOI TO MAKE ANY DECISIONS. HOWEVER, NENNI INDICATED THAT IVORY COAST REQUEST WOULD BE GIVEN CONSIDERATION WHEN NEW GOVERNMENT FORMED. GP-4.  
ACKLEY

~~CONFIDENTIAL~~

~

0 1 7 7

DECLASSIFIED  
Authority VND959503  
By MN NARA Date 10/5/05



INDICATE:  
 COLLECT  
 CHARGE TO

LIMITED OFFICIAL USE

Classification

Department of State POC 27-9 BIAFRA-  
12370

TELEGRAM NIGERIA

07

DISTRIBUTION	ACTION: US Mission GENEVA	25 JUL 69 21 397
	INFO: Amembassy COTONOU Amembassy LAGOS	1 4 W L D U
	STATE _____	
	1. Herzog and Wyatt (BALAIR) came into Department 24 July to discuss "C-97 maintenance." Attending meeting were U/CF, AID, AF and DOD representatives.	
	2. Herzog took meeting for guided tour BALAIR's C-97 program from its inception. Wyatt then discussed maintenance and supply problems, mostly radio and radar. During meeting BALAIR reps assured that when insur- mountable problems faced on the question of maintenance or supply we will try to lend what assistance possible.	
	3. Meeting basically an updating of info on both sides with BALAIR reps giving overall ringing affirma- tion of value of C-97's.	
	4. FYI: Outside, and in brief reference inside meet-	

DRAFTED BY: *DD* DOD DRAFTING DATE: 7/25/69 TEL. EXT. 4529 APPROVED BY: *DD* U/CF: Arthur E. Dewey

CLEARANCES: DOD/ISA - Col. Hamilton (phone) *DD*  
AFR/CWA - Mr. North *DD* (phone)  
AF/W - Mr. Stokes *DD*

LIMITED OFFICIAL USE

Classification

FORM DS-322  
4 - 68

0178

DECLASSIFIED  
Authority *VND 950/563*  
By *M/NARA Date 10/5/03*



INDICATE:  
 COLLECT  
 CHARGE TO

LIMITED OFFICIAL USE

*Classification*

*Department of State*  
**TELEGRAM**

DISTRIBUTION

ACTION: TO GENEVA - PAGE 2

7

ing, overtures were made on behalf ICRC for two more C-97's, ostensibly because of economies due to fixed costs (ground crews, for example) remaining more or less constant while flying more aircraft. Dewey explained that this matter was deferred for both JCA, ICRC. Point could be raised again if ICRC resumes flights. END FYI.

END

RICHARDSON

7

DRAFTED BY:

DRAFTING DATE

TEL. EXT.

APPROVED BY:

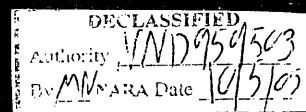
CLEARANCES:

LIMITED OFFICIAL USE

*Classification*

FORM DS-322  
4-68

0179



71-



INDICATE:  
 COLLECT  
 CHARGE TO

CONFIDENTIAL

Classification

POL 27-9 BIAFRA-

Department of State NIGERIA 23795

TELEGRAM

25 JUL 69 21 392

7  
6  
1  
5

DISTRIBUTION

ACTION: USMission GENEVA

INFO: Amembassy LIBREVILLE

STATE \_\_\_\_\_

1. Dr. Fareed, Aid to Biafran Children, in recent visit to U/CF mentioned contacting ICRC officials in Geneva concerning release part of idle ICRC air fleet for use French Red Cross out of Libreville. Unfortunately he was vague on names and details.

2. Request any info on whom Fareed might have seen, any indication ICRC reaction to proposal.

END

RICHARDSON

①

DRAFTED BY: U/CF: AEDewey	DRAFTING DATE 7/25/69	TEL EXT. 8835	APPROVED BY: U/CF: Stephen C. Schott
------------------------------	--------------------------	------------------	---

CLEARANCES: PRR/PRDS/VAD - Mr. Kresge

CONFIDENTIAL

Classification

FORM DS-322  
4-68

0180

DECLASSIFIED

Authority VND 959503  
By MN NARA Date 10/5/05



INDICATE:  
 COLLECT  
 CHARGE TO

LIMITED OFFICIAL USE

Classification

Department of State

TELEGRAM

POL 27-9 BIAFRA-  
NIGERIA

123700

✓B 37

DISTRIBUTION

USINT  
ACTION: Amembassy SANTA ISABEL

25 JUL 69 24 3:7

INFO: Amembassy COTONOU  
Amembassy LAGOS  
USMission GENEVA (FOR FERGUSON)

STATE \_\_\_\_\_

SUBJECT: Food Assessment

1. Subject your concurrence, U/CF desires staff member Thomas accompany, assist Gerald Bradley, FFP, on PL 480 relief food assessment survey. Bradley commences survey Cotonou July 29, subsequent itinerary Fernando Po, Sao Tome not firm.

END

RICHARDSON

1

DRAFTING BY: DRAFTING DATE TEL. EXT. APPROVED BY:  
AEDewe - U/CF 7/25/69 8835 U/CF: Stephen C. Schott

CLEARANCES: AF/CW - Mr. Schaufel

(4)

LIMITED OFFICIAL USE

Classification

FORM DS-322  
4-68

0 1 8 1

DECLASSIFIED  
Authority VND 959503  
By M/NARA Date 10/5/05



16  
POL 27-9 BIAFRA - NIGERIA

Department of State **TELEGRAM**

UNCLASSIFIED 514

PAGE 01 LAGOS 06706 260735Z

19  
ACTION AID 28

INFO OCT 01, RSR 01, RSC 01, UCF 05, AF 12, DODE 00, IGA 02, SR 01, ORM 03,  
TO 13, 067 W

R 251637Z JUL 69  
FM AMEMBASSY LAGOS  
TO SECSTATE WASHDC 7980

088368

UNCLAS LAGOS 6706

SUBJECT: RELIEF AND REHABILITATION: EXCESS  
PROPERTY

REF: STATE 121480

DOLLARS 22,445 ADMINISTRATIVELY RESERVED PER REFTEL.

REQUEST AID/W ENSURE PAS OR OTHER OBLIGATING  
DOCUMENTS ISSUED THEREFORE AND FORWARDED TO MISSION.  
MATHEWS

Attn: 6706  
7-25-69

(1)

UNCLASSIFIED

0 1 8 2

DECLASSIFIED  
Authority VN1959503  
By MN NARA Date 10/5/05



POL 27-9 BIAFRA-NIGERIA

Department of State

TELEGRAM

7-25-69  
Lagos 6689

LIMITED OFFICIAL USE 153

PAGE 01 LAGOS 06689 251653Z

47  
ACTION AF 18

INFO OCT 01, IO 13, EUR 17, AID 28, UCF 05, UPW 01, SCS 04, SCA 01, SR 01,  
ORM 03, CCO 00, SSO 00, NSCE 00, USIE 00, CIAE 00, DODE 00, JPM 04, H 02,  
INR 07, L 03, NSAE 00, NSC 10, P 04, RSC 01, SP 02, SS 20, RSR 01, 146 W  
-----  
082529

P R 251523Z JUL 69  
FM AMEMBASSY LAGOS  
TO SECSTATE WASHDC PRIORITY 7971  
INFO USMISSION GENEVA  
AMCONSUL IBADAN  
AMCONSUL KADUNA

LIMITED OFFICIAL USE LAGOS 6689

SUBJECT: PRESS REPORTS OF ICRC HANDOVER TO FMG

REF: STATE 122457

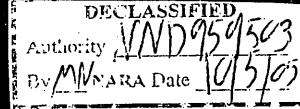
DEPT ATTENTION CALLED TO LAGOS 6656 WHICH  
CROSSED WITH REFTEL. AS INDICATED, OMO BARE MISQUOTED  
BY KADUNA PRESS, AND MODALITIES AND TIMING OF HANDOVER  
STILL UNDECIDED.  
EXEMPT  
MATHEWS

(1)

LIMITED OFFICIAL USE

32

0 183





POL 37-9 BIAFRA-NIGERIA  
Department of State **TELEGRAM**

LIMITED OFFICIAL USE 479

PAGE 01 GENEVA 02616 252006Z

91  
ACTION UCF 05

INFO OCT 01, AF 12, IO 13, AID 28, EUR 17, UPW 01, SCS 04, SCA 01, SR 01, ORM 03, E 15, ACDA 16, TRSY 11, CIAE 00, DODE 00, JPM 04, H 02, NNR 07, L 03, NSAE 00, NSC 10, P 04, RSC 01, SP 02, SS 20, USIA 12, DOT 12, RSR 01, 1/206 W

R 251440Z JUL 69  
FM USMISSION GENEVA  
TO SECSTATE WASHDC 2287  
INFO AMEMBASSY COTONOU  
AMEMBASSY LAGOS

----- 083974

LIMITED OFFICIAL USE GENEVA 2616

STATE FOR U/CF AND AID/NIGERIA HAVEN NORTH

SUBJ: NIGERIA/BIAFRA-BCG CAMPAIGN

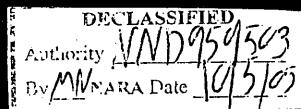
REF: LETTER HELEN WILSON TO GUTMAN 6-24 (RECEIVED 7-17)

1. HAD VERY BRIEF CALL FROM DR. GRASSET. SHE WANTED MAKE SURE APPROXIMATELY \$110,000 BALANCE LEFT FROM ORIGINAL \$620,000 COULD BE USED FOR BCG CAMPAIGN IN BIAFRA. ADVISED HER THAT THIS PROJECT HAD BEEN PART OF OBJECTIVES OF GRANT AND COULD BE UTILIZED THIS PURPOSE SUBJECT AGREEMENT ICRC, OF COURSE.
2. DR. GRASSET HAS LOCATED TURKISH BCG EXPERT WHO HAS EXTENSIVE BACKGROUND LARGE SCALE CAMPAIGNS.
3. DR. GRASSET EXPECTS STOP IN GENEVA ENROUTE TO BIAFRA IN APPROXIMATELY TWO WEEKS AND WILL CALL ON US FOR DETAILED DISCUSSION.
4. QUICK CHECK WITH ICRC INDICATES APPROXIMATELY 30,000 DOSES BCG LEFT AT COTONOU. THEY WILL BE SHIPPED TO ULI ON NEXT ICRC FLIGHT (HOPEFULLY ONE-TIME NIGHT FLIGHT CONSENTED BY FMG).

①

LIMITED OFFICIAL USE  
SF

0 1 8 4





*Department of State* **TELEGRAM**

---

LIMITED OFFICIAL USE

PAGE 02 GENEVA 02616 2 2006Z

DECONTROL ON RECEIPT  
TUBBY

LIMITED OFFICIAL USE

0 185

DECLASSIFIED  
Authority *VND9509503*  
By *MVN* NARA Date *10/5/05*

66  
OUTGOING TELEGRAM Department of State

INDICATE:  COLLECT  
 CHARGE TO

SECRET

Classification

POL 1 ETH 13  
TR POL 27-9 24095  
BIAFRA-NIGERIA

FOR OFFICE USE ONLY

25 JUL 69 23 422

(THIS IS TWO PAGE MSG)

Origin ACTION: Amembassy ADDIS ABABA IMMEDIATE

Info: Amembassy LAGOS PRIORITY  
Amembassy LONDON  
Amembassy PARIS  
USMission GENEVA  
USUN

LIMDIS

STATE

1. Department wishes in view HIMs interest and involvement Nigerian question ~~inform~~ him latest developments relief problem and, if possible, enlist IEG assistance in getting FMG to conference table in Geneva on cross river. Background this initiative has been repeated septel.
2. To be objective we have to acknowledge that even if Geneva meeting takes place, chances of achieving a large degree of agreement between two sides on technical aspects of cross river route are not encouraging. Nevertheless we feel that since both sides accept route in principle, we should endeavor to work out acceptable modalities in hope that success on technical side might encourage FMG to find ways of meeting its security problem on river, thus speeding up implementation of water route. Geneva site not excluded nor favored by either party but represents reasonable compromise between original proposals made by each. Biafrans insisted on Washington or New York and FMG on African pro-FMG site.
3. Unless you consider it inadvisable request you see Ketema and/or HIM and

Drafted by: Cren *8/8/69*  
AF: CRMoore/U/CIV/SA/RC

Tel. Ext. 5374

Telegraphic transmission and AF - Ambassador *8/8/69*  
classification approved by: Newsom

Clearances:

AF/W - RMelbourne *Rm*

SECRET/LIMDIS

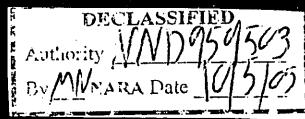
Classification

FORM DS-322  
8-65

0 18 b  
DECLASSIFIED  
Authority *VND 95/563*  
By *MVNARA* Date *10/5/05*

PAGE(S) MISSING IN ORIGINAL

0 1 8 7



75



POL 27-9 BFAFNA. NIGERIA

Department of State **TELEGRAM**

4R POL 7 NETH →

LIMITED OFFICIAL USE 730

PAGE 01 THE HA 02824 261010Z

18  
ACTION AF 18

INFO OCT 01, EUR 17, IO 13, AID 28, SR 01, ORM 03, CIAE 00, DODE 00, JPM 040  
H 02, INR 07, L 03, NSAE 00, NSC 10, P 04, RSC 01, SP 02, SS 20, USIA 10  
UCF 05, UPW 01, SCS 04, SCA 01, RSR 01, 158 W

089155

P 251005Z JUL 69  
FM AMEMBASSY THE HAGUE  
TO SECSTATE WASHDC PRIORITY 4246  
INFO AMEMBASSY LAGOS PRIORITY  
AMEMBASSY PARIS  
USMISSION GENEVA

LIMITED OFFICIAL USE THE HAGUE 2824

REF: THE HAGUE 2805

SUBJECT: NIGERIAN RELIEF: LUNS VISIT TO NIGERIA

1. FONOFF (IVAN GORP, IN CHARGE OF SUB-SAHARA AFRICA)  
HAS INFORMED US THAT LUNS HAS ASKED DUTCH AMBASSADOR IN  
LAGOS TO ARRANGE DISCUSSIONS WITH APPROPRIATE NIGERIAN  
AUTHORITIES DURING HIS 45 MINUTE STOP IN LAGOS JULY 28.  
THERE HAS AS YET BEEN NO REPLY FROM DUTCH EMBASSY IN  
LAGOS AS TO POSSIBILITY OF ARRANING DISCUSSIONS.

2. VAN GROP ADDED THAT LUNS WILL RETURN DIRECTLY TO  
EUROPE FROM YAOUNDE. DECON 8-1-70.  
BROWN

⑧  
LIMITED OFFICIAL USE

0188

DECLASSIFIED  
Authority VND959503  
By MNARA Date 10/5/05

66

## OUTGOING TELEGRAM Department of State

INDICATE:  COLLECT  
 CHARGE TO

CONFIDENTIAL  
*Classification*

124091

115  
FOR OFFICIAL USE ONLY

Origin ACTION: Amembassy ADDIS ABABA

25 JUL 69 23 40Z

Info: STATE

1. Following is text of letter dated July 15, 1969 to Dr. Okoi Arikpo, Nigerian Commissioner for External Affairs, Lagos: BEGIN QUOTE:  
Dear Dr. Arikpo:  
On June 18, I received a letter from the "Biafran" Special Representative in New York, stating that his authorities accepted the new relief route. In a subsequent letter, dated June 20, from the Special Representative, it was pointed out that agreement was "in principle" and that negotiations should be held as soon as possible to work out the technical problems of operation of the route.

On the question of negotiations, I again state my preparedness to offer my good offices in arranging a site for the talks and such further assistance as is desired by the parties. I have, therefore, expressed to the

1  
Drafted by U/CF: RDavidson 7/25/69

Clearances:

Tel. Ext.

4529

Telegraphic transmission and  
classification approved by:

U/CF: Arthur E. Dewey

CONFIDENTIAL

*Classification*

FORM DS-322  
8-65

0 1 8 9

DECLASSIFIED  
Authority UND950563  
By MNARA Date 05/05

# OUTGOING TELEGRAM Department of State

INDICATE:  COLLECT  
 CHARGE TO

CONFIDENTIAL

*Classification*

FOR OC/IT USE ONLY

Origin

ACTION:

Info:

TO ADDIS ABABA - PAGE 2

"Biafran" Special Representative the Federal Military Government's rejection of Washington and New York as sites. The Special Representative on his part has rejected Addis Ababa and Accra. I therefore exhort both parties to consider urgently and seriously Monrovia and Geneva as alternative sites. I would appreciate hearing from you at the earliest possible opportunity whether the Federal Military Government could agree to either or both of these sites.

I have also reminded the "Biafran" Special Representative that the actual operation of the vessels is under the authority of the International Committee of the Red Cross which will assume the responsibilities of humanitarian protector and guarantor of the operation. I stated to the Special Representative in a letter transmitted July 1, 1969, that: "The United States Government has full confidence in the assurances given by both

Drafted by:

Tel. Ext.

Telegraphic transmission and classification approved by:

Clearances:

CONFIDENTIAL

*Classification*

FORM DS-322  
8-65

0 190

DECLASSIFIED  
Authority VN1950503  
By MVN NARA Date 05/05

# OUTGOING TELEGRAM Department of State

INDICATE:  COLLECT  
 CHARGE TO

CONFIDENTIAL

*Classification*

Origin ACTION: TO ADDIS ABABA - PAGE 3

Info:

parties with respect to the safety and security of the ships on the route. For its part, this Government will support fully the efforts of the ICRC to maintain such safety and security." Sincerely,  
C. Clyde Ferguson, Jr. END QUOTE.

END

RICHARDSON

Drafted by:

Tel. Ext.

Telegraphic transmission and  
classification approved by:

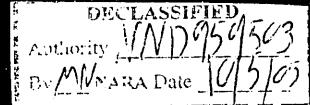
Clearances:

CONFIDENTIAL

*Classification*

FORM DS-322  
8-65

0 1 9 1





11  
INDICATE:  
 COLLECT  
 CHARGE TO

CONFIDENTIAL  
Classification

Department of State

TELEGRAM

POL 27-9 BIAFRA - NIGERIA

123790

WA B

25 JUL 69 21 397

123790

DISTRIBUTION	ACTION: Amembassy COTONOU  INFO: Amembassy LAGOS Amembassy SANTA ISABEL USMission GENEVA (FOR FERGUSON)  STATE _____  SUBJECT: Food Assessment  REF: (A) Cotonou 786, (B) Cotonou 789  1. Concur Thomas accompany, assist Gerald Bradley on PL 480 Food Assessment survey in Cotonou, Sao Tome. Clearance being requested also accompany to Fernando Po.  2. FOR THOMAS: Plan meet Bradley in Cotonou July 29, RK Flight 510, 10:10 AM. Re ref tel B, there is no letter. You are not to enter enclave. If there are further press inquiries, you should inform them of these two points.
END	
RICHARDSON	

14  
DRAFTED: U/CF: AEDewey DRAFTING DATE 7/25/69 TEL. EXT. 8835 APPROVED BY: U/CF: Stephen S. Schott

CLEARANCES: AF/CW - Mr. Schaufer *Step*

CONFIDENTIAL

Classification

FORM DS-322  
4 - 68

0192

DECLASSIFIED  
Authority *VND 959503*  
By *M/NARA* Date *10/5/05*



POL 27-9 BIAFRA-NIGERIA  
Department of State

**TELEGRAM**

XR SOC 3 RED CROSS

CONFIDENTIAL 156

PAGE 01 COTONO 00791 251654Z

53  
ACTION UCF 05

INFO OCT 01, AF 12, IO 13, CIAE 00, DODE 00, JPM 04, H 02, INR 07, L 03,  
NSAE 00, NSC 10, P 04, RSC 01, SP 02, SS 20, USIA 12, SR 01, ORM 03,  
SCS 04, SCA 01, AID 28, E 15, UPW 01, RSR 01/150 W

P R 251415Z JUL 69  
FM AMEMBASSY COTONOU  
TO SECSTATE WASHDC PRIORITY 2295  
INFO AMEMBASSY LAGOS  
USMISSION GENEVA

082537

CONFIDENTIAL COTONOU 791

DEPT FOR U/CF FROM THOMAS

SUBJ: RSM

1. MET AUSTRALIAN HIGH COMMISSIONER LAGOS WHO VISITING COTONOU TO SURVEY RELIEF EFFORTS. AUSTRALIA HAS GIVEN \$100,000 IN RELIEF FUNDS TO ICRC EARMARKED FOR FMG. THEY ALSO GAVE \$300,000 WORTH OF FLOUR WHICH COULD NOT BE USED IN NIGERIA BECAUSE FEW IF ANY BAKERIES AND FLOUR ROTTED BEFORE PUT TO ANY USE.

2. NILS E.G. WACHTMEISTER CHIEF OF ICRC COTONOU AND SANTA ISABLE IS WELL AGAIN AFTER SHORT BOUT WITH MALARIA. HE TO BE RELIEVED 10 AUGUST BY STURZENEGGER (SWISS). WACHTMEISTER IS SWEDISH AND SAYS SINCE VON ROSEN MINI-BOMBER INCIDENT SWEDISH PRESTIGE IS AT ALL TIME LOW IN NIGERIA SO ICRC CHANGING SWEDISH DIRECTOR FOR SWISS.

3. ICRC COTONOU READY ON TWELVE (12) HOUR NOTICE MAKE EMERGENCY ONE-SHOT RELIEF FLIGHT INTO BIAFRA. FLIGHT(S) WILL TAKE IN PRIORITY MEDICINE AND FOOD BASED ON AVAILABLE SPACE AND NUMBER OF FLIGHTS AGREED ON.

4. PERSONNEL BEING PICKED UP BIAFRA ARE NOT RPT NOT BEING WITHDRAWN BUT BEING REPLACED BY OTHER ICRC PERSONNEL AS CONTRACTS EXPIRE.

CONFIDENTIAL

0193

DECLASSIFIED	11/19/2003
Authority	11/19/2003
By	MM/NARA Date



*Department of State* **TELEGRAM**

CONFIDENTIAL

PAGE 02 COTONO 00791 251654Z

5. ICRC HOPES GET FIFTY (50) TONS MEDICINE AND FOON ON EMERGENCY FLIGHT(S) PLUS THEIR PERSONNEL. IF POSSIBLE THEY PLAN USE TWO C-97 AND ONE DC-6.

6. THERE SOME SOUBTS AND FEARS CONCERNING REQUIREMENT ICRC ONE-SHOT EMERGENCY FLIGHT STOP LAGOS PRIOR RETURNING COTONOU FROM BIAFRA PER PRESENT AGREEMENT.

7. ICRC OFFICIALS ESTIMATE ANY INSPECTION RELIEF SUPPLIES NIGERIA PRIOR TO ENTERING ENCLAVE WILL CUT NUMBER OF FLIGHTS TWO-THIRDS RPT TWO-THIRDS AND EACH PLANE WOULD BE HELD TO ONE RPT ONE FLIGHT PER NIGHT. ALSO THERE IS ADDITIONAL PROBLEM THAT ANY INSPECTION LAGOS WOULD HAVE TO BE BETWEEN 9:00A.M. AND 6:00 P.M. ICRC WANTS TO MAKE NIGHT FLIGHTS.

8. PLEASE NOTE OPERATIONAL CHANGES AIRCRAFT COTONOU:  
(1) ILX ETD GVA 7/24 0600 VIA BEN/LPA/DXR  
(2) GBK (BEECHCRAFT) COO/LBV/COO 7/24  
(3) ERO OPS SSG  
(4) ERR ENROUTE GVA/STO  
(5) ERS ENROUTE ADE/GVA/MAD/SSG

9. ACCORDING AKRELL OF ICRC ITS PRESTIGE LOW IN ENCLAVE AS BIAFRANS CONSIDER THEM COWARDS FOR NOT CONTINUING RELIEF FLIGHTS AS JCA IS DOING BUT ICRC OFFICIALS SAY THEY HAVE TO FOLLOW ORDERS FROM GENEVA.

10. ICRC OFFICIALS COTONOU OF OPINION ONE-SHOT EMERGENCY RELIEF FLIGHT(S) WILL BE AT NIGHT AND POSSIBLY THIS WEEKEND.

LOORAM

CONFIDENTIAL

0 1 9 4

DECLASSIFIED  
Authority VND 950503  
By NARA Date 10/5/05

37  
OUTGOING TELEGRAM

Department of State

INDICATE:  COLLECT  
 CHARGE TO

POL 27 BIAFRA-NIGERIA

XRPOL 27-9 BIAFRA

123842  
NIGERIA

CONFIDENTIAL

Classification

FOR OFFICE USE ONLY

25 JUL 69 21 59z

123842

ACTION: ALL AF DIPLOMATIC POSTS

Amembassy BONN:

COPENHAGEN  
DUBLIN, US MISSION GENEVA  
THE HAGUE  
HELSINKI  
LISBON  
LONDON  
OSLO  
OTTAWA  
ROME STOCKHOLM  
PARIS

INFO: USUN

LIMDIS

JOINT STATE/USIA MESSAGE

SUBJECT: Public Opinion on Nigerian Civil War

1. Department would appreciate addressee posts impression of course of public opinion in respective countries over past year on subject Nigerian civil war.

2. Specifically it requests information on:

A) attitudes on political issues of war and form ultimate result should take;  
B) attitudes on relief issues, their importance, and relative degree fault ascribed to Nigeria/Biafra, including where applicable breadth or cyclical nature of public participation in relief fund campaigns.

3. What degree of interest in Nigerian war and relief activities is now shown by local media and principal contacts?

RICHARDSON

(2) (SJS)  
DRAFTED BY: AF/P:RLPerkins:mb 7/25/69  
CLEARANCES: EUR/P - Mr. Jerabek  
Tel. Ext. 2105  
Telegraphic transmission and classification approved by: AF/W - Mr. Melbourne  
MJS/RLP

RWM  
THARSB

CONFIDENTIAL

Classification

FORM DS-322  
8-65

0195

DECLASSIFIED  
Authority: NND 950503  
By: NARA Date: 10/5/05

46

July 25, 1969

Honorable Richard Bolling  
House of Representatives  
Washington, D. C. 20515

Dear Congressman Bolling:

We share your deep concern over the interruption in the flow of badly needed relief supplies to civilian victims of the Nigerian civil war. We want to assure you that the United States Government is exerting every effort to bring about a resumption of relief.

Ambassador C. Clyde Ferguson, the Special Coordinator for Nigerian Relief, is in Europe on a mission aimed at breaking the present logjam on relief shipments. His schedule calls for meetings with His Holiness Pope Paul VI, with Mr. Marcel Naville, President of the International Committee of the Red Cross and with French and British officials.

We cannot at this time predict the outcome of these talks, but the U.S. Government is determined to pursue every effort to bring about early agreement on arrangements that will ease the plight of the civilian victims. We are seeking, for example, early agreement on daylight flights and surface corridors for relief shipments to the Biafran enclave. We continue to stress the advantages of the Cross River route, a proposal worked out by Ambassador Ferguson after extensive logistical surveys of possible relief routes into the enclave.

①

Under Secretary Elliot Richardson, in testimony on July 15 before the Senate Subcommittee on Refugees, set out U.S. policy in this crisis. A copy is enclosed for your study.

U/C/F: J Pope  
7-22-69

0 1 9 b

100-27900-144-1167/1A

DECLASSIFIED	
Authority	VND 050503
Bv/MN	ARA Date 05/05

- 2 -

We appreciate your interest in this vital question  
and welcome any ideas and advice you may have to offer  
in carrying out our humanitarian mission.

Sincerely yours,

William B. Macomber, Jr.  
Assistant Secretary  
for Congressional Relations

Enclosure:  
Under Secretary Richardson's Statement 7/15/69

Clearance: *SSC*  
U/CF - SCSchott

U/CF:JF Pope:1jp:7/22/69 X-4529  
S/S No. 10698



0 1 9 7

DECLASSIFIED  
Authority: *WND 950/503*  
By: *MN* NARA Date: *10/5/03*

FORM DS-1563  
12-63

DEPARTMENT OF STATE  
EXECUTIVE SECRETARIAT

CONTROL NO.

10698

**ACTION SLIP**  
(To Remain With Correspondence)

TO U/CF - Mr. Thomas

DATE July 15, 1969

SUBJECT Ltr to S fm Richard Bolling (MC) dtd 7/7/69

**ACTION**

\*Prompt handling is essential. Return basic correspondence with reply. If delayed call telephone extension below.

For appropriate action.

For direct reply. Comeback copy required \_\_\_\_\_.

XXXXXXXXXXXX A response for signature by XXXX H - Amb. Macomber  
XXXXXXXXXXXX Prepare reply. Clear with \_\_\_\_\_.

Prepare a \_\_\_\_\_ to \_\_\_\_\_.

Refer to White House request of \_\_\_\_\_.

Due in XXXXX H by 7/17/69  
XXXXXXXXXXXX

For your information.

REMARKS

Action transferred from AF

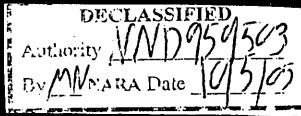
COPIES TO

H - Mr. Grant (w/att)  
S - Mr. Okun (w/att)  
AF - Mr. Alexander (w/att)

Wingate Lloyd  
SECRETARIAT STAFF

EXT. 4735

0 1 9 8



RICHARD BOLLING  
5TH DISTRICT, MISSOURI

COMMITTEES:  
JOINT ECONOMIC COMMITTEE  
RULES

WES BARTHELMEs  
ADMINISTRATIVE ASSISTANT

LARRY BODINSON  
SECRETARY  
KANSAS CITY SERVICE OFFICE  
811 GRAND AVENUE  
VICTOR 2-4798

Congress of the United States

House of Representatives

Washington, D.C. 20515

July 7, 1969

S  
ACTION  
is assigned to

*[Signature]*

U/C/F  
10698

Honorable William P. Rogers  
The Secretary  
Department of State  
Washington, D. C. 20520

Dear Mr. Secretary:

I am writing you to express my concern at the latest grave turn of events in Nigeria/Biafra. I know that there are matters that are beyond the power of the United States Government to affect. However, I want to urge that every continuing effort be made to resolve the problem of transportation and distribution of food to the victimized civilian population in that area. I, also, of course, realize that you have not been inattentive to this matter.

With best wishes,

Sincerely,

*Richard Bolling*  
Richard Bolling

RECEIVED  
DEPARTMENT OF STATE  
1969 JUL 9 AM 11 00  
RS/AN  
ANALYSIS BRANCH

16644

(2)  
7/9/69

0 1 9 9  
DECLASSIFIED  
Authority VND 959503  
By MM NARA Date 05/05

45  
**OUTGOING TELEGRAM Department of State**

INDICATE:  COLLECT  
 CHARGE TO

**SECRET**  
*Classification*

Ref 27-9 Bissau - Nigeria  
124074

A B

FOR OFFICE USE ONLY

25 JUL 69 23 26Z

45  
46  
47  
48  
49  
50  
51  
52  
53  
54  
55  
56  
57  
58  
59  
60  
61  
62  
63  
64  
65  
66  
67  
68  
69  
70  
71  
72  
73  
74  
75  
76  
77  
78  
79  
80  
81  
82  
83  
84  
85  
86  
87  
88  
89  
90  
91  
92  
93  
94  
95  
96  
97  
98  
99  
100  
101  
102  
103  
104  
105  
106  
107  
108  
109  
110  
111  
112  
113  
114  
115  
116  
117  
118  
119  
120  
121  
122  
123  
124  
125  
126  
127  
128  
129  
130  
131  
132  
133  
134  
135  
136  
137  
138  
139  
140  
141  
142  
143  
144  
145  
146  
147  
148  
149  
150  
151  
152  
153  
154  
155  
156  
157  
158  
159  
160  
161  
162  
163  
164  
165  
166  
167  
168  
169  
170  
171  
172  
173  
174  
175  
176  
177  
178  
179  
180  
181  
182  
183  
184  
185  
186  
187  
188  
189  
190  
191  
192  
193  
194  
195  
196  
197  
198  
199  
200  
201  
202  
203  
204  
205  
206  
207  
208  
209  
210  
211  
212  
213  
214  
215  
216  
217  
218  
219  
220  
221  
222  
223  
224  
225  
226  
227  
228  
229  
230  
231  
232  
233  
234  
235  
236  
237  
238  
239  
240  
241  
242  
243  
244  
245  
246  
247  
248  
249  
250  
251  
252  
253  
254  
255  
256  
257  
258  
259  
260  
261  
262  
263  
264  
265  
266  
267  
268  
269  
270  
271  
272  
273  
274  
275  
276  
277  
278  
279  
280  
281  
282  
283  
284  
285  
286  
287  
288  
289  
290  
291  
292  
293  
294  
295  
296  
297  
298  
299  
300  
301  
302  
303  
304  
305  
306  
307  
308  
309  
310  
311  
312  
313  
314  
315  
316  
317  
318  
319  
320  
321  
322  
323  
324  
325  
326  
327  
328  
329  
330  
331  
332  
333  
334  
335  
336  
337  
338  
339  
340  
341  
342  
343  
344  
345  
346  
347  
348  
349  
350  
351  
352  
353  
354  
355  
356  
357  
358  
359  
360  
361  
362  
363  
364  
365  
366  
367  
368  
369  
370  
371  
372  
373  
374  
375  
376  
377  
378  
379  
380  
381  
382  
383  
384  
385  
386  
387  
388  
389  
390  
391  
392  
393  
394  
395  
396  
397  
398  
399  
400  
401  
402  
403  
404  
405  
406  
407  
408  
409  
410  
411  
412  
413  
414  
415  
416  
417  
418  
419  
420  
421  
422  
423  
424  
425  
426  
427  
428  
429  
430  
431  
432  
433  
434  
435  
436  
437  
438  
439  
440  
441  
442  
443  
444  
445  
446  
447  
448  
449  
4410  
4411  
4412  
4413  
4414  
4415  
4416  
4417  
4418  
4419  
4420  
4421  
4422  
4423  
4424  
4425  
4426  
4427  
4428  
4429  
4430  
4431  
4432  
4433  
4434  
4435  
4436  
4437  
4438  
4439  
4440  
4441  
4442  
4443  
4444  
4445  
4446  
4447  
4448  
4449  
44410  
44411  
44412  
44413  
44414  
44415  
44416  
44417  
44418  
44419  
44420  
44421  
44422  
44423  
44424  
44425  
44426  
44427  
44428  
44429  
44430  
44431  
44432  
44433  
44434  
44435  
44436  
44437  
44438  
44439  
44440  
44441  
44442  
44443  
44444  
44445  
44446  
44447  
44448  
44449  
444410  
444411  
444412  
444413  
444414  
444415  
444416  
444417  
444418  
444419  
444420  
444421  
444422  
444423  
444424  
444425  
444426  
444427  
444428  
444429  
444430  
444431  
444432  
444433  
444434  
444435  
444436  
444437  
444438  
444439  
444440  
444441  
444442  
444443  
444444  
444445  
444446  
444447  
444448  
444449  
4444410  
4444411  
4444412  
4444413  
4444414  
4444415  
4444416  
4444417  
4444418  
4444419  
4444420  
4444421  
4444422  
4444423  
4444424  
4444425  
4444426  
4444427  
4444428  
4444429  
4444430  
4444431  
4444432  
4444433  
4444434  
4444435  
4444436  
4444437  
4444438  
4444439  
4444440  
4444441  
4444442  
4444443  
4444444  
4444445  
4444446  
4444447  
4444448  
4444449  
44444410  
44444411  
44444412  
44444413  
44444414  
44444415  
44444416  
44444417  
44444418  
44444419  
44444420  
44444421  
44444422  
44444423  
44444424  
44444425  
44444426  
44444427  
44444428  
44444429  
44444430  
44444431  
44444432  
44444433  
44444434  
44444435  
44444436  
44444437  
44444438  
44444439  
44444440  
44444441  
44444442  
44444443  
44444444  
44444445  
44444446  
44444447  
44444448  
44444449  
444444410  
444444411  
444444412  
444444413  
444444414  
444444415  
444444416  
444444417  
444444418  
444444419  
444444420  
444444421  
444444422  
444444423  
444444424  
444444425  
444444426  
444444427  
444444428  
444444429  
444444430  
444444431  
444444432  
444444433  
444444434  
444444435  
444444436  
444444437  
444444438  
444444439  
444444440  
444444441  
444444442  
444444443  
444444444  
444444445  
444444446  
444444447  
444444448  
444444449  
4444444410  
4444444411  
4444444412  
4444444413  
4444444414  
4444444415  
4444444416  
4444444417  
4444444418  
4444444419  
4444444420  
4444444421  
4444444422  
4444444423  
4444444424  
4444444425  
4444444426  
4444444427  
4444444428  
4444444429  
4444444430  
4444444431  
4444444432  
4444444433  
4444444434  
4444444435  
4444444436  
4444444437  
4444444438  
4444444439  
4444444440  
4444444441  
4444444442  
4444444443  
4444444444  
4444444445  
4444444446  
4444444447  
4444444448  
4444444449  
44444444410  
44444444411  
44444444412  
44444444413  
44444444414  
44444444415  
44444444416  
44444444417  
44444444418  
44444444419  
44444444420  
44444444421  
44444444422  
44444444423  
44444444424  
44444444425  
44444444426  
44444444427  
44444444428  
44444444429  
44444444430  
44444444431  
44444444432  
44444444433  
44444444434  
44444444435  
44444444436  
44444444437  
44444444438  
44444444439  
44444444440  
44444444441  
44444444442  
44444444443  
44444444444  
44444444445  
44444444446  
44444444447  
44444444448  
44444444449  
444444444410  
444444444411  
444444444412  
444444444413  
444444444414  
444444444415  
444444444416  
444444444417  
444444444418  
444444444419  
444444444420  
444444444421  
444444444422  
444444444423  
444444444424  
444444444425  
444444444426  
444444444427  
444444444428  
444444444429  
444444444430  
444444444431  
444444444432  
444444444433  
444444444434  
444444444435  
444444444436  
444444444437  
444444444438  
444444444439  
444444444440  
444444444441  
444444444442  
444444444443  
444444444444  
444444444445  
444444444446  
444444444447  
444444444448  
444444444449  
4444444444410  
4444444444411  
4444444444412  
4444444444413  
4444444444414  
4444444444415  
4444444444416  
4444444444417  
4444444444418  
4444444444419  
4444444444420  
4444444444421  
4444444444422  
4444444444423  
4444444444424  
4444444444425  
4444444444426  
4444444444427  
4444444444428  
4444444444429  
4444444444430  
4444444444431  
4444444444432  
4444444444433  
4444444444434  
4444444444435  
4444444444436  
4444444444437  
4444444444438  
4444444444439  
4444444444440  
4444444444441  
4444444444442  
4444444444443  
4444444444444  
4444444444445  
4444444444446  
4444444444447  
4444444444448  
4444444444449  
44444444444410  
44444444444411  
44444444444412  
44444444444413  
44444444444414  
44444444444415  
44444444444416  
44444444444417  
44444444444418  
44444444444419  
44444444444420  
44444444444421  
44444444444422  
44444444444423  
44444444444424  
44444444444425  
44444444444426  
44444444444427  
44444444444428  
44444444444429  
44444444444430  
44444444444431  
44444444444432  
44444444444433  
44444444444434  
44444444444435  
44444444444436  
44444444444437  
44444444444438  
44444444444439  
44444444444440  
44444444444441  
44444444444442  
44444444444443  
44444444444444  
44444444444445  
44444444444446  
44444444444447  
44444444444448  
44444444444449  
444444444444410  
444444444444411  
444444444444412  
444444444444413  
444444444444414  
444444444444415  
444444444444416  
444444444444417  
444444444444418  
444444444444419  
444444444444420  
444444444444421  
444444444444422  
444444444444423  
444444444444424  
444444444444425  
444444444444426  
444444444444427  
444444444444428  
444444444444429  
444444444444430  
444444444444431  
444444444444432  
444444444444433  
444444444444434  
444444444444435  
444444444444436  
444444444444437  
444444444444438  
444444444444439  
444444444444440  
444444444444441  
444444444444442  
444444444444443  
444444444444444  
444444444444445  
444444444444446  
444444444444447  
444444444444448  
444444444444449  
4444444444444410  
4444444444444411  
4444444444444412  
4444444444444413  
4444444444444414  
4444444444444415  
4444444444444416  
4444444444444417  
4444444444444418  
4444444444444419  
4444444444444420  
4444444444444421  
4444444444444422  
4444444444444423  
4444444444444424  
4444444444444425  
4444444444444426  
4444444444444427  
4444444444444428  
4444444444444429  
4444444444444430  
4444444444444431  
4444444444444432  
4444444444444433  
4444444444444434  
4444444444444435  
4444444444444436  
4444444444444437  
4444444444444438  
4444444444444439  
4444444444444440  
4444444444444441  
4444444444444442  
4444444444444443  
4444444444444444  
4444444444444445  
4444444444444446  
4444444444444447  
4444444444444448  
4444444444444449  
44444444444444410  
44444444444444411  
44444444444444412  
44444444444444413  
44444444444444414  
44444444444444415  
44444444444444416  
44444444444444417  
44444444444444418  
44444444444444419  
44444444444444420  
44444444444444421  
44444444444444422  
44444444444444423  
44444444444444424  
44444444444444425  
44444444444444426  
44444444444444427  
44444444444444428  
44444444444444429  
44444444444444430  
44444444444444431  
44444444444444432  
44444444444444433  
44444444444444434  
44444444444444435  
44444444444444436  
44444444444444437  
44444444444444438  
44444444444444439  
44444444444444440  
44444444444444441  
44444444444444442  
44444444444444443  
44444444444444444  
44444444444444445  
44444444444444446  
44444444444444447  
44444444444444448  
44444444444444449  
444444444444444410  
444444444444444411  
444444444444444412  
444444444444444413  
444444444444444414  
444444444444444415  
444444444444444416  
444444444444444417  
444444444444444418  
444444444444444419  
444444444444444420  
444444444444444421  
444444444444444422  
444444444444444423  
444444444444444424  
444444444444444425  
444444444444444426  
444444444444444427  
444444444444444428  
444444444444444429  
444444444444444430  
444444444444444431  
444444444444444432  
444444444444444433  
444444444444444434  
444444444444444435  
444444444444444436  
444444444444444437  
444444444444444438  
444444444444444439  
444444444444444440  
444444444444444441  
444444444444444442  
444444444444444443  
444444444444444444  
444444444444444445  
444444444444444446  
444444444444444447  
444444444444444448  
444444444444444449  
4444444444444444410  
4444444444444444411  
4444444444444444412  
4444444444444444413  
4444444444444444414  
4444444444444444415  
4444444444444444416  
4444444444444444417  
4444444444444444418  
4444444444444444419  
4444444444444444420  
4444444444444444421  
4444444444444444422  
4444444444444444423  
4444444444444444424  
4444444444444444425  
4444444444444444426  
4444444444444444427  
4444444444444444428  
4444444444444444429  
4444444444444444430  
4444444444444444431  
4444444444444444432  
4444444444444444433  
4444444444444444434  
4444444444444444435  
4444444444444

Page 2 of telegram to LAGOS IMMEDIATE

SECRET  
Classification

xx  
xx  
xx  
xx  
xx  
xx

*ref tel* 3. As Gowon aware, Biafrans have previously made strenuous efforts to promote meeting in US to ~~xxxx~~ discuss Cross River ~~x~~ route. We would not refuse such a venue if both sides were agreeable but we have discouraged it, knowing of FMG attitude. In our view Geneva represents a compromise as a neutral capital which has a long history of providing an acceptable environment in which meetings such as the one proposed can be held. Up to this point, Biafrans have shown no greater willingness to agree to a meeting in Geneva than has FMG but we have been urging friends of secessionist regime to use ~~thi~~ their best efforts to obtain agreement to a Geneva venue.

4. Regarding African considerations cited para 3 ref tel, would not great bulk of African countries find Geneva venue unobjectionable, particularly for a technical meeting, if FMG itself were agreeable.

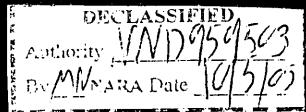
5. Whether wrongly or rightly, even friends of FMG/view FMG unwillingness, on what seemed to be purely procedural grounds, to meet in

Geneva

SECRET  
Classification

FORM DS-322A  
8-63  
CONTINUATION SHEET

0201



# OUTGOING TELEGRAM Department of State

INDICATE:  COLLECT  
 CHARGE TO

~~SECRET~~  
*Classification*

FOR OFFICE USE ONLY

Origin

Page 3

Info:

Geneva as incomprehensible in light urgency of ~~w~~ exploring all means of breaking relief impasse. Such a decision could also vitiate helpfulness of Gowon's very welcome statement July 18 that <sup>FMG</sup> ~~FMG~~ did not regard starvation as legitimate weapon against rebels. FMG must help its friends ~~whose~~ <sup>whose</sup> by showing ~~magnan~~ magnanimity on relief arrangements, compatible of course, with its real security requirements.

6. We believe FMG should be aware that various influences being brought to bear may lead secessionists to announce their agreement to Geneva venue at any moment. We would urge that FMG not allow itself to be placed in unfavorable light by refusal to accept a compromise venue. ~~the overture goes to the Geneva Conference~~

~~END~~

7. If Gowon shows disposition to reconsider decision, suggest you tell him that in consideration of this fact we ~~w~~ would like to consider that FMG decision on Geneva venue is in abeyance.

END

RICHARDSON

Drafted by:

Tel. Ext.

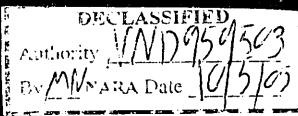
Telegraphic transmission and  
classification approved by:

Clearances:

~~SECRET~~  
*Classification*

FORM DS-322  
8-65

0202



EXDIS EXDIS EXDIS EXDIS



60  
Pol 27-9 BIAFRA-NIGERIA  
Department of State

TELEGRAM

SECRET 501

PAGE 01 GENEVA 02619 252027Z

82-S  
ACTION SS 30

INFO OCT 01 SSO 00 CCO 00 NSCE 00 / 031 W

084171

0 251545Z JUL 69 ZFF-1  
FM USMISSION GENEVA  
TO SECSTATE WASHDC IMMEDIATE 2290

SECRET GENEVA 2619

EXDIS

FOR ACTING SECSTATE FROM FERGUSON

SUBJECT: NIGERIA/BIAFRAN

CALLED ON CARSON BLAKE (WCC) AT HIS REQUEST. AFTER 30 MINUTES INNOCUOUS CONVERSATION, BLAKE ASKED IF DEPARTMENT SERIOUS ABOUT POWER TALKS. REPEATED SUBSTANCE OF RICHARDSON STATEMENT FOUR POWER TALKS. BLAKE THEN SAID HE HAS WORD FROM GOOD SOVIET SOURCE THAT SOVS WOULD LIKE TO KNOW IF DEPARTMENT SEROUS ABOUT NEW SOVIET/USG COOPERATION IN RE NIGERIA /BIAFRA, THAT BLAKE KNOWS INFO VALID AND THAT HE AND SOURCE MUST BE PROTECTED. BLAKE THEN SAID WOULD BE GLAD TO DISCUSS FURTHER WITH FERGUSON LATER ON UNDERSTANDING COMPLETE PROTECTION. FERGUSON PROMISED TO BE IN CONTACT BLAKE LATER. TUBBY

SECRET  
NOT TO BE REPRODUCED WITHOUT THE AUTHORIZATION OF THE EXECUTIVE SECRETARY

0203

DECLASSIFIED  
Authority NND 959503  
By MNARA Date 10/5/05

No. Copies  
Received

EXCLUSIVE DISTRIBUTION (EXDIS)

Monthly Count

250

INCOMING

SECRETARIAT		Distribution by <i>R. L. Smith</i>	Ex Secy
S/S	8-9	Classification SECRET	
S/S-Screener	28-30	Post GENEVA	<i>Ex Secy</i>
S/S-S-CMS	31	Serial No. 2619	<i>Ex Secy</i>
S/S-O	11	Date 7/25/69	Dpty

PRINCIPALS	GEOGRAPHIC BUREAUS
S ✓ 4	AF ✓ 14-15
U ✓✓ 5 6	ARA
J ✓ 7	EA
D	EUR ✓ 16
C ✓ 10	NEA
J/PM	OTHER AGENCIES
S/P	White House ✓✓ 2/3
S/CPR	Vice President
U/CF ✓ 12	Defense ✓ 17
	State Rep ✓ 18
FUNCTIONAL BUREAUS	CIA ✓ 19
E	ACDA
H	AID
INR ✓ 13	AID/VN
IO	USIA
L	NSA
O	Treasury
P	OTHER
COPIES DESTROYED	

1/28/69

0204

DECLASSIFIED  
Authority *VND 959503*  
By *MVN* NARA Date *10/5/05*



48  
Ref. 27-9 Biafra-Nigeria

Department of State **TELEGRAM**

CONFIDENTIAL 804

PAGE 01 LAGOS 06695 261018Z

14.  
ACTION AF:18

INFO OCT 01, EUR 17, IO 13, UCF 05, AID 28, SR 01, ORM 03, SCA 01, SCS 04,  
UPW 01, SSO 00, NSCE 00, USIE 00, CCO 00, CIAE 00, DODE 00, JPM 04, H 02,  
INR 07, L 03, NSAE 00, NSC 10, P 04, RSC 01, SP 02, SS 20, RSR 01, /146 W  
089232

PIR 251618Z JUL 69  
FM AMEMBASSY LAGOS  
TO SECSTATE WASHDC PRIORITY 7973  
USMISSION GENEVA  
INFO AMEMBASSY LONDON  
USUN NEW YORK 1069

CONFIDENTIAL LAGOS 6695

SUBJ: NIGERIAN RELIEF: USE OF LSM'S

REF: A) STATE 123045: B) LAGOS 6662

GENEVA FOR FERGUSON

1. RE: PARA 2 REFTEL A, WE DO NOT BELIEVE THAT USE LSM'S  
ON FEDERAL SIDE HAS IN ANY WAY Affected FMG DECISION  
NOT REPEAT NOT PARTICIPATE NEGOTIATIONS GENEVA NOR DO WE  
BELIEVE (PARA 3 REFTEL A) THAT FMG HAS INTENT CREATE DE  
FACTO SITUATION WITH OBJECT SIDELINING CROSS RIVER ROUTE.  
OUR ENDORSEMENT ICRC INITIATIVE FOR USE LSM'S WITHIN FEDERAL  
CONTROLLED AREA HAS STEMMED FROM TWO CONSIDERATIONS. FIRST,  
UNACCEPTABILITY TO NIGERIAN PUBLIC OF LSM'S PLYING UP CROSS  
RIVER TO IKOT OKPORDI IS MATTER OF REAL CONCERN TO FMG WHICH  
REFLECTS ON USE OF LSM'S ANYWHERE. THIS HAS CAUSED CALL  
BY PARTS OF PRESS WHICH ENDORSED BY INDIVIDUALS IN PRIVATE  
CONVERSATIONS EQUALLY OFFICERS, TO SENDING LSM'S OUT OF  
NIGERIA. OUR THOUGHT WAS TO MAKE LSM'S GRADUALLY ACCEPTABLE BY  
STEPS WHICH WOULD LEAD TO THEIR USE UP RIVER TO NWAMIBA, THUS  
GETTING SOUTHEASTERNS ACCUSTOMED TO THE VESSEL AND  
DISABUSING THEM OF INSTILLED IDEA THAT SHIPS ARE TROJAN  
HORSES. SECOND WAS GENUINE NEED FOR SNIP TRANSPORT TO  
MOVE RECENTLY ARRIVED STOCKPILE.

LAGOS 6695  
7/25/69

CONFIDENTIAL

0205

DECLASSIFIED  
Authority UND 950503  
By MNARA Date 10/5/05



*Department of State* **TELEGRAM**

CONFIDENTIAL

PAGE 02 LAGOS 06695 261018Z

2. CONVERSATIONS BETWEEN ICRC AND OMO BARE, COMMISSIONER RELIEF AND REHABILITATION, LED TO HIS AGREEMENT FOR USE OF VESSELS AS FAR AS CALABAR. WE BELIEVE THAT INTRODUCTION OF LSMS TO CALABAR, HOPEFULLY, SECOND VOYAGE, WOULD BE REAL STEP IN GAINING ACCEPTABILITY TO USE OF VESSELS UP RIVER TO NWANIBA. WE CONTINUING TO EXPLORE POSSIBILITY FMG AGREEMENT TO NWANIBA DESTINATION. IN MEANTIME THERE NEED TO MOVE STOCKFISH. USE OF VESSEL TO PORT HARBOUR WILL NOT REPEAT NOT IN OUR JUDGEMENT AFFECT POSSIBILITY SHIPS BEING SENT TO CALABAR ON SECOND TRIP OR EVEN TO NWANIBA.
3. ANOTHER FACTOR WHICH SEEKS TO US OF SOME CONSIDERATION ALTHOUGH NOT OVERRIDING IS FACT SHIPS, CONSPICUOUS IN PORT, ARE EXPENSIVE WITH COST RUNNING ABOUT \$20000 PER SHIP PER DAY, FOR WHICH NO REPEATING RETURN BEING RECEIVED. STRIKES US THAT IN EVENT OF DOMESTIC CRITICISM (WHICH WE HOPE WILL NOT ARISE) WOULD BE WELL TO BE ABLE TO DEMONSTRATE SHIPS HAD BEEN USEFULLY EMPLOYED.
4. WHILE NOT REPEAT NOT DISASTROUS, SUDDEN CANCELLATION ICRC PLANS WHICH COORDINATED WITH OMO BARE COULD IN ITSELF COMPLICATE DIFFICULTIES WITH FMG WHICH WOULD BE HARD PUT TO UNDERSTAND REVERSAL ICRC DECISION.
5. INFO REQUESTED PARA 5 STATE 123045 WILL BE REPORTED SEPARATELY. GP-4

MATHREWS

CONFIDENTIAL

020b

DECLASSIFIED	UNID 959503
Authority	10/5/05
By	MM
NARA Date	



Ref 27-9 Biafra, Nigeria

Department of State **TELEGRAM**

SECRET 81

PAGE 01 LAGOS 06674 251324Z

47  
ACTION UCF 05

INFO OCT 01, AF 12, EUR 17, IO 13, SSO 00, NSCE 00, USIE 00, CCO 00, CIAE 00,  
DODE 00, JPM 04, H 02, INR 07, L 03, NSAE 00, NSC 10, P 04, RSC 01, SP 02,  
SS 20, UPW 01, SR 01, ORM 03, SCS 04, SCA 01, RSR 01, 112 W  
-----  
081061

O R 251205Z JUL 69.  
FM AMEMBASSY LAGOS  
TO SECSTATE WASHDC IMMEDIATE 7959  
USMISSION GENEVA  
INFO AMEMBASSY LONDON  
AMEMBASSY PARIS  
USMISSION USUN NY

S E C R E T LAGOS 6674

GENEVA FOR FERGUSON

SUBJ: LSMS ~ MEETING OF EXPERTS IN GENEVA

REF: LAGOS-6588

1. EMBASSY HAS AFTERNOON WR JULY RECEIVED REPLY SIGNED BY DEPUTY  
PERMSEC ENAHORO FOR PERMSEC MINISTRY OF EXTERNAL  
AFFAIRS, DATED 23 JULY TO FERGUSON'S LETTERS OF  
15 AND 20 JULY 1969.

2. QUOTE. RECEIPT IS ACKNOWLEDGED OF MR. CLYDE  
FERGUSON'S LETTERS OF 15TH AND 20TH JULY, 1969,  
ADDRESSED TO MY COMMISSIONER. IT IS REGRETTED THAT  
A MEETING IN GENEVA IS UNACCEPTABLE AS WE CAN SEE  
NO REASON WHY A PURELY FUNCTIONAL MEETING OF EXPERTS  
CANNOT BE CONVENED IN ANY ACCEPTABLE WEST AFRICAN  
COUNTRY. WE STAND BY THE PREVIOUS ASSURANCES GIVEN  
TO YOU AND TO MR. FERGUSON HIMSELF THAT WE ARE  
PREPARED TO SEND OUR EXPERTS TO DISCUSS THE CROSS  
RIVER ROUTE WITH THE REBEL REPRESENTATIVES AT ANY  
AGREED AFRICAN CAPITAL. UNQUOTE.

SECRET

0207

DECLASSIFIED  
Authority 441009503  
By MNARA Date 10/5/05



Department of State **TELEGRAM**

SECRET

PAGE 02 LAGOS 06674 251324Z

3. COMMENT: ON RECEIPT ABOVE WE IMMEDIATELY SPOKE TO ENAHORO POINTING OUT OUR DIFFICULTY RECONCILING NEGATIVE IN NOTE WITH AMBASSADOR'S CONVERSATION WITH COMMISSIONER ARIKPO (REFTEL) AND ASKED ENAHORO IF MATTER HAD BEEN CHECKED OUT AT HIGHEST LEVEL. ENAHORO WAS QUITE SURE THAT IT HAD BUT AGREED RAISE QUESTION AGAIN WITH ARIKPO IF HE COULD REACH HIM. WE URGED STRONGLY, OF COURSE, THAT FMG AGREE TO GENEVA VENUE POINTING OUT THAT THERE WERE NO SERIOUS DISADVANTAGES FOR MEETING THIS SORT IN GENEVA FROM FMG'S POINT OF VIEW AND THERE WOULD BE ADVANTAGES IF A POSITIVE REPLY COULD BE GIVEN FERGUSON REQUEST.

ENAHORO SAW LITTLE TO GAIN IN AGREEING TO GENEVA VENUE AND MUCH TO LOSE. HE ARGUED AFRICAN STATES AND OAU FELT STRONGLY ABOUT NIGERIAN MATTER BEING KEPT IN AFRICAN CONTEXT AND THAT THEY WOULD NOT REPEAT NOT UNDERSTAND FMG'S AGREEMENT TO MEETING OUTSIDE AFRICA. FMG DEPENDING HEAVILY ON AFRICAN SUPPORT WHICH WISHES KEEP AND WOULD NOT WISH TAKE ANY STEP WHICH WOULD HAVE ANY EFFECT OF WEAKENING AFRICAN SUPPORT FOR NIGERIAN CAUSE. HE ASKED WHY FERGUSON DID NOT SUGGEST AFRICAN VENUE AND "PUT BEE ON REBEL BACK" TO EXPLAIN WHY THEY UNWILLING ACCEPT.

4. SECOND POINT MADE BY ENAHORO WAS THAT WHILE MEETING OF EXPERTS IN GENEVA ON TECHNICAL PROBLEM OF MODALITIES WAS NOT QUITE SAME AS MEETINGS ON PEACE SETTLEMENT, NEVERTHELESS IF FMG AGREED TO GENEVA VENUE FOR THE TECHNICAL MEETING IT WOULD BE PLACED IN FAR MORE DIFFICULT POSITION TO REFUSE MEETING ON POLITICAL SETTLEMENT OUTSIDE AFRICA. APPEARS HE SEES "BIAFRAN" UNWILLINGNESS MEET IN AFRICA AS EFFORT MOVE PROBLEM OUT OF OAU PROVINCE, A POSITION UNACCEPTABLE TO FMG.

5. ADDITIONAL CONSIDERATION NOT REPEAT NOT MENTIONED BY ENAHORO BUT WHICH WE BELIEVE WEIGHS IN FMG DECISION IS FACT PRESENCE MARKPRESS IN GENEVA WHICH FOUNT "BIAFRAN" PROPAGANDA. FMG PROBABLY FEELS THIS CONSTITUTES SERIOUS DISADVANTAGE FOR THEM.

6. FOLLOWING TALK WITH ENAHORO, DCM SAW ENAHORO AND ARIKPO AT AFRICA RECEPTION, PRESSED FOR REVERSAL DECISION.

SECRET

0208

DECLASSIFIED  
Authority 1111959503  
By MM NARA Date 10/5/05



Department of State

**TELEGRAM**

SECRET

PAGE 03 LAGOS 06674 251324Z

AND ARIKPO AGREED TAKE QUESTION UP AT DINNER WITH GOWON.  
WE HAVE JUST NOW BEEN INFORMED BY ENAHORO THAT MATTER WAS  
DISCUSSED BETWEEN ARIKPO AND GOWON AND THE LATTER DECIDED  
TO STAND ON REPLY PARA 2 ABOVE. AMBASSADOR KOLO IS  
BEING INFORMED THIS DECISION BY MINEXTAFF. GP-3.

MATHEWS

SECRET

DP

0209

DECLASSIFIED

Authority	VND 950503
By	MM
NARA Date 10/3/05	

75



75  
POL 27-9 BIAFRA-NIGERIA

Department of State **TELEGRAM**

SECRET 31

PAGE 01 GENEVA 02617 251558Z

46  
ACTION UCF 05

INFO OCT 01, AF 12, EUR 17, IO 13, UPW 01, CCO 00, CIAE 00, DODE 00, NSAS 00,  
NSCE 00, SSO 00, USIE 00, JPM 04, H 02, INR 07, L 03, NSC 10, P 04,  
RSC 01, SP 02, SS 20, SR 01, ORM 03, SCS 04, SCA 01, AID 28, RSR 01,  
/ 340 W

082184

O R 01508Z JUL 69  
TO USMISSION GENEVA  
TO SECSTATE WASHDC IMMEDIATE 2288  
INFO AMEMBASSY LAGOS  
AMEMBASSY PARIS  
AMEMBASSY LONDON  
USUN NEW YORK 3367  
AMEMBASSY ADDIS ABABA  
AMEMBASSY ABIDJAN

SECRET GENEVA 2617

REF: LAGOS 6588

1. IN VIEW REPORT REFTEL, FERGUSON PROPOSES AT MEETING WITH HOUPHOUET SUNDAY TO DISCLOSE FMG REJECTION GENEVA AS VENUE. SINCE FRENCH AND IVORY COAST PRESSURE LIKELY TO PRODUCE BIAFRAN DELEGATION ON MONDAY, URGENTLY REQUEST DEPARTMENT INSTRUCTIONS HANDLING MATTER WITH BIAFRANS.

2. FOR LAGOS, FERGUSON NOTES POSITION FMG PARA 2 REFTEL "ANY AGREED AFRICAN CAPITAL" APPARENTLY BROADER THAN PREVIOUS POSITION ADDIS, MONROVIA OR POSSIBLE ACCRA. WOULD APPRECIATE EMBASSY COMMENT.  
TUBBY

SECRET  
31

0210

DECLASSIFIED  
Authority NND959503  
By MNARA Date 05/05



POL 27-9 BIAFRA-NIGERIA

Department of State **TELEGRAM**

SECRET 571

PAGE 01 PARIS 11259 01 OF 03 241909Z

41  
ACTION SS 70

INFO OCT 01, SSO 00, CCO 00, /071 W  
075888

O 241815Z JUL 69  
FM AMEMBASSY PARIS  
TO SECSTATE WASHDC IMMEDIATE 5719

S E C R E T SECTION 1 OF 3 PARIS 11259

LIMDIS NOFORN

FOR UNDERSECRETARY FROM FERGUSON

DEPARTMENT PASS AS REQUIRED

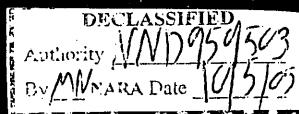
SUBJ: NIGERIA/BIAFRA

1. SUMMARY. AMBASSADOR FERGUSON, AMBASSADOR SHRIVER AND  
EMBOFF DISCUSSED NIGERIA/BIAFRA FOR OVER AN HOUR JULY 23  
WITH FONMIN SCHUMANN, QUAI SECGEN ALPHAND, AFRICA DIRECTOR  
LEBEL AND GIRARD (IN CHARGE OF RELIEF COORDINATION FOR QUAI).  
DISCUSSION MOVED RAPIDLY FROM GENERALITIES TO SPECIFICS WITH  
SCHUMANN EXPRESSING SOME RESERVATIONS RE US POLICY BUT FINALLY  
AGREEING TO SUGGEST THAT BIAFRA BE REPRESENTED AT JULY 28  
CROSS RIVER MEETING IN GENEVA. SCHUMANN ALSO INDICATED  
SUPPORT FOR CROSS RIVER PLAN PER SE AND SAID FRANCE "READY  
TO HELP" WITH INTERNATIONAL AGENCY TO SUPERVISE RIVER ROUTE.  
FRENCH DO NOT RPT NOT RULE OUT IDEA OF DAYLIGHT RELIEF FLIGHTS  
DIRECT TO BIAFRA FROM OUTSIDE NIGERIA BUT TOUCHING DOWN AT  
LEAST SYMBOLICALLY ON FMG TERRITORY AFTER LEAVING BIAFRA. FRENCH  
HAD NO SUGGESTIONS TO OFFER ON POLITICAL SETTLEMENT INITIATIVES.

2. SCHUMANN OPENED DISCUSSION BY COMMENTING THAT THERE HAS  
AS YET BEEN NO SIGN OF REAL PROGRESS IN RESOLVING NIGERIA/  
BIAFRA PROBLEM. FERGUSON AGREED, SAID PROBLEM HAS POLITICAL  
AND RELIEF SIDES, AND THAT RELIEF SITUATION IN BIAFRA WILL  
PROBABLY GET MUCH WORSE IN MONTH OR SO. UNLESS DEADLOCK ON  
RELIEF SUPPLIES BROKEN, SITUATION COULD BECOME DESPERATE FOR  
CHILDREN BECAUSE OF CUMULATIVE PROTEIN DEFICIENCY. PRINCIPAL  
HOPE OF BREAKING DEADLOCK IS IN AIRLIFT. OTHER HOPES LIES IN

SECRET

0211



PARIS-11259  
b7c  
b7d



Department of State **TELEGRAM**

SECRET

PAGE 02 PARIS 11259 01 OF 03 241909Z

CROSS RIVER ROUTE.

3. SCHUMANN ASKED WHERE CROSS RIVER PLAN STOOD. FERGUSON REPLIED THAT HE HAD SENT LETTER TO BOTH BIAFRA (THROUGH OTUE) THEIR REPRESENTATIVE IN NEW YORK) AND FMG ASKING THEM ATTEND MEETING WITH HIM IN GENEVA ON JULY 28 ON CROSS RIVER. IT APPEARS ALMOST CERTAIN FMG WILL BE REPRESENTED BUT BIAFRA AN UNKNOWN QUANTITY. WE COULD USE SOME HELP IN GETTING BIAFRA TO ATTEND. SCHUMANN WONDERED WHETHER OTHER TOPICS MIGHT ALSO BE DISCUSSED AT GENEVA MEETING. FERGUSON NOTED THAT BIAFRANS HAD TOLD HIM ON THREE OCCASIONS THEY WANTED MEETING AND INTENDED POLITICIZE IT BY DISCUSSING CEASE-FIRE, BUT GENEVA MEETING TECHNICAL ONLY. FERGUSON SAID HE HIMSELF MIGHT HAVE TO WITHDRAW BUT HE HAS NO OBJECTION TO POLITICAL DISCUSSION AND THIS WOULD NOT CAUSE US CALL OFF MEETING. IN REPLY TO SCHUMANN'S QUESTION, LEBEL SAID HE HAD SEEN NO REPORTS OF WHETHER OR NOT BIAFRA WILL BE REPRESENTED. IT WAS NOTED THAT BIAFRA USUALLY HAS SEVERAL REPS IN EUROPE SO LOGISTICS SHOULD NOT POSE PROBLEM.

4. SCHUMANN THEN ASKED HOW PROBLEM OF RELIEF FLIGHTS MIGHT BE RESOLVED, SUGGESTING (AS LEBEL HAD ON JULY 22) THAT BEST APPROACH WOULD BE FOR ICRC TO "CALL FMG BLUFF" AS FRENCH RED CROSS HAS DONE. FERGUSON NOTED FIRM OPPOSITION OF ICRC TO THIS SORT OF SOLUTION, AND HE AND SCHUMANN AND LEBEL REVIEWED BRIEFLY POSITIONS FMG AND BIAFRA ON HAVING FLIGHTS TOUCH DOWN IN FMG TERRITORY. SCHUMANN THEN SAID THERE WILL NEVER BE SOLUTION UNTIL FMG RENOUNCES "USE OF FAMINE AS MILITARY WEAPON" AND THE RELATION OF FORCES ON TWO SIDES BALANCED. SINCE UK AND USSR SO STRONGLY SUPPORT FMG, UNITED STATES SHOULD TAKE GREATER INTEREST IN BIAFRAN SIDE OF CONFLICT, THUS ACHIEVING A BALANCE MAKING MEANINGFUL SOLUTION POSSIBLE.

5. FERGUSON REPLIED THAT IT IS STILL TO BE PROVED THAT FMG HAS DELIBERATE POLICY USING FAMINE DESPITE STATEMENTS BY AWOLOWO AND ENHARO. IT MAY BE TRUE BUT IT NEEDS TO BE TESTED. GOWON SAID THIS WEEK THAT STARVATION IS NOT REPEAT NOT A LEGITIMATE WEAPON AND FMG HAS AGREED TO "SERVICE FLIGHT" OF THREE ICRC AIRCRAFT DIRECT OT BIAFRA FROM COTONU WITH STOP AT LAGOS ON WAY BACK. THIS IS IN FERGUSON'S VIEW, THE ABSOLUTE MINIMUM POSITION OF THE FMG. BIAFRA, OF COURSE, HAS NOT AGREED TO SERVICE FLIGHT. (LEBEL INDICATED TO SCHUMANN AT THIS POINT THAT BIAFRA MIGHT POSSIBLY AGREE BUT HE WAS NOT PRECISE IN

SECRET

0212

DECLASSIFIED  
Authority VN1959503  
By MNARA Date 10/5/05



Department of State **TELEGRAM**

SE RET

PAGE 03 PARIS 11259 01 OF 03 2419 9Z

HIS COMMENT). FERGUSON ALSO ASSERTED THAT THERE IS HARDLY ANYTHING ELSE THE US CAN DO ON RELIEF TO ACHIEVE A "BALANCE".

6. SCHUMANN SAID TOUCHDOWN ON WAY OUT WOULD TAKE AWAY BIAFRA'S "POISON ARGUMENT" USED AGAINST ANY RELIEF PLANE TOUCHING DOWN IN FMG TERRITORY. HOWEVER, IT WOULD NOT RESOLVE DELAY PROBLEM AND HE THOUGHT FMG WOULD HOLD RELIEF FLIGHTS TO VERY LOW RATE BY SLOWING UP CLEARANCE OF AIRCRAFT RETURNING FROM BIAFRA. AMBASSADOR SHIRIVER ASKED SCHUMANN WHY HE AUTOMATICALLY ASSUMED FMG WOULD DELAY CLEARANCES FOR RELIEF AIRCRAFT, WHY NOT SHIRIVER

SECRET

0213

DECLASSIFIED  
Authority UND950503  
By MNARA Date 10/5/05



Pol 27-9 E/AFRICA-NIGERIA

Department of State **TELEGRAM**

SECRET 371

PAGE 01 PARIS 11259 02 OF 03 241933Z

54  
ACTION SS 70

INFO OCT 01 SSO 00, CCO 001/071 W  
----- 075015  
O 241815Z JUL 69  
FM AMEMBASSY PARIS  
TO SECSTATE WASHDC IMMEDIATE 5720

SECRET SECTION 2 OF 3 PARIS 11259

LIMDIS NOFORN

PUT FMG TO THE TEST? FERGUSON ADDED THAT GENEVA WOULD ALSO BE A TEST; AND IF ONE OR OTHER SIDES DOES NOT SHOW UP FOR JULY 28 MEETING WE PROBABLY WILL FEEL CONSTRAINED TO PUBLICIZE IT. HE DESCRIBED THREE MONTHS OF FRUSTRATING, FRUITLESS NEGOTIATIONS PRECEDING OUR DECISION TAKE INITIATIVE AND CALL MEETING. SCHUMANN SAID HE HOPED WE WOULD NOT ALLOW OURSELVES BE PORTRAYED AS FALLING BACK INTO FMG CAMP. THIS COULD ONLY MAKE THINGS WORSE.

7. FERGUSON THEN SAID THAT IF FMG AND BIAFRA ARE EVER GOING TO FIND LASTING SOLUTION TO POLITICAL PROBLEM IT WILL REQUIRE PRACTICAL COOPERATION BETWEEN TWO SIDES WITHIN SINGLE NIGERIA CONTEXT. CONTACTS BETWEEN TWO AND COOPERATION ON RELIEF MATTERS EVEN WHILE WAR STILL GOING ON WOULD BE IMPORTANT FIRST STEP.

8. SCHUMANN SAID THAT HE UNDERSTOOD OUR POSITION TO BE ONE OF SUPPORT FOR PRINCIPLE OF SINGLE NIGERIA, WITH SOME FORM OF ASSOCIATION AND NECESSARY GUARANTEES FOR IBOS WITHIN SINGLE NIGERIA. HE CONSIDERS THAT BIAFRA IS NOT SUFFICIENTLY UNDERSTOOD AND SUPPORTED, AND CERTAINLY DOES NOT CONSIDER ITSELF TO BE SO, TO ENABLE TO ACCEPT SUCH A SOLUTION. ONLY BY GIVING THEM GREATER ENCOURAGEMENT CAN THEY BE PERSUADED EVENTUALLY TO COME AROUND TO THIS VIEW. STARVATION AND GENOCIDE MUST BE AVOIDED AS ESSENTIAL FIRST STEPS IN PROVIDING THIS ENCOURAGEMENT.

9. FERGUSON REPLIED THAT THIS IS PRECISELY WHY US IS PRESSING HARD FOR AGREEMENT ON ADEQUATE RELIEF ARRANGEMENTS. HOWEVER, QUESTION OF LONG-RANGE FUTURE OF IBOS AND GUARANTEES

SECRET

0214

DECLASSIFIED

Authority	VND 959503
By	MNARA Date 10/5/05



Department of State **TELEGRAM**

SECRET

PAGE 02 PARIS 11259 02 OF 03 241933Z

FOR THEIR WELL-BEING CANNOT BE SEPARATED OUT COMPLETELY. THAT IS WHY WE ARE ALSO READY SUPPORT ANY PROMISING INITIATIVE FOR DURABLE POLITICAL SETTLEMENT. THE POPE HAS INDICATED A DESIRE TO BE HELPFUL IN SUCH A POLITICAL INITIATIVE AND THIS HAD BEEN MAIN SUBJECT OF CONVERSATION WITH FERGUSON ON JULY 18. EMPEROR OF ETHIOPIA HAD MENTIONED SOMETHING OF THIS SORT TO POPE ON JUNE 10, HAD SUBSEQUENTLY DISCUSSED IT WITH PRESIDENT NIXON IN WASHINGTON AND FOLLOWED UP BY HAVING ETHIOPIAN AMBASSADOR IN ROME MAKE OFFICIAL DEMARCHE TO POPE. PRINCIPAL OBJECTIVE OF POPE'S EFFORT IS SEEN AS OBTAINING A READING ON THEIR REAL MINIMUM CONDITIONS OF OJUKWU FOR POLITICAL SETTLEMENT. IN ORDER TO KEEP UP MORALE AT HOME AND MAINTAIN HIS EXTERNAL SUPPORT OJUKWU CANNOT ALLOW HIMSELF TO ENGAGE IN PUBLIC OR EVEN MUCH PRIVATE DISCUSSION OF TERMS FOR POLITICAL SETTLEMENT OTHER THAN SOVEREIGNTY FOR BIAFRA. YET WE CONSIDER THIS IS TOTALLY UNREALISTIC, AND ARE INCLINED TO THINK HE MUST HAVE A MORE REALISTIC POSITION WHICH HE HAS NOT REVEALED. IF POPE WERE TO SEND TRUSTED ENVOY, PERHAPS AN AFRICAN BISHOP OR PRIEST BECAUSE COLOR COUNTS IN BIAFRA, HE MIGHT BE ABLE TO GET A CLEARER READING OF THIS POSITION THAN WE HAVE BEEN ABLE TO OBTAIN THUS FAR. POPE HAS NOT YET DECIDED HOW HE WANTS TO HANDLE THIS MATTER SINCE HE WAS INITIALLY THINKING ABOUT HAVING BOTH SIDES MEET WITH HIM AT KAMPALA. WE HAVE ADVISED HIM NOT TO DO THIS SINCE IT WOULD VERY LIKELY BE FAILURE FOR SAME REASON THAT OAU MEETINGS HAVE NOT WORKED: TOO MUCH PUBLICITY AND TOO MUCH TEMPTATION FOR TWO SIDES TO TAKE POSTURES FOR PROPAGANDA PURPOSES RATHER THAN IN HOPE OF MAKING REAL PROGRESS. SECRET TALKS ARE BETTER THAN PUBLIC ONES, AND WE THINK POPE SHOULD START BY SENDING ENVOY TO BIAFRA TO DETERMINE VIEWS OF OJUKWU.

10. FERGUSON REFERRED TO POPE'S MENTION OF POSSIBILITY FOUR-POWER MEETING ON BIAFRA AND WONDERED WHAT FRENCH THOUGHT. SCHUMANN SAID HE COULD DETECT NOT SLIGHTEST WEAKENING OF ALL-OUT UK AND USSR SUPPORT FOR FMG, AND UNDER THESE CIRCUMSTANCES FRANCE OPPOSED TO FOUR-POWER MEETING. SCHUMANN WAS THEN ASKED IF IVORY COAST PRÉSIDENT HOUPHOUET BOIGNY HAD MENTIONED DURING THEIR RECENT TALK, THE PROPOSAL HE MADE TO AMBASSADOR SHRIVER LAST APRIL ABOUT JOINT APPROACH WITH PRESIDENT TUBMAN TO RESOLVE CONFLICT. SCHUMANN REPLIED THAT IT HAD COME UP IN PASSING AND HOUPHOUET HAD GIVEN IMPRESSION THAT IT WAS IDEA HE HAD ONCE THOUGHT MIGHT BE USEFUL BUT IS

SECRET

0215

DECLASSIFIED

Authority	VND 950503
By	MM/NARA Date
10/5/05	



*Department of State* **TELEGRAM**

SECRET

PAGE 03 PARIS 11259 02 OF 03 241933Z

NOW OVERTAKEN BY EVENTS. AMBASSADOR SHRIVER REMARKED THAT IT MIGHT NOT HAVE BEEN UNDERTAKEN BY EVENTS HAD HOUPHOUET PURSUED IT IN APRIL AS HE SAID HE WOULD DO.

MR. SCHUMANN THEN SAID HE WAS DISAPPOINTED THAT US HAS NOT GIVEN MORE HELP TO BIAFRA, WHICH CAUSED FERGUSON TO DETAIL RECORD OF WHAT WE HAVE DONE IN TERMS OF RELIEF. AMBASSADOR SHRIVER

SECRET

021b

DECLASSIFIED  
Authority NND 950503  
By NARA Date 10/5/03



RECORDED AND INDEXED  
Department of State

TELEGRAM

SECRET 407

PAGE 01 PARIS 11259 03 OF 03 241953Z

81  
ACTION SS 70

INFO OCT 01 SSO 00, CCO 00, 071 W 075178

O 241815Z JUL 69  
FM AMEMBASSY PARIS  
TO SECSTATE WASHDC IMMEDIATE 5721

S E C R E T SECTION 3 OF 3 PARIS 11259

LIMDIS NOFORN

SHRIVER ASKED WHETHER SCHUMANN MEANT THAT WE SHOULD INTERVENE MILITARILY OR POLITICALLY ON SIDE OF BIAFRA. WAS HE SUGGESTING THAT WE RECOGNIZE BIAFRA? SCHUMANN THEN MADE HIS IDEAS MORE EXPLICIT AND SAID HE WAS NOT THINKING AT ALL OF POLITICAL OR MILITARY HELP, NOR DID HE WISH DETRACT FROM ALL THAT US HAS DONE. HE WAS NOT SUGGESTING THAT WE RECOGNIZE BIAFRA. FRENCH POLICY, LIKE THAT OF US "EXCLUDES" RECOGNITION OF BIAFRA. HOWEVER, OUR HELP HAS BEEN TOO TIED TO POLITICAL CONDITIONS SET BY LAGOS AND NOT REALLY MIDDLE OF THE ROAD HELP SUCH AS HE THOUGHT BEST. THE FRENCH POSITION ON A POLITICAL SETTLEMENT DOES NOT EXCLUDE A SINGLE NIGERIA AND IT COULD WELL COME TOGETHER WITH THAT OF THE US: "SOMEWHERE IN THE MIDDLE OF THE PATH". HOWEVER, BEST WAY TO ACHIEVE THIS AND TO CONVINCE BIAFRA THAT THIS WOULD BE IN THEIR INTEREST WOULD BE FOR MORE DIRECT HUMANITARIAN SUPPORT FROM US NOT SUBJECT TO CONDITIONS FROM LAGOS. FRENCH ARE PROVIDING SUCH AID, ALTHOUGH ON SMALL BASIS, THROUGH ACTION OF FRENCH RED CROSS. (LEBEL EXPLAINED LATER THAT WHAT SCHUMANN HAD IN MIND WAS DIRECT RELIEF TO BIAFRA FROM AMERICAN RED CROSS IN ADDITION TO OR INSTEAD OF WORKING THROUGH ICRC AND JCA).

12. FERGUSON EXPLAINED TO SCHUMANN POLITICAL OBSTACLES WE HAVE HAD TO FACE FROM FMG IN STEPPING UP OUR RELIEF PROGRAM OVER PAST SIX MONTHS. WE HAVE DONE MORE AND MORE FOR BIAFRA INCLUDING SUPPLY OF C-97 AIRCRAFT, AND HAVE BEEN SHARPLY CRITICIZED BY FMG FOR SO DOING. YET REACTION FROM BIAFRA HAS BEEN EXTREMELY DISAPPOINTING. FERGUSON RECOUNTED HISTORY OF HIS TWO TRIPS TO SEE OJUKWU, STRESSING THAT USG WILLING TO GO SO FAR POLITICAL AS TO SEND AMBASSADOR INTO BIAFRA. BUT OJUKWU HAS

SECRET

45

0217

DECLASSIFIED

Authority	VND959503
By	NARA Date 10/5/05



Department of State

TELEGRAM

SECRET

PAGE 02 PARIS 11259 03 OF 03 241953Z

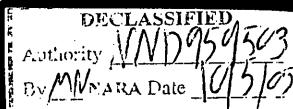
UNTIL VERY RECENTLY ADAMANTLY REJECTED DAYLIGHT FLIGHTS. WE SAW SEVERAL MONTHS AGO THAT SITUATION LIKELY TO DEVELOP WHICH WOULD OBLIGE FMG CRACKDOWN ON NIGHT-TIME RELIEF FLIGHTS AND HAVE TRIED OUR BEST TO OBTAIN OJUKWU'S AGREEMENT TO SATISFACTORY ALTERNATIVE ARRANGEMENT WHICH WOULD AVOID SUFFERING AND PROBABLY DEATH FOR LARGE NUMBERS HIS PEOPLE. ALL THAT OJUKWU WILLING TO DO WAS TALK ABOUT CROSS RIVER ROUTE WITH AMERICAN GUARANTEES OR THOSE OF SIMILAR VALUE, AND HE UNWILLING SPELL OUT PRECISELY WHAT HE MEANS BY AMERICAN GUARANTEES. WOULD IT BE POSSIBLE FOR FRANCE TO HELP US IN OBTAINING BIAFRAN AGREEMENT TO ALTERNATIVE ARRANGEMENTS? AMBASSADOR SHRIVER SAID THAT ONE SPECIFIC PROBLEM WHERE FRENCH MIGHT HELP WOULD BE TO GET BIAFRAN REP TO ATTEND JULY 28 MEETING ON CROSS RIVER AT GENEVA.

13. SCHUMANN SAID THAT HE ALL IN FAVOR OF CROSS RIVER ROUTE AND THAT FRANCE PREPARED HELP. DIKE LETTER TO LEMONDE OF JULY 19 (BEING TRANSMITTED SEPARATELY) SHOWS BIAFRA ALSO FAVORS CROSS RIVER ROUTE. HAVE WE THOUGHT OF IDEA OF MEETING TWO SIDES SEPARATELY INSTEAD OF TOGETHER, FERGUSON REPLIED THAT WE HAVE TRIED THIS IN CONNECTION "ONE-SHOP OPERATION" AND IT HAS BEEN REJECTED BY BIAFRANS WHO HAVE TOLD HIM THEY WANT TO MEET FMG REPS AND WANT DISCUSS CEASE-FIRE OR TRUCE AS WELL AS TECHNICAL QUESTIONS. THERE SHOULD BE NO PROBLEM IN ARRANGING SEPARATE MEETINGS IN SAME CITY IF BIAFRANS WANT IT THAT WAY. CERTAINLY US HAS NO OBJECTION.

14. ALPHAND THEN SUGGESTED THAT HE MIGHT CALL IN DIKE, AS HE HAD DONE IN CASE OF ITALIAN PRISONERS, AND RECOMMEND THAT BIAFRA ATTEND MEETING. SCHUMANN DEMURRED, SAYING THAT HE HAD NO OBJECTION TO BIAFRA GOING BUT HE DID NOT WANT TO MAKE DEMARCHE WHICH THEY MIGHT REJECT, THUS DAMAGING FRENCH TIES WITH BIAFRA. HOWEVER, FRENCH WOULD AT LEAST EXPLORE IDEA WITH BIAFRA. AFTER MORE DISCUSSION, SCHUMANN AGREED THAT FRENCH WILL SUGGEST TO BIAFRANS THAT THEY ATTEND JULY 28 MEETING AND POINT OUT POSSIBILITY OF HAVING SEPARATE MEETINGS. AFTER RECEIVING NEGATIVE RESPONSE FROM FERGUSON ON WHETHER US WILLING DIRECTLY SUPERVISE CROSS RIVER ROUTE, SCHUMANN SAID THAT FRANCE WOULD BE WILLING ASSIST WITH INTERNATIONAL AGENCY TO SUPERVISE ROUTE. ON QUESTION OF DAYLIGHT RELIEF FLIGHTS STOPPING IN FMG TERRITORY AFTER UNLOADING IN BIAFRA, BASED ON MODEL OF ICRC "SERVICE FLIGHTS" HE HOPED IT WOULD BE DISCUSSED DURING JULY 28 MEETING IN GENEVA.

SECRET

0218





Department of State

TELEGRAM

SECRET

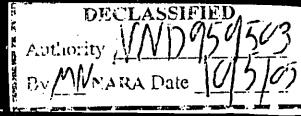
PAGE 03 PARIS 11259 03 OF 03 241953Z

DIKE'S LETTER TO LEMONDE DOES NOT NECESSARILY RULE OUT SUCH FLIGHTS STOPPING ON WAY OUT OF BIAFRA ALTHOUGH IT DOES SAY CLEARLY THAT PLANES CARRYING RELIEF TO BIAFRA CANNOT STOP ON FMG TERRITORY. CONVERSATION THEN ENDED WITH MUTUAL EXPRESSIONS OF HOPE THAT SOMETHING CAN BE DONE TO SOLVE RELIEF AND POLITICAL PROBLEMS OF NIGERIA/BIAFRA CONFLICT.

15. COMMENTS FOLLOW SEPTEL. GP-2.  
SHRIVER

SECRET

0219



## L I M D I S

TOP SECRET

I N C O M I N G

Screener *Reh*POST *Paris 70/3*  
SERIAL *11259*

(Time Received)

10:00 AM 10/10/69

## DISTRIBUTION

MONTHLY COUNT *10*Secretariat

S/S-S /  
 S/S-O /  
 S/S-Screener (3)  
 S/S-EX  
 S/S-CMS  
 S/S-O DIR  
 MilRep  
 Digest  
 Task Force

Principals and  
"S" Area

ES /  
 S /  
 U X /  
 J /  
 D /  
 C USC

S/CPR  
 S/FW  
 S/GOV  
 S/IL  
 S/P /  
 S/PM  
 S/R  
 U/CF /  
 U/PW  
 J/PM  
 J/WP

Geographic

AF 5 /  
 ARA 9  
 EA 11  
 EUR 10 /  
 NEA 8

Functional

CU  
 E 2  
 H  
 INR 6 /  
 IO 4 /  
 L 2 /  
 O 3  
 OPR  
 OC  
 SY  
 WLG

P  
 SCA  
 VO  
 SCS  
 SCI

Other

WH 10 /  
 VP  
 DOD  
 CIA /  
 USIA 4  
 PC

Other

ACDA 5  
 AID/EXSEC 3  
 AA/AFR 2  
 AA/VN 2  
 AA/EA 3  
 AA/NESA 2

TRSY 6  
 FRB  
 EXIM  
 BOB  
 CEA  
 COM 2  
 STR  
 TAR  
 WHRE

AGR 3  
 LAB

HEW  
 INT

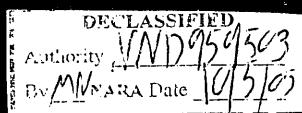
TRANS  
 CAB

AEC 3  
 NASA

JUS  
 FBI  
 NIC  
 NSA  
 File

Burned 2/10/69

0220



## L I M D I S

TOP SECRET

I N C O M I N G

Screener \_\_\_\_\_

POST *PA 210*  
SERIAL *11259*

(Time Received)

10 JUL 1969 PM 5 35

## DISTRIBUTION

## MONTHLY COUNT

Secretariat

S/S-S \_\_\_\_\_  
 S/S-O \_\_\_\_\_  
 S/S-Screener *(3)* \_\_\_\_\_  
 S/S-EX \_\_\_\_\_  
 S/S-CMS \_\_\_\_\_  
 S/S-O DIR \_\_\_\_\_  
 MilRep \_\_\_\_\_  
 Digest \_\_\_\_\_  
 Task Force \_\_\_\_\_

Principals and "S" Area

ES \_\_\_\_\_  
 S \_\_\_\_\_  
 U *4* \_\_\_\_\_  
 J \_\_\_\_\_  
 D \_\_\_\_\_  
 C \_\_\_\_\_  
 USC \_\_\_\_\_

S/CPR \_\_\_\_\_  
 S/FW \_\_\_\_\_  
 S/GOV \_\_\_\_\_  
 S/IL \_\_\_\_\_  
 S/P *1* \_\_\_\_\_  
 S/PM \_\_\_\_\_  
 S/R \_\_\_\_\_  
 U/CF *1* \_\_\_\_\_  
 U/PW \_\_\_\_\_  
 J/PM \_\_\_\_\_  
 J/WP \_\_\_\_\_

Geographic

AF *5* *5* \_\_\_\_\_  
 ARA *9* \_\_\_\_\_  
 EA *11* \_\_\_\_\_  
 EUR *10* *10* \_\_\_\_\_  
 NEA *8* \_\_\_\_\_

Functional

CU \_\_\_\_\_  
 E *2* \_\_\_\_\_  
 H \_\_\_\_\_  
 INR *6* *6* \_\_\_\_\_  
 IO *4* *4* \_\_\_\_\_  
 L *2* \_\_\_\_\_  
 O *3* \_\_\_\_\_  
 OPR \_\_\_\_\_  
 OC \_\_\_\_\_  
 SY \_\_\_\_\_  
 WLG \_\_\_\_\_  
 P \_\_\_\_\_  
 SCA \_\_\_\_\_  
 VO \_\_\_\_\_  
 SCS \_\_\_\_\_  
 SCI \_\_\_\_\_

Other

WH *10* *10* \_\_\_\_\_  
 VP \_\_\_\_\_  
 DOD \_\_\_\_\_  
 CIA \_\_\_\_\_  
 USIA *4* *1* \_\_\_\_\_  
 PC \_\_\_\_\_

Other

ACDA *5* \_\_\_\_\_  
 AID/EXSEC *3* \_\_\_\_\_  
 AA/AFR *2* \_\_\_\_\_  
 AA/VN *2* \_\_\_\_\_  
 AA/EA *3* \_\_\_\_\_  
 AA/NESA *2* \_\_\_\_\_

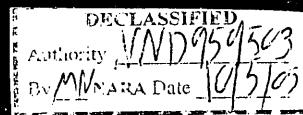
TRSY *6* \_\_\_\_\_  
 FRB \_\_\_\_\_  
 EXIM \_\_\_\_\_  
 BOB \_\_\_\_\_  
 CEA \_\_\_\_\_  
 COM *2* \_\_\_\_\_  
 STR \_\_\_\_\_  
 TAR \_\_\_\_\_  
 WHRE \_\_\_\_\_  
 AGR *3* \_\_\_\_\_  
 LAB \_\_\_\_\_  
 HEW \_\_\_\_\_  
 INT \_\_\_\_\_

TRANS \_\_\_\_\_  
 CAB \_\_\_\_\_

AEC *3* \_\_\_\_\_  
 NASA \_\_\_\_\_  
 JUS \_\_\_\_\_  
 FBI \_\_\_\_\_  
 NIC \_\_\_\_\_  
 NSA \_\_\_\_\_  
 File \_\_\_\_\_  
 Burned \_\_\_\_\_

2/10/69

0221



## L I M D I S

TOP SECRET

I N C O M I N G

Screener

POST ParisSERIAL 1125911

(Time Received)

1000 AM 7 07

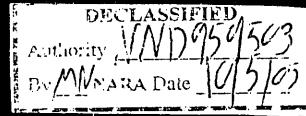
## DISTRIBUTION

## MONTHLY COUNT

SecretariatGeographicOtherS/S-S 1AF 5ACDA 5S/S-O 1ARA 9AID/EXSEC 3S/S-Screener 3EA 11AA/AFR 2S/S-EX 1EUR 10AA/VN 2S/S-CMS 1NEA 8AA/EA 3S/S-O DIR 1MilRep 1AA/NESA 2MilRep 1Digest 1Functional 1TRSY 6Task Force 1CU 1FRB 1Principals and  
"S" AreaE 2EXIM 1ES 1INR 6BOB 1S 1IO 4CEA 1U 1L 2COM 2J 1O 3STR 1D 1OPR 1TAR 1C 1OC 1WHRE 1USC 1SY 1AGR 3S/CPR 1WLG 1LAB 1S/FW 1SCA 1HEW 1S/GOV 1VO 1INT 1S/IL 1SCS 1TRANS 1S/P 1SCI 1CAB 1S/PM 1WH 10AEC 3S/R 1VP 1NASA 1U/CF 1DOD 1JUS 1U/PW 1CIA 1FBI 1J/PM 1USIA 4NIC 1J/WP 1PC 1NSA 1File 1Burned 1

2/10/69

0222





POL27-9 BIAFRA-NIGERIA  
Department of State **TELEGRAM**

SECRET 487

PAGE 01 PARIS 11270 01 OF 02 241942Z

82  
ACTION SS 70

INFO OCT 01, SSO 00, CCO 00, 071 W  
075099

0 2 4 6  
PARIS-11270  
O R 241840Z JUL 69  
FM AMEMBASSY PARIS  
TO SECSTATE WASHDC IMMEDIATE 5731  
INFO AMEMBASSY ABIDJAN  
AMEMBASSY LAGOS  
USMISSION GENEVA

SECRET SECTION 1 OF 2 PARIS 11270

LIMDIS

FOR ACTING SECSTATE FROM FERGUSON

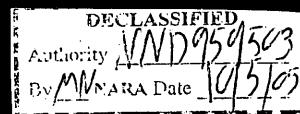
SUBJ: NIGERIAN CIVIL RELIEF: AMBASSADOR FERGUSON'S CONVERSATION  
WITH PRESIDENT HOUPHOUET BOIGNY

1. AMBASSADOR FERGUSON CALLED AT HIS REQUEST ON IVORY COAST  
PRESIDENT HOUPHOUET-BOIGNY AT LATTER'S PARIS APARTMENT ON  
AFTERNOON JULY 24. AMBASSADOR SHRIVER AND EMBOFF WERE ALSO  
PRESENT. HOUPHOUET-BOIGNY HAD FOLLOWING ANSWERS TO QUESTIONS  
OF AMBASSADORS FERGUSON AND SHRIVER.

2. AMBASSADOR FERGUSON ASKED HOUPHOUET FOR THE BIAFRAN POSITION  
WITH RESPECT TO RELIEF SHIPMENTS TO BIAFRA. HOUPHOUET REPLIED  
THAT THE BIAFRANS WERE CONCERNED WITH THE POSSIBLE  
POISONING OF SHIPMENTS AND WITH WHAT HE CALLED NIGERIAN "CAPRICES"  
-- THE ABILITY OF NIGERIA TO SLACK OFF OR DELAY UNDULY THAT  
PART OF AID TO NIGERIA WHICH WAS DESTINED FOR BIAFRA. HE MADE  
CLEAR THAT THE QUESTION OF POSSIBLE DELAYS WAS FAR MORE  
IMPORTANT TO BIAFRA THAN THE "POISON" QUESTION. BIAFRA, HE  
SAID, WAS WILLING TO HAVE SHIPMENTS INSPECTED BY AN INTERNATION-  
AL CONTROL INCLUDING BIAFRAN AND NIGERIAN REPRESENTATIVES EITHER  
AT AN AIRPORT OUTSIDE OF NIGERIA OR AT A NIGERIAN PORT, (SINCE  
THERE ARE NO OTHER SEAPORTS). HE FELT THIS WAS AN ENTIRELY  
"REASONABLE" POSITION SINCE THE FLIGHT OF THE AIRPLANES COULD  
EASILY BE CHECKED SIMPLY BY MEASURING THE TIME IT TOOK THEM TO  
RETURN TO THEIR AIRPORTS OF ORIGIN.

SECRET

0223





Department of State **TELEGRAM**

SECRET

PAGE 02 PARIS 11270 01 OF 02 241942Z

3. AMBASSADOR FERGUSON THEN ASKED HOUPHOUET WHETHER, IN HIS OPINION, THE BIAFRAN LEADERS MIGHT ACCEPT THE IDEA THAT FLIGHTS TO BIAFRA ORIGINATING AT COTONOU, SAN FERNANDO, OR SANTA ISABEL MIGHT LAND IN NIGERIA ON THEIR RETURN FLIGHTS FROM BIAFRA. HOUPHOUET REPLIED THAT IF NIGERIA CONSIDERED THIS A "CONCESSION" HE BELIEVED BIAFRA WOULD BE PREPARED TO MAKE A "COUNTER-CONCESSION". ALTHOUGH HE PERSONALLY DID NOT SEE THE UTILITY OF THE IDEA, HE RECOGNIZED THAT FOR BIAFRA IT WAS THE CONTENTS NOT THE PLANES THEMSELVES THAT MATTERED. HE ASKED WHETHER THE FRMG WOULD OBJECT TO THE RETURN OF THESE PLANES OF BIAFRAN SICK PEOPLE AND CHILDREN. AMBASSADOR FERGUSON REPLIED THAT GOWON HAD GIVEN ASSURANCES ON THIS POINT. HE ALSO NOTED THE LANDING IN NIGERIA WOULD BE MORE "SYMBOLIC" THAN ANYTHING ELSE. HOUPHOUET-BOIGNY THEN SAID THAT HE WOULD TRY TO PERSUADE THE BIAFRANS TO ACCEPT THIS IDEA.

4. AMBASSADOR FERGUSON RAISED THE CROSS RIVER PROPOSALS AND MENTIONED THAT THE UNITED STATES HAD HAD NO WORD FROM THE BIAFRAN SIDE ABOUT WHETHER BIAFRAN REPRESENTATIVES WOULD ATTEND THE MEETING IN GENEVA SCHEDULED FOR JULY 28. HOUPHOUET REPLIED THAT THE BIAFRANS AGREE ON THE PRINCIPLE OF AN INTERNATIONAL ZONE ON THE RIVER UNDER INTERNATIONAL CONTROL INCLUDING THE REPRESENTATIVES OF THE TWO SIDES. HE SAID THAT AS SOON AS HIS VISITORS HAD LEFT, HE WOULD TELEPHONE OJUKWU TO ASK HIM TO SEND A BIAFRAN DELEGATION TO THE GENEVA MEETING. HE EXPECTED TO RECEIVE AN ANSWER BY SATURDAY, JULY 26, AT THE LATEST. HOUPHOUET THEN OBSERVED THAT HE WOULD BE IN GENEVA ON SUNDAY, JULY 27. WHEN HE LEARNED THAT AMBASSADOR FERGUSON WOULD ALSO BE THERE THEN, HE SUGGESTED THAT THEY MEET IN GENEVA AND THAT THE UNITED STATES MISSION IN GENEVA ARRANGE THE MEETING WITH THE CONSULATE OF THE IVORY COAST.

5. AMBASSADOR FERGUSON NOTED THAT EMPEROR HAILE SELASSIE PROPOSED TO THE POPE THAT HE ASSIST IN SEEKING ONCE AGAIN A COMMON GROUND ON WHICH TO RESOLVE THE CONFLICT. IN PARTICULAR, DID PRESIDENT HOUPHOUET FEEL THAT IF THE FRMG WERE WILLING TO SPECIFY IN DETAIL GUARANTEES FOR THE IBOS, THE BIAFRANS WOULD BE PREPARED TO ENGAGE IN NEGOTIATIONS? HOUPHOUET SAID HE COULD NOT ANSWER THE QUESTION BECAUSE HE DID NOT KNOW WHAT THE GUARANTEES WERE. HE OBSERVED THAT WHILE OUTSIDERS CAN HELP TO CREATE A PROPITIOUS CLIMATE FOR TALKS, PEACE COULD NOT COME FROM THEM-- I HAD TO COME FROM THE PRINCIPALS IN THE CONFLICT.

SECRET

0224

DECLASSIFIED  
Authority: 4141509503  
By: MNARA Date: 10/5/05



*Department of State* **TELEGRAM**

SECRET

PAGE 03 PARIS 11270 01 OF 02 241942Z

6. AMBASSADOR FERGUSON THEN ASKED FOR HOUPHOUET'S IDEAS ON WHAT THE GREAT POWERS--THREE, FOUR OR PERHAPS FIVE OF THEM MIGHT TOGETHER OR UNILATERALLY--MIGHT DO TO HELP THE SITUATION. HOUPHOUET REPLIED BY DESCRIBING AT LENGTH WHY THE AFRICANS WERE THEMSELVES UNABLE TO RESOLVE THE WAR. CONTRARY TO CASE IN LATIN AMERICA, THE AFRICAN COUNTRIES WERE NOT YET NATIONS. THEREFORE, THEY VIEWED THE NIGERIAN CONFLICT "CALLED A CIVIL WAR", FROM THE VIEWPOINT OF THEIR OWN DOMESTIC PROBLEMS. EVEN HAILE SELASSIE, FOR WHOM HOUPHOUET HAD GREATEST RESPECT AND ADMIRATION, HIMSELF MADE THE CONNECTION BETWEEN HIS OWN PROBLEMS WITH ERITREA AND SOMALILAND AND POSSIBLE SOLUTION OF THE

NIGERIAN CONFLICT. HOUPHOUET WAS PERFECTLY WILLING TO HAVE ANOTHER MEETING OF AFRICAN COUNTRIES IN SPITE OF THE FAILURES OF THE VARIOUS EARLIER MEETINGS BECAUSE IT WAS "NECESSARY TO RUN AFTER PEACE". BUT THE "HEART AND THE MIND" OF AFRICAN COUNTRIES WERE DIVIDED ON NIGERIA.

7. SINCE HOUPHOUET HAD EITHER MISUNDERSTOOD THE QUESTION OR HAD CHOSEN DELIBERATELY TO REPLY IN THIS FASHION, AMBASSADOR SHRIVER REPHRASED THE QUESTION NAMING THE US, UK, FRANCE AND THE SOVIET UNION AMONG THE "POWERS". HOUPHOUET REPLIED BY MENTIONING THE COMMUNIST THREAT TO AFRICA AND THE VERY REAL PROPAGANDA EFFORT UNDERTAKEN IN NIGERIA BY THE SOVIET UNION. HE EMPHASIZED AGAIN THAT NIGERIA AND BIAFRA WERE NOT EXCLUSIVELY AN AFRICAN PROBLEM JUST AS CYPRUS WAS NOT EXCLUSIVELY A EUROPEAN PROBLEM. GP-2 SHRIVER

SECRET

0225

DECLASSIFIED  
Authority UND950503  
By NARA Date 10/5/05



POL-27-9 BIAFRA-NIGERIA

Department of State **TELEGRAM**

SECRET 526

PAGE 01 PARIS 11270 02 OF 02 242043Z

82  
ACTION SS 70

INFO OCT 01, SSO 00, CCO 00, 071 W

0755570

O R: 241840Z JUL 69  
FM: AMEMBASSY PARIS  
TO: SECSTATE WASHDC IMMEDIATE 5732  
INFO: AMEMBASSY ABIDJAN  
AMEMBASSY LAGOS  
USMISSION GENEVA

S E C R E T SECTION 2 OF 2 PARIS 11270

LIMDIS

8. AMBASSADOR SHIVER FERGUSON ASKED IF PRESIDENT HOUPHOUET HAD ANY SUGGESTIONS ABOUT HOW TO MAKE PROGRESS TOWARD A PEACEFUL SOLUTION OF THE CONFLICT. HOUPHOUET, AFTER PROVIDING SOME HISTORICAL BACKGROUND ON THE IVORY COAST'S ROLE, MADE AN ANALOGY WITH VIETNAM IN WHICH THE UNITED STATES HAD UNILATERALLY CEASED BOMBING AND WITHDRAWN SOME TROOPS. HE SUGGESTED THAT AN UNCONDITIONAL "CEASE-FIRE" BE AGREED UPON. THIS WOULD INVOLVE NO RISK TO NIGERIA SINCE BIAFRA WAS ENCIRCLED. KNOWING AS HE DID THE AFRICAN MIND, HE WAS SURE THAT IN A SIX MONTHS' PERIOD AFTER SUCH A CEASE-FIRE, THE FRIENDS OF GENERAL GOWON AND THOSE OF GENERAL OJUKWU WOULD GET TOGETHER AND SEEK A COMPROMISE. HAILE SELASSIE, DIORI AND TUBMAN, AND HOUPHOUET BOIGNY HIMSELF COULD MEET TO SEEK A SOLUTION. LATER IN THE CONVERSATION HOUPHOUET APPEARED TO WARM TO THE IDEA OF A MEETING EVER PRIOR TO A CEASE-FIRE.

9. AMBASSADOR FERGUSON ASKED WHETHER HOUPHOUET SAW IN THE UNITED NATIONS AND PARTICULARLY NEXT FALL'S GENERAL ASSEMBLY MEETING A POSSIBLE VEHICLE FOR MAKING PROGRESS TOWARDS PEACEFUL SOLUTION. HOUPHOUET REPLIED THAT HE REGARDED THE UN ONLY AS A LAST RESORT. AS THE AMERICAN REPUBLICS DO, IT WAS BETTER FIRST TO TRY TO ACHIEVE A SOLUTION THROUGH REGIONAL MEANS. HOWEVER, HE WAS AWARE THAT THERE WAS NO BARI TO UN PARTICIPATION. CYPRUS MIGHT BE AN "INTERNAL" CONFLICT AS THE CONGO HAD BEEN, BUT IN BOTH CASES THE "BLUE HELMETS" HAD COME TO BE STATIONED IN THOSE COUNTRIES. HE STRESSED SEVERAL TIMES THAT UN "LAST RESORT".

SECRET

"7

0226

DECLASSIFIED  
Authority UND 950503  
By NARA Date 10/5/05



Department of State **TELEGRAM**

SECRET

PAGE 02 PARIS 11270 02/01/02 242043Z

10. AS AMBASSADOR FERGUSON AND SHRIVER PREPARED TO LEAVE, HOUPHOUET ANNOUNCED HIS INTENTION TO DELAY HIS RETURN TO ABIDJAN FOR TWO DAYS TO PERMIT HIM TO BE IN GENEVA DURING THE PROPOSED MEETING ON THE CROSS RIVER. HE SAID HE TRAVELED ONLY FOR PEACE; THE IVORY COAST HAD NO NEED FOR HIM TO BE IN FRANCE OR ELSEWHERE FOR ITSELF. BUT HE COULD NOT "SLEEP" AND HE DID NOT UNDERSTAND HOW OTHERS COULD AS LONG AS THE CONFLICT RAGED AND PEOPLE WERE DYING IN NIGERIA. HOW, HE ASKED, COULD AFRICANS CONDEMN OTHER STATES FOR VIOLATION OF HUMAN RIGHTS WHEN THEY DID NOT ACT ON THIS TERRIBLE CASE? THE OBJECT MUST BE, HE SAID, TO END THE WAR AND THUS END THE NEED FOR RELIEF SHIPMENTS. HOUPHOUET RESPONDED IMMEDIATELY TO THE GENEVA MEETING PROPOSAL--OUR IMPRESSION IS HE WILL DO EVERYTHING POSSIBLE TO BRING OFF MEETING. FERGUSON OF OPINION THAT HOUPHOUET MAY BE SEARCHING FOR ROLE IN PROPOSED MEETING. WOULD APPRECIATE DEPARTMENT'S VIEWS THIS POSSIBILITY. HOUPHOUET APPARENTLY UNWILLING TO COMMIT HIMSELF EXPRESSLY ON ROLE OUTSIDE POWERS OR TALKS. IN VIEW OF HOUPHOUET'S POSITIVE RESPONSE TO REQUEST FOR HELP GENEVA MEETING AND HIS INDICATIONS WOULD LIKE TO BE OF HELP IN GENEVA ITSELF, FERGUSON DID NOT BELIEVE IT APPROPRIATE TO RAISE MATTER OF RESPONSE TO NIXON LETTER. GP-2.  
SHRIVER

SECRET

0227

DECLASSIFIED

Authority *VND 959503*  
By *MW* NARA Date *10/5/05*

L I M D I S

~~TOP SECRET~~

INCOMING

## Screener

POST Paris  
SERIAL 11270

(Time Received)

1939 JUL 24 PM 5 30

## DISTRIBUTION

MONTHLY COUNT

Secretariat

## Geographic

### Other

S/S-S \_\_\_\_\_ /  
S/S-O \_\_\_\_\_ /  
S/S-Screener (3)  
S/S-EX \_\_\_\_\_  
S/S-CMS \_\_\_\_\_  
S/S-O DIR

AF 5 ~~5~~  
ARA 9  
EA 11  
EUR 10 ~~10~~  
NEA 8

ACDA 5  
AID/EXSEC 3  
AA/AFR 2  
AA/VN 2  
AA/EA 3  
AA/NESA 2

## Principals and "S" Area

CU \_\_\_\_\_  
E 2 \_\_\_\_\_  
H \_\_\_\_\_  
INR 6 ~~6~~ \_\_\_\_\_  
IO 4 ~~4~~ \_\_\_\_\_  
L 2 \_\_\_\_\_  
O 3 \_\_\_\_\_  
OPR \_\_\_\_\_  
OC \_\_\_\_\_  
SY \_\_\_\_\_  
WLG \_\_\_\_\_  
P \_\_\_\_\_  
SCA \_\_\_\_\_  
VO \_\_\_\_\_  
SCS \_\_\_\_\_

TRSY 6  
FRB  
EXIM  
BOB  
CEA  
COM 2  
STR  
TAR  
WHRE

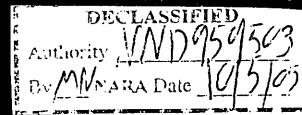
S/CPR \_\_\_\_\_  
S/FW \_\_\_\_\_  
S/GOV \_\_\_\_\_  
S/IL \_\_\_\_\_  
S/P \_\_\_\_\_  
S/PM \_\_\_\_\_  
S/R \_\_\_\_\_  
U/CF \_\_\_\_\_  
U/PW \_\_\_\_\_  
J/PM \_\_\_\_\_  
J/JP \_\_\_\_\_

Other 10  
WH 10  
VP \_\_\_\_\_  
DOD \_\_\_\_\_  
CIA 1  
USIA 4  
PC \_\_\_\_\_

TRANS \_\_\_\_\_  
CAB \_\_\_\_\_  
  
AEC 3 \_\_\_\_\_  
NASA \_\_\_\_\_  
  
JUS \_\_\_\_\_  
FBI \_\_\_\_\_  
NIC \_\_\_\_\_  
NSA \_\_\_\_\_  
File \_\_\_\_\_  
Burned \_\_\_\_\_

2/10/6°

0 2 2 8



L I M D I S

TOP SECRET

I N C O M I N G

Screener 10/10

POST Paris

SERIAL 112 20/2

(Time Received)

100 JUL 24 PM 7 07

DISTRIBUTION

MONTHLY COUNT 100

Secretariat

S/S-S 1  
S/S-O 1  
S/S-Screener (3)  
S/S-EX 1  
S/S-CMS 1  
S/S-O DIR 1  
MilRep 1  
Digest 1

Principals and  
"S" Area

ES 1  
S 1  
U X 1  
J 1  
D 1  
C 1  
USC 1

S/CPR 1  
S/FW 1  
S/GOV 1  
S/IL 1  
S/P 1  
S/PM 1  
S/R 1  
U/CF 1  
U/PW 1  
J/PM 1  
J/WP 1

Geographic

AF 5 15  
ARA 9  
EA 11  
EUR 10 70  
NEA 8

Functional

CU 1  
E 2  
INR 6 6  
IO 4 4  
L 2  
O 3  
OPR 1  
OC 1  
SY 1  
WLG 1

P 1  
SCA 1  
VO 1  
SCS 1  
SCI 1

Other

WH 10 10  
VP 1  
DOD 1  
CIA 1  
USIA 4  
PC 1

Other

ACDA 5  
AID/EXSEC 3  
AA/AFR 2  
AA/VN 2  
AA/EA 3  
AA/NESA 2

TRSY 6  
FRB 1  
EXIM 1  
BOB 1  
CEA 1  
COM 2  
STR 1  
TAR 1  
WHRE 1

AGR 3  
LAB 1  
HEW 1  
INT 1

TRANS 1  
CAB 1

AEC 3  
NASA 1

JUS 1  
FBI 1  
NIC 1  
NSA 1

File 1  
Burned 1 2/10/69

0229

DECLASSIFIED  
Authority VN10959503  
By MN NARA Date 10/5/05



POL 27-9 BIAFRA-NIGERIA

Department of State **TELEGRAM**

SECRET 933

PAGE 01 PARIS 11213 241443Z

46  
ACTION SS 70

INFO OCT 01, SSO 00, /071 W

072938

O 241424Z JUL 69  
FM AMEMBASSY PARIS  
TO SECSTATE WASHDC IMMEDIATE 5703

S E C R E T PARIS 11213

LIMDIS/NOFORN

DEPARTMENT PASS AS REQUIRED

FOR UNDERSECRETARY FROM FERGUSON

SUBJ: NIGERIA/BIAFRA

1. IN OUR JULY 23 MEETING, SCHUMANN REFERRED SEVERAL TIMES TO HIS POSITION AND EXPERIENCE AS CHAIRMAN OF COMMITTEE FOR AID TO BIAFRA. HIS REACTIONS CLEARLY STILL MARKED BY EMOTION AND ONLY BEGINNING TO GRASP COMPLEXITY OF PROBLEM. LEBEL ADMITTED HE HAD NOT HAD TIME BRIEF SCHUMANN ON EVOLUTION USG POSITION OVER PAST SIX MONTHS. AS RESULT SCHUMANN SEEMED SURPRISED AT WHAT FERGUSON HAD TO SAY AND APPEARED MORE PRO-BIAFRA HAWK THAN LEBEL OR ALPHAND. YET IN END HE AGREED FRENCH WILL TRY TO BE HELPFUL ON RELIEF EFFORT. SCHUMANN OBVIOUSLY ANXIOUS TO AVOID MAKING COMMITMENTS ON POLITICAL SIDE.

2. CLEAR THAT FRENCH ARE UNEASY ABOUT THEIR PRESENT POLICY IN FACE OF REALIZATION BIAFRA CANNOT WIN INDEPENDENCE. THEME IN ALL DISCUSSIONS IS USG SHOULD MOVE CLOSER TO FRENCH POSITION AND ACHIEVE A "BALANCE" BETWEEN SIDES. FOR EXAMPLE, SCHUMANN OBJECTION TO FOUR POWER TALKS "AT THIS TIME" RESTS ON NOTION THAT ALIGNMENT WOULD BE THREE TO ONE AGAINST BIAFRA.

3. FOR REASONS THAT DID NOT APPEAR IN TALKS, SCHUMANN VIOLENTLY OPPOSED TO ANY MEETING FACE-TO-FACE BIAFRANS/FMG. FERGUSON'S SPECULATION IS THAT FRENCH DO NOT FEEL US SUFFICIENTLY NEUTRAL OR FRIENDLY TO BIAFRA TO BE HOST AT ANY MEETING RELIEF OR POLITICAL.

SECRET

0230

DECLASSIFIED  
Authority VND 950503  
By MNARA Date 10/5/05



Department of State **TELEGRAM**

SECRET

PAGE 02 PARIS 11213 241443Z

4. FROM COMMENTS LEBEL FRENCH FEEL USG WORKING WITH FMG TO "TRAP" BIAFRANS IN PUBLIC ON RELIEF MATTERS. E.G., ALPHAND MADE DECISION ON SPOT TO CALL IN DIKE MORNING JULY 24 WHEN FERGUSON STATED USG MIGHT BE CONSTRAINED TO PUBLICIZE FACT THAT ONE OR BOTH PARTIES REFUSED TO SHOW FOR GENEVA MEETING.

5. FERGUSON INTENTS FOLLOW UP SCHUMANN DECLARATION: FRENCH WILLING TO HELP INTERNATIONAL AGENCY SUPERVISE CROSS RIVER OPERATION. SCHUMANN UNDER IMPRESSION USG ORIGINATED PAPAL INITIATIVE. DID NOT APPEAR TO BELIEVE FERGUSON EXPLANATION THAT INITIATIVE TRACEABLE TO POPE/HIM CONVERSATION IN GENEVA. FROM LEBEL COMMENTS TO FERGUSON ALSO APPARENT THAT FRENCH BELIEVE US HAS SOMETHING ELSE IN WORKS WHICH NOT BEING DISCLOSED TO FRENCH. GP-2.  
SHRIER

SECRET

0 2 3 1

DECLASSIFIED

Authority	VND 959503
By	MM
NARA Date 10/5/05	

## L I M D I S

TOP SECRET

POST ParisSERIAL 11213

I N C O M I N G

Screeener YH

(Time Received)

1339 JUL 24 PM 201

## DISTRIBUTION

## MONTHLY COUNT

Secretariat

S/S-S 1  
 S/S-O 1  
 S/S-Screener (3)  
 S/S-EX   
 S/S-CMS   
 S/S-O DIR ✓  
 MilRep   
 Digest   
 Task Force

Principals and "S" Area

ES ✓  
 S   
 U X  
 J ✓  
 D   
 C   
 USC

S/CPR   
 S/FW   
 S/GOV   
 S/IL   
 S/P ✓  
 S/PM   
 S/R   
 U/CF ✓  
 U/PW   
 J/PM ✓  
 J/WP

Geographic

AF 5 ✓  
 ARA 9  
 EA 11  
 EUR 10  
 NEA 8

Functional

CU   
 E 2  
 H   
 INR 6 ✓  
 IO 4  
 L 2  
 O 3  
 OPR   
 OC   
 SY   
 WLG   
 P   
 SCA   
 VO   
 SCS   
 SCI

Other

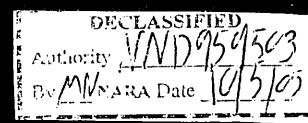
WH 10 ✓  
 VP   
 DOD   
 CIA   
 USIA 4  
 PC

Other

ACDA 5  
 AID/EXSEC 3  
 AA/AFR 2  
 AA/VN 2  
 AA/EA 3  
 AA/NESA 2

TRSY 6FRB EXIM BOB CEA COM 2STR TAR WHRE AGR 3LAB HEW INT TRANS CAB AEC 3NASA JUS FBI NIC NSA File Burned  2/10/69

0232



37

RS/AN

July 24, 1969

POL

27-9

BAF/NIGERIA

Honorable Edward M. Kennedy  
Chairman, Subcommittee on  
Refugees and Escapees  
Committee on the Judiciary  
United States Senate

Dear Mr. Chairman:

We are enclosing herewith the transcript of hearings before your Subcommittee July 15, 1969, at which Under Secretary Richardson and Ambassador Ferguson testified on the "Massive Relief Problems Resulting from the Nigerian Civil War."

Minor grammatical and factual corrections have been made in the transcript and the Department now considers it edited for publication.

If we can be of further assistance in this matter, please let me know.

Sincerely yours,

*cc:*  
William B. Macomber, Jr.  
Assistant Secretary for  
Congressional Relations

Enclosure:

Clearances: U - Mr. Ruser  
U/CF - Mr. Schott  
H - Mr. Leahy

As stated.

H:BMCarson

(1)

0233

DECLASSIFIED  
Authority IND 959563  
By M/NARA Date 10/5/03



ASSISTANT SECRETARY OF STATE

WASHINGTON

July 16, 1969

TO: Office of the Under Secretary  
FROM: H - Beatrice M. Carson, Rm. 7247A, Ext. 3594  
SUBJECT: Transcript of Congressional Hearing

Attached for review and correction by appropriate officers is the transcript of a hearing held July 15, 1969 before the Subcommittee, Refugees & Escapees, Judiciary Committee on the following subject:  
"MASSIVE RELIEF PROBLEMS RESULTING FROM THE NIGERIAN CIVIL WAR"  
(Testimony of Secretary Richardson and Ambassador C. Clyde Ferguson.)

Any material requested by the Committee should be inserted at the point in the transcript where called for.

It is anticipated that the transcript will (will not) be published.

When the transcript has been cleared, it should be returned immediately to this office for final review and transmittal to the Committee. In order to meet the Committee's deadline, we will need to have the transcript in hand by NOON, July 18, 1969

Transcript Reviewed by (please sign below) \_\_\_\_\_ Date \_\_\_\_\_

U-C.W. Richard - also checked  
in U-C.F.

J/C/F - Mr Schott 7-18-69

0 2 3 4

DECLASSIFIED  
Authority VND 950503  
By MN NARA Date 10/5/05

ORIGIN/ACTION

AF-5		
RSR	REP	AF
1		
ARA	EUR	FE
NEA	CU	INR
E	P	IO
2	5	
L	FBO	AID
3	20	
5/S	S/P	SCS
10	1	1
AGR	COM	FRB
INT	LAB	TAR
TR	XMB	AIR
3	20	5
OSO	USIA	NSA
34	10	3

2  
32  
P: 2  
JUL 25

COPYFILE-PBR

DEPARTMENT OF STATE

## AIRGRAM

fol 27-9 BIAFRA--  
Niger

FOR RM USE ONLY

A-346

UNCLASSIFIED

HANDLING INDICATOR

TO : DEPARTMENT OF STATE

RECEIVED

JUL 25 10 42 AM 1969

INFO : DAKAR (for RCAA), IBADAN, KADUNA.

AMERICAN EMBASSY  
PANAFRICAN AIRLINES

FROM : Amembassy LAGOS

DATE:

JULY 24 1969

SUBJECT : CIVIL AVIATION - General Ban on Operation of Light  
Aircraft Continued.

REF : CERP D, Lagos 4791.

AF

As indicated in the referenced message, the Federal Military Government imposed a ban on the operation of light aircraft in Nigeria on May 27 following a series of air raids on Port Harcourt, Benin and Ughelli led by Swedish Count Von Rosen on behalf of secessionist forces. Since the Von Rosen attacks utilized single-engined two-seater Swedish Minecon aircraft, Federal authorities imposed the ban in recognition of the problem of identity which such aircraft presented in distinguishing friendly from enemy aircraft. Although the range of the rebel aircraft is limited, the ban is effective throughout the country.

The ban has adversely affected the operation of the three air charter firms operating from Ikeja (Lagos) airport—Pan African Airlines (American owned), Aero Contractors, and Delta Air Charter. Whereas Pan African continues to operate its DC-4 aircraft on charters, it has been forced to separate some pilots because of the ban. Aero Contractors, which operated regularly scheduled Piper Aztec services between Lagos and Warri as well as air charters, has dismissed eight expatriate pilots and engineers as well as 25 Nigerian employees as a result of the grounding. Private operations have also been grounded although we understand that some missionary organizations, based in Jos, have been able to fly between Northern points.

Air charter companies operating to Warri, Escravos and other locations in Midwest Nigeria performed an invaluable and vital service to the petroleum exploration and production companies by providing the only air link to Lagos. Movement of personnel must now be undertaken by road or boat, each method requiring a minimum of a half a day. In addition to the inconvenience and additional expense, emergency medical evacuations are also made more difficult.

FORM  
4-62 RS-323

UNCLASSIFIED

FOR DEPT. USE ONLY

 In  Out

Drafted by:

ECON: RKKuchel:ej

7/22/69

Contents and Classification Approved by:

ECON: WGJones, Economic Counselor

Clearances:

(WB)

0235

DECLASSIFIED  
Authority 1010950503  
By MNARA Date 10/5/03

UNCLASSIFIED

Page 2

to LAGOS A 346

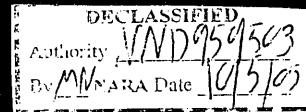
There is no indication when the ban might be lifted. However, one company, Aero Contractors, has recently been given permission to operate two weekly flights between Lagos-Oshogbo and Kainji Dam on behalf of the Niger Dams Authority, a Nigerian Government statutory entity. The flights so undertaken must adhere strictly to precise flight paths and schedules, although they are in an area considerably distant from the war zone.

MATHEWS



UNCLASSIFIED

023b



75



INDICATE:  
 COLLECT  
 CHARGE TO

CONFIDENTIAL *POL 27-9 BIAFRA-NIGERIA*  
 Classification

Department of State

123045

**TELEGRAM**

*B37*

*24 JUL 69 23 367*

DISTRIBUTION	ACTION:	USMission GENEVA Amembassy LAGOS	PRIORITY	7	1
	INFO	Amembassy LONDON Amembassy PARIS USMission USUN NEW YORK		5	0
		FOR FERGUSON.		4	5
		REF: LAGOS 6543; Lagos 6662; State 122201.			
		1. In view your presence Geneva, Department requests you consider effect decision re use and destination LSM's would have on negotiations.			
		2. Dept concerned that any use LSM's on Federal side or representations re their use might affect FMG decision participate negotiations Geneva. However, inasmuch as we are uncertain whether the effect would be positive or negative and considering that we should have FMG's <del>RE</del> decision re Geneva within day or two, we would advise delaying decision re destination LSM's until after decision made on Geneva.			

(5)

DRAFTED BY: <i>XXXXXXU/CF:AEDewey</i>	DRAFTING DATE <i>6215</i>	TEL. EXT. <i>6215</i>	APPROVED BY: <i>Stephen C. Schott</i>
CLEARANCES: <i>U/CF:AEDewey</i>	7/24/69		

AF - Amb. Moore (in draft)

CONFIDENTIAL

Classification

FORM DS-322  
4 - 68

0 2 3 7

DECLASSIFIED  
Authority *IND 959503*  
By *MN* NARA Date *10/5/05*



INDICATE:  
 COLLECT  
 CHARGE TO

CONFIDENTIAL

Classification

Department of State

TELEGRAM

p. 2 of telegram to GENEVA, LAGOS, LONDON, PARIS, USUN

DISTRIBUTION	ACTION:		
	3.	We see little advantage use of <del>EDM</del> LSM for trip to Harcourt Port/ <del>Harcourt</del> and continue to fear that FMG determined erode our position that LSM's are consigned to Cross River operation. FMG ultimate hope might be that de facto situation be accepted by U.S. and Cross River route forgotten. We cannot permit this to happen.	✓
	4.	In light above, suggest you discuss with ICRC with view, if you agree this <del>desirability</del> desirable, countermanding orders apparently given by Egli and Hocke to load Dona Maria with stockfish for trip to Port Harcourt.	✓
	5.	Request Lagos provide U/CF with fullest information available ICRC coaster capacity -- ships, tonnages, charter dates; also feasibility overland movement Port Harcourt Uyo to <del>Lagos</del> considering effect rains on secondary roads, interference from military action.	✓

END

DRAFTED BY:

DRAFTING DATE

TEL. EXT.

APPROVED BY:

RICHARDSU

CLEARANCES:

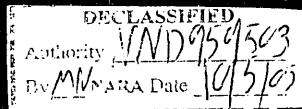
XXXXXXXXXXXX

CONFIDENTIAL

Classification

FORM DS-322  
4-68

0238



*H8*  
**OUTGOING TELEGRAM Department of State**

INDICATE:  COLLECT  
 CHARGE TO

LIMITED OFFICIAL USE

*Classification*

*Re: 27-9 Biafra - Nigeria  
22457*

*OK*

FOR OFFICIAL USE ONLY

*24 JUL 69 17 357*

*122457*

Origin

ACTION: Amembassy LAGOS PRIORITY

Info:

US MISSION GENEVA PRIORITY

INFO: Amconsul IBADAN  
KADUNA

SUBJ: ICRC Handover to FMG

1. UPI reports July 23 from Lagos that Timothy Omo-Bare, federal relief and rehabilitation commissioner, announced to reporters in Kaduna that ICRC is formally handing over relief activities in Nigeria to the FMG on Friday.

He said FMG would start relief operations in areas affected by two-year-old civil war, including territory held by Biafran rebels, as soon as Red Cross handover was completed.

2. Appreciate Lagos confirmation and description what sort of handover ceremony planned for Friday.

3. For Geneva: Assume this will produce no public response from ICRC. If so, appreciate earliest indication nature ICRC public comment.

4. Both Geneva and Lagos: Believe our press line should be that this handover within context ICRC-FMG negotiations and Naville visit Lagos, that any comment this development should come from ICRC. If posts have other views line we should take, please inform.

RICHARDSON

*(4)*  
Drafted by:

*RP*  
AF/P:RLPerkins:mb 7/24/69 2105

Tel. Ext.

Telegraphic transmission and  
classification approved by:

*RP*  
AF/P:RLPerkins

*RP*  
RICHARDSON

Clearances:

AF/W - Mr. Sherry  
U/CF - Mr. Pope

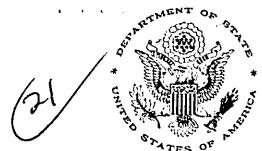
FORM DS-322  
8-65

LIMITED OFFICIAL USE

*Classification*

0 2 3 9

DECLASSIFIED  
Authority *VND 950503*  
By *MNARA* Date *10/10/01*



POL 27-9 Biafra-Nigeria  
Department of State **TELEGRAM**

SECRET 704

PAGE 01 ROME 04628 241210Z

47  
ACTION SS 70

INFO OCT 01, CIAE 00, 1071 W

R 241130Z JUL 69  
FM AMEMBASSY ROME  
TO USMISSION GENEVA  
INFO SECSTATE WASHDC 1694  
AMEMBASSY LAGOS  
AMEMBASSY PARTS

071896

SECRET ROME 4628

LIMDJS

REF: GENEVA 2562

1. VATICAN OFFICIAL REFERRED TO PARA 2 REFTEL IS ARCHBISHOP BENELLI, SUBSTITUTE SECRETARY OF STATE, I.E., NUMBER 2 IN SECRETARIAT OF STATE AND OFFICIAL WHO DEPUTIZES AS "PRIME MINISTER" FOR CARDINAL SECRETARY VILLOTA.

2. GPS  
ACKLEY

SECRET  
31

0240

DECLASSIFIED  
Authority VND 959503  
By MARIA Date 10/5/05

## L I M D L S

TOP SECRET

I N C O M I N G

Screeener

POST Rome  
SERIAL 4628

(Time Received)

1000Z 21 NOV 69

DISTRIBUTION		MONTHLY COUNT
<u>Secretariat</u>		<u>Other</u>
S/S-S	1	ACDA 5
S/S-O	1	AID/EXSEC 3
S/S-Screeener	3	AA/AFR 2
S/S-EX		AA/VN 2
S/S-CMS		AA/EA 3
S/S-O DIR		AA/NESA 2
MilRep		
Digest		
Task Force		
<u>Principals and "S" Area</u>		
ES		TRSY 6
S		FRB
U	3	EXIM
J		BOB
D		CEA
C		COM 2
USC		STR
S/CPR		TAR
S/FW		WHRE
S/GOV		
S/IL		
S/P		
S/PM		AGR 3
S/R		LAB
U/CF	✓	HEW
U/PW		INT
J/PM		TRANS
J/WP		CAB
<u>Other</u>		
WH	10	AEC 3
VP		NASA
DOD		JUS
CIA	1	FBI
USIA	4	NIC
PC		NSA
File		
Burned		2/10/69

0241

DECLASSIFIED  
 Authority VND 959/563  
 By MN NARA Date 10/5/05



POL 27-9 BIAFRA-NIGERIA  
Department of State **TELEGRAM**

CONFIDENTIAL 468

PAGE 01 COTONO 00007 250750Z

11  
ACTION UCF 05

INFO OCT 01, AF 12, CCO 00, SSO 00, NSCE 00, USIE 00, SS 20, P 04, CIAE 00,

INR 07, NSAE 00, RSC 01, AID 28, RSR 01, NSC 10, IO 13, /102 W  
079443

O R 241630Z JUL 69 ZFG  
FM AMEMBASSY COTONOU  
TO SECSTATE WASHDC IMMEDIATE 2294  
INFO AMEMBASSY LAGOS

CONFIDENTIAL COTONOU 468

FOR U/CF FROM THOMAS

SUBJ: RSM

PRESS HOUNDING THOMAS LAST TWO DAYS INDICATED TODAY THEY  
WISHED TO VERIFY THOMAS TAKING PERSONAL MESSAGE FROM PRESIDENT  
NIXON TO OJUKWU IN BIAFRA RETURN COTONOU AND FLY WASHINGTON,  
D.C. MISSION COMPLETED.

THOMAS HAS REQUESTED BUT NOT AS YET RECEIVED AUTHORIZATION  
TO GO INTO ENCLAVE WITH ICRC EMERGENCY FLIGHT AND RETURN WITH  
ICRC FLIGHT VIA LAGOS TO COTONOU - THE AGREED FLIGHT PLAN.

UNCONFIRMED ICRC EMERGENCY FLIGHT'S POSSIBLY NEXT 24 TO  
72 HOURS. ADVISE SOONEST.

LOORAM

Cotonou, 7-24-69

CONFIDENTIAL

0242

DECLASSIFIED  
Authority NND 959503  
By MNARA Date 05/05



(11)

POL 27-9 BIAFRA-NIGERIA

Department of State

**TELEGRAM**

XK AID (US) 15-9 NIGERIA

XK AID (US) 15-9 BIAFRA

LIMITED OFFICIAL USE 680

PAGE 01 COTONOU 00786 241134Z

42

ACTION UCF 05

INFO OCT 01, AF 12, AID 28, IO 13, IGA 02, RSR 01, RSC 01, 063 W  
071653

R 240925Z JUL 69  
FM AMEMBASSY COTONOU  
TO SECSTATE WASHDC 2292  
INFO AMEMBASSY LAGOS

Cotonou 786  
9-24-69

LIMITED OFFICIAL USE COTONOU 786

DEPT FOR U/CF FROM THOMAS

SUBJ: RSM

REF: STATE 121174 - *AD T*

REQUEST AUTHORIZATION FOR THOMAS TO TRAVEL WITH GERALD  
BRADLEY ON PROPOSED 2 - 3 WEEK TDY ASSIGNMENT BASED IN COTONOU  
AND TRAVELING BETWEEN COTONOU, SANTA ISABEL AND SAO TOME TO  
EXAMINE AND REPORT ON QUANTITY AND LOCATION OF TITLE II, PL 480  
COMMODITIES STOCKPILED THESE LOCATIONS AND WITH SPECIFIC  
RECOMMENDATIONS FOR FUTURE USE.

ACCORDING TO REFTEL TRANSPORTATION TO BE ARRANGED ICRC  
AND JCA OFFICIALS FOR SANTA ISABEL AND SAO TOME.

BELIEVE THOMAS COULD BE OF ASSISTANCE TO U/CF IN TRAVELING  
WITH MR. BRADLEY DURING PROPOSED VISIT. ALSO EMBASSY HAS REQUESTED  
THAT THOMAS GIVE ALL ASSISTANCE POSSIBLE CONCERNING RESULTS OF  
RSM COTONOU THUS FAR.

FYI: AKRELL OF ICRC COTONOU (PROTECT) INDICATED JCA MADE  
EIGHTEEN (18) RELIEF FLIGHTS INTO ENCLAVE MONDAY NIGHT JULY 21,  
1969. ADVISE SOONEST.

LOORAM

(3)

LIMITED OFFICIAL USE

31

0 2 4 3

DECLASSIFIED  
Authority *VND 950503*  
By *MVN* NARA Date *10/5/05*



POL 27-9 BIAFRA-NIGERIA

Department of State **TELEGRAM**

UNCLASSIFIED 674

PAGE 01 COTONO 00785 241142Z

53  
ACTION AID 28

INFO OCT 01 AF 12, IO 13, UCF 05, SR 01, ORM 03, SCSE 00, SCA 01, CIAE 00,

INR 07, NSAE 00, RSC 01, RSR 01, /073: W

071698

R 240925BFJUL 69  
FM AMEMBASSY COTONOU  
AO RUEHC/SECSTATE WASHDC 2293  
INFO AMEMBASSY LAGOS  
USMISSION GENEVA

UNCLAS COTONOU 785

SUBJ: NIGERIAN RELIEF PROGRAM (PL 480 REQUIREMENTS)

REF: STATE 121174 / AID 480/7

EMBASSY CONCURS PROPOSED 2 - 3 WEEK TDY ASSIGNMENT GERALD  
BRADLEY, GEORGE THOMAS JR., (U/CF), WILL BE AVAILABLE TO ASSIST  
MR. BRADLEY UPON HIS ARRIVAL COTONOU.

LOORAM

Cotonou  
7-24-69  
785

⑪

UNCLASSIFIED

✓

0244

DECLASSIFIED  
Authority NND 9509503  
By MNARA Date 10/5/05



POL 27 BIAFRA - NIGERIA  
cc POL 27-9 BIAFRA - NIGERIA  
Department of State **TELEGRAM**

CONFIDENTIAL 39

PAGE 01 PARIS 11265 24,956Z

84  
ACTION EUR 22

INFO OCT 01, AF 12, IO 13, CIAE 00, D00E 00, JPM 04, H 02, INR 07, L 03,  
NSAE 00, NSC 10, P 04, RSC 01, SP 02, SS 20, USIA 12, AIO 28, UCF 05,

UPW 01, RSR 01, 148 W

075222

P R 24, 900Z JUL 69  
FM AMEMBASSY PARIS  
TO SECSTATE WASHDC PRIORITY 5726  
INFO USMISSION GENEVA  
AMEMBASSY LAGOS

C O N F I D E N T I A L PARIS 11265

SUBJ: JULY 23 CALL ON POMPIDOU: NIGERIA-BIAFRA

WE HAD ONLY A FEW MINUTES TO DISCUSS AFRICA, BUT POMPIDOU BROUGHT UP THE NIGERIA-BIAFRA SITUATION AND USED IT AS A FURTHER EXAMPLE OF THE IMPROVING RAPPORT BETWEEN FRENCH AND AMERICAN FOREIGN POLICY POSITIONS. HE KNEW THAT AMBASSADOR FERGUSON AND I WERE MEETING LATER IN THE DAY WITH FOREIGN MINISTER SCHUMANN AND AS A CONSEQUENCE HE DID NOT GO INTO ANY DETAILS ON THE QUESTION OF RELIEF OR ON THE POLITICAL SITUATION. OUR SUBSEQUENT CONVERSATION WITH SCHUMANN, HOWEVER, CONFIRMS MY IMPRESSION ON THE SUBJECT OF NIGERIA-BIAFRA, NAMELY THAT WE CAN EXPECT FRENCH SUPPORT IN OUR EFFORTS TO BRING ABOUT A BETTER HUMANITARIAN SITUATION, AND SOME GREATER FRENCH SUPPORT WITH THE BIAFRANS TO BREAK THE LOG JAM POLITICALLY.

SHRIVER

(2)

CONFIDENTIAL

X5

0245

DECLASSIFIED

Authority	VND 959503
By	MN
NARA Date 10/5/02	



POL27-9 BIAFRA-NIGERIA

Department of State **TELEGRAM**

LIMITED OFFICIAL USE 065

PAGE 01 PARIS 11224 241601Z

44  
ACTION AF 18

INFO OCT 01, EUR 17, IO 13, AID 28, SR 01, ORM 03, SCA 01, SCS 04, UPW 01,  
UCF 05, CIAE 00, DODE 00, JPM 04, H 02, INR 07, L 03, NSAE 00, NSC 10,  
P 04, RSC 01, SP 02, SS 20, USIA 12, E 15, DOT 12, RSR 01, 185 W  
073521  
R 241505Z JUL 69  
FM AMEMBASSY PARIS  
TO SECSTATE WASHDC 5706

PARIS-11224  
7-24-69  
Lere

LIMITED OFFICIAL USE PARIS 11224

SUBJ: NIGERIA/BIAFRA: TRANSLATION FROM LE MONDE JULY 19

BEGIN TEXT

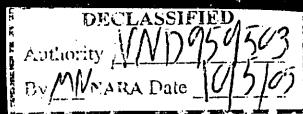
THE NIGERIAN WAR. THE BIAFRAN REPRESENTATIVE IN PARIS CLARIFIES THE POSITION OF HIS GOVERNMENT. MR. CHIJOKE I. DIKE, SPECIAL REPRESENTATIVE FROM BIAFRA IN PARIS, HAS WRITTEN US A LETTER WHICH CLARIFIES THE POSITION OF THE BIAFRAN GOVERNMENT ON HUMANITARIAN AID.

1. WE CONSIDER THAT Owing TO THE ENORMITY OF THE PROBLEM OF AID, THE PRESENT NIGHT FLIGHTS SHOULD BE COMPLEMENTED BY DAY FLIGHTS AND WATER-WAY ROUTES.
2. SPECIAL AIRPORT FOR RELIEF IS BEING CONSTRUCTED TO INSURE THE SECURITY OF BOTH NIGHT AND DAY FLIGHTS.
3. IN THE MEANTIME THE AIRPORT AT ULI IS CAPABLE OF BEING USED FOR DAY FLIGHTS IN ADDITION TO NORMAL NIGHT FLIGHTS SUBJECT TO INTERNATIONAL GUARANTEE THAT THE AIRPORT WOULD NOT BE ATTACKED UNDER THE PRETEXT OF RELIEF FLIGHTS.
4. WE ACCEPT THE PRINCIPLES OF INSPECTION BY THE NIGERIANS BUT SUCH AN INSPECTION WOULD HAVE TO BE HELD IN NEUTRAL TERRITORY AND WOULD HAVE TO INCLUDE BIAFRAN AND NEUTRAL INSPECTORS.

LIMITED OFFICIAL USE

32

0246





*Department of State* **TELEGRAM**

---

LIMITED OFFICIAL USE

PAGE 02 PARIS 11224 241601Z

5. NIGERIA AND BIAFRA MUST BOTH BE NOTIFIED IN ADVANCE OF FLIGHT PLANS.

6. WE ACCEPT THE CROSS RIVER AID PROPOSAL MADE BY THE UNITED STATES SUBJECT TO THE CONTROL OF THE UNITED STATES GOVERNMENT OR BY AN INTERNATIONAL AGENCY ACCEPTED BY COMMON AGREEMENT.

7. WE WILL NOT ACCEPT ANY AGREEMENT UNDER THE TERMS OF WHICH AID TO BIAFRA WOULD TOUCH NIGERIAN SOIL.

BECAUSE THE NIGERIAN MINISTERS, INCLUDING THE NIGERIAN VICE PRESIDENT, HAVE LAST MONTH AGAIN REAFFIRMED THAT THEY ARE OPPOSED TO ANY EXPORTATION OF FOODSTUFFS TO BIAFRA, THERE WOULD BE DANGEROUSLY LENGTHENED DELAYS OF TRANSPORT.

ALREADY THE CONVERSATIONS BETWEEN THE INTERNATIONAL COMMITTEE OF THE RED CROSS AND THE NIGERIANS AIMED AT THE RESUMING OF RELIEF FLIGHTS HAVE BEEN POSTPONED FROM LAGOS TO LONDON, TO GENEVA, THEN TO LAGOS, FROM WEEK TO WEEK SINCE JUNE 5, THE DATE ON WHICH NIGERIA FELLED A RED CROSS PLANE IN BROAD DAYLIGHT.

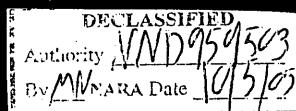
BECAUSE OUR EXPERIENCE, CONFIRMED BY DOCTORS AND FOREIGN MISSIONARIES IN BIAFRA, HAS LEAD THE BIAFRAN POPULATION TO SUSPECT ALL SHIPMENTS OF FOODSTUFFS WHICH HAVE TOUCHED NIGERIAN TERRITORY.

BECAUSE BIAFRAN INSPECTORS WILL NOT BE ABLE TO GO TO NIGERIA FOR OBVIOUS REASONS OF SECURITY.

BECAUSE NIGERIA WOULD BE ABLE TO TRANSPORT TROOPS BY AIR UNDER THE COVER OF RELIEF FLIGHTS, IN ORDER TO OCCUPY THE MILITARY AIRPORT OF BIAFRA. END TEXT. DECONTROL UPON RECEIPT.  
SHRIVER

LIMITED OFFICIAL USE

0247





(1)

POL 27 BIAFRA-NIGERIA  
Department of State **TELEGRAM**

XL POL 27-9 BIAFRA-NIGERIA

UNCLASSIFIED 747

Kaduna  
7-24-69

PAGE 01 KADUNA 00712 241240Z

50  
ACTION AF 18

INFO OCT 01, UCF 05, UPW 01, SR 01, ORM 03, SCSE 00, SCA 01, CIAE 00, D00E 00,  
JPM 04, H 02, INR 07, L 03, NSAE 00, NSC 10, P 04, RSC 01, SP 02, SS 20,  
USIA 12, AID 28, IO 13, ACDA 16, RSR 01, 153 W

072076

7/2

R 241130Z JUL 69  
FM AMCONSUL KADUNA  
TO SECSTATE WASHDC 1234  
INFO AMEMBASSY LAGOS  
AMCONSUL IBADAN

UNCLAS KADUNA 0712

SUBJ: NEW NIGERIAN ON THE AIR WAR AND RELIEF FLIGHTS

JULY 24 NEW NIGERIAN EDITORIAL REFERRING TO "FIERCE AIR BATTLE OVER ULI-IHIALA ON JULY 21 STATES THAT REBELS MAY HAVE SOME "FIGHTER CAPACITY." THERE IS "SUSPICION" THAT AIRCRAFT ACCOMPANYING JCA NIGHT FLIGHTS FROM SAO TOME "MAY CARRY ARMS AND MAY BE ARMED." EDITORIAL THEN REITERATES NEWSPAPER'S STAND THAT NIGHT FLIGHTS SHOULD BE STOPPED AND DAY FLIGHTS SUBJECT TO INSPECTION SINCE GENUINE RELIEF ORGANIZATIONS SHOULD BE WILLING DELIVER SUPPLIES IN "BROAD DAYLIGHT." HUTCHINSON

(2)

UNCLASSIFIED

7

0 2 4 8

DECLASSIFIED  
Authority UND959503  
By MNARA Date 10/5/05



POC 27-9 BIAFRA-NIGERIA  
Department of State **TELEGRAM**

LIMITED OFFICIAL USE 198

PAGE 01 GENEVA 02600 241717Z

54  
ACTION AID 28

INFO OCT 01, EUR 17, IO 13, AF 12, SR 01, ORM 03, SCA 01, SCS 04, UPW 01,  
UCF 05, CIAE 00, DODE 00, JPM 04, H 02, INR 07, L 03, NSAE 00, NSC 10,  
P 04, RSC 01, SP 02, SS 20, USIA 12, RSR 01, 152 W

R 241630Z JUL 69  
FM USMISSION GENEVA  
TO SECSTATE WASHDC 2274  
INFO AMEMBASSY REYKJAVIK

GENEVA 69  
1-14-69  
TELE  
DO

LIMITED OFFICIAL USE GENEVA 2600

STATE FOR AID/HAVEN NORTH

SUBJECT: NIGERIA-STOCKFISH SLC

REF: TELECON GUTMAN-NORTH 7-23

1. AMMANN/ICRC HAS AGAIN CONFIRMED ICRC WILL NOT REPEAT NOT CONTRACT ADDITIONAL QUANTITIES STOCKFISH UNTIL A) PRESENT NEGOTIATIONS IN LAGOS RE TRANSFER RELIEF OPERATIONS FROM ICRC TO RTMG ESTABLISH TIME FRAME FOR ICRC RESPONSIBILITY AND/OR B) RELIEF FLIGHTS INTO BIAFRA CAN BE RESUMED.

2. ONCE ABOVE PROBLEMS RESOLVED, ICRC PREPARED CONSIDER CONTRACTING#BALANCE OF SLC AND WAREHOUSE STOCKFISH IN ICELAND UNTIL REQUIRED.

3. TALKED TO KUTTLER WHO UNDER PRESSURE FROM GOI TO HELP ASSURE BALANCE STOCKFISH IS CONTRACTED SOONEST. (KUTTLER HAS PERSONAL INTEREST SHOW RESULTS AS HE HOPES BE NOMINATED GOI CONSUL GENEVA). DISCUSSED SITUATION AT LENGTH AND ASSURED HIM NO REPEAT NO INTENTION ON PART USG/AID BACKWATER. HE APPRECIATES ICRC POSITION OUTLINED PARA 1 ALTHOUGH HE/GOI CONSIDERED ICRC HAD MADE COMMITMENT PURCHASE ENTIRE AMOUNT SUBJECT AVAILABILITY US FUNDING. BELIEVE HE NOW UNDERSTANDS RAMIFICATIONS FMG POLICY.

①

LIMITED OFFICIAL USE

26

0249

DECLASSIFIED  
Authority VND 950503  
By MNARA Date 10/5/05



*Department of State* **TELEGRAM**

LIMITED OFFICIAL USE

PAGE 02 GENEVA 02600 241717Z

CHANGE:

OF JUNE 230# WHICH COINCIDED WITH OBLIGATION SLC FUNDS AS HE CHARACTERIZED FMG STEP AS "FORCE MAJEURE" EVENT.

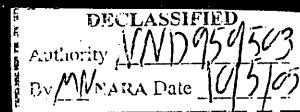
4. KUTTLER CONCERNED THAT PRESENT TERMS SLC PROVIDE PAYMENT ONLY AGAINST SHIPMENT. EARLY RESOLUTION PROBLEMS PARA 1 WOULD RESULT IN WAREHOUSING RATHER THAN SHIPPING OF FISH. HE WONDERED WHETHER SLC COULD BE AMENDED TO PROVIDE PAYMENT AGAINST WAREHOUSE RECEIPTS INSTEAD BILLS OF LADING. TOLD HIM AID ALREADY LOOKING INTO THIS. HOWEVER, IF FEASIBLE, AMENDED PROCEDURE MIGHT PROVIDE LESS THAN 100 PERCENT PAYMENT IN ORDER MAKE PROVISION FOR SHIPPING CHACTS.

5. KUTTLER EXPECTS LEAVE FOR ICELAND NEXT FEW DAYS. BELIEVE HE NOW HAS FULL UNDERSTANDING OF SITUATION AND WILL BE HELPFUL IN CALMING GOI ANXIETIES. EARLY AID/W COMMENTS RE POSSIBILITY MODIFY SLC TERMS (PARA 4) SHOULD SERVE AS FURTHER PROOF USG EFFORTS BE HELPFUL TO GOI IN RESOLVING STOCKFISH PROBLEM.  
TUBBY:

NOTE: #AS RECEIVED.  
VERIFICATION UPON REQUEST.

LIMITED OFFICIAL USE

0250



75



POL 27-9 BIAFRA-NIGERIA  
Department of State **TELEGRAM**

LIMITED OFFICIAL USE 749

PAGE 01 GENEVA 02592 241238Z

54  
ACTION UCF 05

INFO OCT 01, AF 12, EUR 17, IO 13, AID 28, SR 01, ORM 03, SCA 01, SCS 04,  
UPW 01, CIAE 00, DODE 00, JPM 04, H 02, INR 07, L 03, NSAE 00, NQC 10,  
P 04, RSC 01, SP 02, SS 20, USIA 12, RSR 01, /152 W  
072065

R 241158Z JUL 69  
FM USMISSION GENEVA  
TO SECSTATE WASHDC 2268  
INFO AMEMBASSY LAGOS  
AMEMBASSY LONDON  
AMEMBASSY PARIS  
USMISSION USUN NEW YORK

LIMITED OFFICIAL USE GENEVA 2592

PARIS FOR AMB. FERGUSON.

1. ACCORDING CHENARD JCA ACCOMPLISHED FLIGHTS AS FOLLOWS:  
JULY 17/18 TWELVE FLIGHTS, 18/19 THIRTEEN, 19/20 TWELVE, 20/21  
ELEVEN, 21/22 FOURTEEN, 22/23 SIXTEEN, WITH NIGHTLY AVERAGE  
OF 140 TONS.

2. JCA IN US/CANADA IS NOW INCLINED BELIEVE FMG NIGHT FIGHTER  
CAPABILITY HAS BEEN OVERESTIMATED. ACQUISITION OF ADDITIONAL  
PLANES BY NAF HAS NOT REPEAT NOT BEEN MATCHED BY BUILD UP OF  
OPERATIONAL INFRASTRUCTURE.

3. JCA STILL ADHERES POLICY PLAY DOWN NIGHT FLIGHTS AND REQUESTS  
LOW TREATMENT OF FIGURES PARA 1. TUBBY

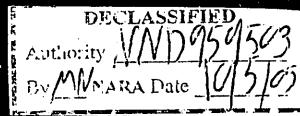
7-24 69  
GENEVA - 2592

LIMITED OFFICIAL USE

①

7

0251





POL 27-9 BIAPRA-NIGERIA  
Department of State **TELEGRAM**

UNCLASSIFIED 831

PAGE 01 GENEVA 02591 241343Z

47  
ACTION UCF 05

INFO OCT 01, 10 13, SSO 00, RSR 01, RSC 01, 021 W  
0 241158Z JUL 69 ZFF4  
FM USMISSION GENEVA  
TO SECSTATE WASHDC IMMEDIATE 2297

072487

UNCLAS GENEVA 2591

FOR UCF: DEWEY-EARLY AM DELIVERY

AMBASSADOR FERGUSON REQUESTS DEWEY AND FLAHERTY DELAY  
DEPARTURE PENDING FURTHER DEVELOPMENT. TUBBY

GENEVA-1 591  
7-24-69

UNCLASSIFIED

0252

DECLASSIFIED  
Authority NND 950503  
By MNARA Date 10/5/05



Re. 27-9 Biapra - Nigeria

Department of State **TELEGRAM**

CONFIDENTIAL 353

PAGE 01 LAGOS 06662 241842Z

44  
ACTION AF 18

INFO OCT 01, EUR 17, IO 13, AID 28, SR 01, ORM 03, SCA 01, SCS 04, UPW 01,  
UCF 05, SSO 00, NSCE 00, USIE 00, CCO 00, CIAE 00, DODE 00, JPM 04, H 02,  
INR 07, LI 03, NSAE 00, NSC 10, P 04, RSC 01, SP 02, SS 20, RSR 01, /146 W  
075132

P R 241746Z JUL 69  
FM AMEMBASSY LAGOS  
TO SECSTATE WASHDC PRIORITY 7952

USMISSION GENEVA  
INFO AMEMBASSY LONDON  
AMEMBASSY PARIS  
USMISSION USUN NEW YORK

C O N F I D E N T I A L L A G O S 6662

GENEVA FOR FERGUSON

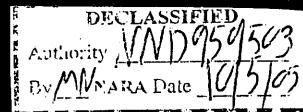
SUBJ: LSMS

REF: STATE 122201 P

1. EMBASSY BELIEVES THAT EFFORT TO PUSH NWANIBA AS ULTIMATE DESTINATION FIRST TRIP [SM] WOULD BE FRUITLESS AND ONLY EXACERBATE SITUATION. WE HAVE URGED SENDING SHIP TO CALABAR AS DESTINATION FOR FIRST TRIP BUT ICRC EXTREMELY RELUCTANT DO SO AT THIS JUNCTURE AND PLANNED DESTINATION IS PORT HARCOURT WITH ABOUT 300 TONS STOCKFISH WHICH ALREADY LOADED. PRINCIPAL DIFFICULTY NOT REPEAT NOT WMQH#FMG SINCE OMO BARE HAS INDICATED NO REPEAT NO OBJECTION TO CALABAR. PROBLEM IS IN SITUATION IN CALABAR WHERE MICHAEL OGON SOUTHERN EASTERN STATE COMMISSIONER REHABILITATION ALREADY ATTEMPTING ASSERT AUTHORITY OVER ICRC RELIEF SUPPLIES IN CALABAR AREA. FEAR WHICH PROBABLY JUSTIFIED IS THAT OGON WILL NOT REPEAT NOT MAKE PROPER DISTRIBUTION AND MIGHT EVEN SKIM OFF RELIEF GOODS FOR PERSONAL GAIN. AT MOMENT ICRC APPEARS HAVE ENOUGH STOCKS CALABAR SO ADDITIONS UNNECESSARY ON RELIEF GROUNDS AT THIS TIME, AND BELIEVES THAT NIGERIAN RED CROSS (NRC) ALSO WOULD BE RELUCTANT SEE GOODS FALL INTO

CONFIDENTIAL

0253





*Department of State* **TELEGRAM**

CONFIDENTIAL

PAGE: 02 LAGOS 06662 241842Z

OGON'S HANDS. ICRC HOPEFUL THAT OMO BARE WILL BE ABLE WORK OUT  
SOME MORE SATISFACTORY ARRANGEMENT (IN WHICH PRESUMABLY NRC  
BE INVOLVED) WHICH ASSURE UNHAMPERED AND PROPER DISTRIBUTION.  
ICRC BELIEVES MAY BE POSSIBLE SEND SHIP ON SECOND TRIP TO  
CALABAR. GP-4  
MATHEWS

NOTE: # AS RECEIVED,  
WILL BE SERVICED UPON REQUEST.

CONFIDENTIAL

0254

DECLASSIFIED  
Authority VND 950503  
By MV NARA Date 10/5/05

75  
**OUTGOING TELEGRAM Department of State**

INDICATE:  COLLECT  
 CHARGE TO

CONFIDENTIAL  
*Classification*

Origin	ACTION:	USMission GENEVA	PRIORITY
Info:	INFO:	Amembassy ADDIS ABABA	
		" LAGOS	
		" LONDON	
		" PARIS	
		" ROME	

123051  
 B37  
 24 JUL 69 23 307  
 7-1309

FOR OFFICE USE ONLY

FOR AMBASSADOR FERGUSON

Refs: a) Geneva 2581; b) Lagos 6613 NOTAL

LIMDIS

1. Department concerned over continued rigidity Biafran position (reftel a) coupled with indication (reftel b) that Naville not repeat not prepared pursue prompt ICRC approach to Ojukwu.
2. Recognize that Naville apparently awaiting further reactions Houphouet, Vatican and possibly others but hope that you, if you find it feasible, will urge ICRC in some appropriate manner to move more rapidly in presenting its position to Biafrans.

END

(6) RICHARDSON

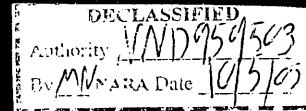
Drafted by: <b>AF/W: DSSpangler: vcs: 7/24/69</b>	Tel. Ext. <b>2724</b>	Telegraphic transmission and classification approved by: AF/Ambassador Moore <b>Chm</b>
--	--------------------------	--

Clearances:  
 U/CF - Mr. Schott

CONFIDENTIAL  
*Classification*

FORM DS-322  
 8-65

0255





POL 27-9 BIAFRA-NIGERIA  
Department of State **TELEGRAM**

LIMITED OFFICIAL USE 656

PAGE 01 LAGOS 06643 241131Z

16  
ACTION AF: 18

INFO OCT 01, EUR 17, IO 13, AID 28, CIAE 00, DODE 00, JPM 04, H 02, INR 07,

L 03, NSAE 00, NSC 10, P 04, RSC 01, SP 02, SS 20, USIA 12, UCF 05,

UPW 01, SR 01, RORM 03, SCS 04, SCA 01, RSR 01, 158 W  
071644

R 24110Z JUL 69  
FM AMEMBASSY LAGOS  
TO USMISSION GENEVA  
INFO SECSTATE WASHDC 7939:

LIMITED OFFICIAL USE LAGOS 6643

SUBJECT: NIGERIAN RELIEF - CANON CARR (WCC)

REF: GENEVA 2573

ACCORDING URHOBO, CHRISTIAN COUNCIL OF NIGERIA  
(WHICH REPRESENTS WCC), CARR AND NILHUS DEPARTED LAGOS  
JULY 16 TRANSITING ACCRA ENROUTE ABIDJAN, PARIS AND  
GENEVA. CANON CARR NOT INVOLVED CAR ACCIDENT LAGOS,  
BUT POSSIBLY, OF COURSE, HE MAY HAVE BEEN IN ACCIDENT  
DURING SUBSEQUENT TRAVELS.

EXEMPT  
MATHEWS

(1)

LIMITED OFFICIAL USE

28

025b

